CITY COUNCIL MEETING MINUTES

CITY OF Vancouver WASHINGTON

Vancouver City Hall | Council Chambers | 415 W. 6th St.
PO Box 1995 | Vancouver, WA 98668-1995
www.cityofvancouver.us

Anne McEnerny-Ogle, Mayor
Bart Hansen • Ty Stober • Erik Paulsen • Sarah J. Fox • Diana H. Perez • Kim D. Harless

November 14, 2022

WORKSHOPS

Vancouver City Hall - Council Chambers - 415 W 6th Street, Vancouver WA

Workshops were conducted in person in the Council Chambers of City Hall. Members of the public were invited to view the meeting in person, via the live broadcast on www.cvtv.org and CVTV cable channels 23 or HD 323, or on the City's Facebook page, or www.facebook.com/VancouverUS.

View the CVTV video recording, including presentations and discussion, for workshops at: https://www.cvtv.org/vid_link/35143?startStreamAt=0&stopStreamAt=7446

4:00-5:00 p.m. Fourth Plain Safety & Mobility Project Phase II- Ft. Vancouver Way to Andresen

Kate Drennan, Principal Planner, 360-487-7959; Rebecca Kennedy, Deputy Community Development Director, 360-487-7896

Summary
Staff led Council through a discussion of the Fourth Plain and Mobility Project Phase II - Ft. Vancouver Way to Andresen.

5:00-6:00 p.m. 2022 Zoning and Comprehensive Plan Map and Text Changes

Bryan Snodgrass, Principal Planner, 360-487-7946

Summary
Staff led Council through a discussion of the 2022 Zoning and Comprehensive Plan Map and Text Changes.

Councilmember Paulsen was absent for the Workshops.

COUNCIL DINNER/ADMINISTRATIVE UPDATES

COUNCIL CONSENT AGENDA MEETING

This meeting was conducted as a hybrid meeting with in person and remote viewing and participation over video conference utilizing a GoToMeeting platform. Members of the public were invited to view the meeting in person, via the live broadcast on www.cvtv.org and CVTV cable channels 23 or HD 323, or on the City's

Facebook page, www.facebook.com/VancouverUS. Public access and testimony on Consent Agenda items and under the Community Forum were also facilitated in person and via the GoToMeeting conference call.

Vancouver City Council meeting minutes are a record of the action taken by Council. To view the CVTV video recording, including presentations, testimony and discussion, for this meeting please visit: https://www.cvtv.org/vid_link/35145?startStreamAt=0&stopStreamAt=3224
Electronic audio recording of City Council meetings are kept on file in the office of the City Clerk for a period of six years.

Pledge of Allegiance

Call to Order and Roll Call

The regular meeting of the Vancouver City Council was called to order at 6:30 p.m. by Mayor McEnerny-Ogle. This meeting was conducted as a hybrid meeting, including both in person and remotely over video conference.

Present: Councilmembers Harless, Perez, Fox, Stober, Hansen, and Mayor McEnerny-Ogle

Absent: Paulsen

Motion by Councilmember Stober, seconded by Councilmember Hansen, and carried unanimously to excuse Councilmember Paulsen.

Approval of Minutes

Minutes - October 3, 2022

Motion by Councilmember Stober, seconded by Councilmember Fox, and carried unanimously to approve the meeting minutes of October 3, 2022.

Proclamations: National Runaway Prevention Month

Mayor McEnerny-Ogle read and presented a proclamation to Michelle Bart, President and Founder of the National Women's Coalition Against Violence and Exploitation and the NWCAVE Board of Directors, proclaiming the month of November 2022, as National Runaway Prevention Month.

Community Communications

Mayor McEnerny-Ogle opened Community Communication and received testimony from the following community members regarding Items 1-23:

- Kimberlee Elbon, La Center, WA

There being no further testimony, Mayor McEnerny-Ogle closed Community Communication.

Consent Agenda (Items 1-23)

Council requested Items 8 and 18 to be pulled.

Council discussed Items 8 and 18 at length with staff.

Motion by Councilmember Fox, seconded by Councilmember Hansen, and approved unanimously to approve Items 1-17 and 19-23 on the Consent Agenda.

Motion by Councilmember Stober, seconded by Councilmember Fox, and approved 5-1 to approve Item 18 on the Consent Agenda. Councilmember Hansen voted No.

1. **Continued use of C-101045: Sourcewell Contract 093021-SWZ for the purchase of goods and services for Schwarze street sweepers**
   Staff Report: 162-22

Over the lifespan of this contract, three sweepers will be due for replacement. This contract also provides price discounts for goods and services needed for maintenance and repairs. Since these purchases will exceed the current contract's $300,000 spending threshold, we are proactively asking that this contract be amended for purchases to be made according to the departments' current authorized budget in place of setting a new spending threshold. In keeping with Fleet Service's effort to streamline the City's fleet, staff is requesting the ability to purchase from this contract and take advantage of the contract pricing.

Request: Authorize the City Manager or their designee to approve purchases under C-101045: Sourcewell 093021-SWZ for the life of the contact with SWS Equipment up to the current authorized budget.

Dan Zenger, Fleet Services Manager, 360-487-8205

Motion approved the request.

2. Completion of Construction - Tower Mall Demolition

Staff Report: 163-22

The Project demolished and removed Tower Mall and the Allstate / Bank of America Building. All hazardous building materials were removed and properly disposed.

The original construction contract bid amount was $1,906,331.87. Change orders and quantity adjustments during construction increased the contract amount by 6.2% to $2,024,643.57. The largest change order was the removal and disposal of excess crushed concrete, beyond the amount that was able to be placed at the Tower Mall site. This change order increased the contract amount by $44,537.04. 3 Kings Environmental of Battle Ground, Washington, has satisfactorily completed the subject improvements in accordance with the plans and specifications.

The apprenticeship goal for this project was 5% of the project's labor hours. Before construction began, the Contractor contacted the Oregon-Columbia Laborers Apprenticeship Program through the Laborers' Union. Unfortunately, the Union was not able to supply apprentices for the vast majority of the project. As a result, the Contractor's actual apprenticeship utilization was less than 1% of the project's labor hours. The contractor documented multiple communications with the Laborers' Union in which they requested apprentices. City of Vancouver Procurement Services and Construction Services staff reviewed this Good Faith Effort documentation, found it acceptable, and waived the penalty for not meeting the apprenticeship goal.

Request: On November 14, 2022, accept the Tower Mall Demolition Project as constructed by 3 Kings Environmental of Battle Ground, Washington, and authorize release of the retainage in the amount of $93,301.55, subject to receipt of all documentation required by law.

Charles Fell, Senior Civil Engineer, 360-487-7790

Motion approved the request.

3. Completion of Construction - Broadway Corridor Improvements Phase 1

Staff Report: 164-22

The project constructed improvements on Broadway between East 13th Street and McLoughlin Boulevard, including upgrading existing water and sewer mains, installing ADA-compliant curb ramps, repairing sections of failed sidewalk, replacing dying and hazardous trees, and paving the full width of the street.

The original construction contract bid amount was $1,349,727.70. Change orders and quantity adjustments during construction increased the contract amount by 5.3% to $1,421,014.13. The largest change order was adding two years of maintenance for all the trees planted as part of the project. This change order increased the contract amount by $19,361.44. Catworks Construction of Vancouver, Washington, has satisfactorily completed the subject improvements in accordance with the plans and specifications.

The apprenticeship goal for this project was 4% of the project's labor hours. The contractor was able to exceed the goal and achieve an actual apprenticeship utilization of 8% by using 534.5 apprenticeship hours of the total 7104.7 project hours.

Request: On November 14, 2022, accept the Broadway Corridor Improvements Phase 1

Project as constructed by Catworks Construction of Vancouver, Washington, and authorize release of the retainage bond, subject to receipt of all documentation required by law.

Charles Fell, Senior Civil Engineer, 360-487-7790

Motion approved the request.

4. **Completion of Construction - 2022 Joint Agency Slurry Seal Project**

Staff Report: 165-22

The project applied slurry seal surfacing to approximately 33 lane miles of streets.

The original construction contract bid amount was $452,100.00. Quantity adjustments during construction decreased the contract amount by 9.7% to $408,043.47. The largest quantity adjustment can be attributed to removing some of the streets in Fisher's Landing from the 2022 slurry surfacing list so that additional pavement repairs could be performed on those streets in 2023 prior to slurry surfacing. Blackline, Incorporated of Vancouver, Washington, has satisfactorily completed the subject improvements in accordance with the plans and specifications.

Request: On November 14, 2022, accept the 2022 Joint Agency Slurry Seal Project as constructed by Blackline, Incorporated of Vancouver, Washington, and authorize release of retainage in the amount of $20,402.17, subject to receipt of all documentation required by law.

Charles Fell, Senior Civil Engineer, 360-487-7790

Motion approved the request.

5. **2022 Crack Sealing and Mastic Repair - Final Construction Acceptance and Release of Retainage**

Staff Report: 166-22

BVC Inc. of Wenatchee, Washington has completed the work for crack sealing 80 lane mile of streets that will receive preservation treatments, including AR chip seals, microsurfacing, and cape seals.

The original bid amount was $371,500.00 compared to the final amount of $371,028.00.

The engineer's estimate was below the $500,000.00 threshold, so this project did not require a minimum apprenticeship utilization goal.

The work was completed was satisfactory and in accordance with the plans and specifications.

Request: On November 14, 2022, accept the 2022 Crack Sealing and Mastic Repair project as constructed by BVC Inc. of Wenatchee, Washington and authorize release of retainage in the amount of $18,551.40, subject to receipt of all documentation required by law.

Charles Fell, Senior Civil Engineer, 360-487-7790

Motion approved the request.

6. **Completion of Construction - 2022 Pavement Repairs**

Staff Report: 167-22

Granite Construction Co., of Vancouver, Washington has completed construction of street repairs including pavement repairs, planning of roadways, paving of existing roads, minor utility adjustments, and temporary striping in advance of 2022 preservation treatment.

The work was completed satisfactorily in accordance with the plans and specifications. The original bid amount was $1,345,460.00 compared to the final amount of $1,605,338.53, an approximate 19% cost increase. The cost increase is attributed to additional pavement repair on NE 164th Ave and SE 192 Ave that was determined after project award. The pavement repairs were necessary to prepare the street for their respective treatment types.

Granite Construction Co. met the minimum apprenticeship utilization goal of 3% by using 178 apprenticeship hours of the 5563.3 total project hours.

Request: On November 14, 2022, accept the 2022 Pavement Repairs project as constructed by Granite Construction Co., of Vancouver, Washington and authorize release of retainage bond, subject to receipt of all documentation required by law.

Charles Fell, Senior Civil Engineer, 360-487-7790

Motion approved the request.

7. 2022 Central Curb Ramps - Final Construction Acceptance and Release of Retainage

Staff Report: 168-22

Hedval Sitework Specialties, LLC of La Center, Washington has completed construction of 35 curb ramps as part of the 2022 Central Curbs Ramps contract.

The original bid amount was $490,949.76 compared to the final amount of $386,147.54, an approximate 21% cost decrease. The cost decrease is attributed to the City electing to delete 7 ramps and some sidewalk work on NE 122nd Ave from the original scope of work because there will be an Sewer Connection Incentive Program (SCIP) project at that location next year. The ramps will get installed after the SCIP project is done and before the preservation treatment is done in 2024.

The contractor was unable to meet the minimum apprenticeship utilization goal of 3% and a good faith effort waiver of the penalty was approved. The good faith effort was justified in that the subcontractor intending to reach the goal requested apprentices several times throughout the project and was unable to obtain any apprentices, the remaining subcontractors were truck drivers, owner operators, or specialty contractors which limited their ability to provide apprentices. In addition, the project duration was only for 60 days, which can be challenging to obtain apprentices in that limited amount of time.

The work was completed satisfactorily in accordance with the plans and specifications.

Request: On November 14, 2022, accept the 2022 Central Curb Ramps project as constructed by Hedval Sitework Specialties, LLC of La Center, Washington and authorize release of retainage in the amount of $19,307.38, subject to receipt of all documentation required by law.

Charles Fell, Senior Civil Engineer, 360-487-7790

Motion approved the request.

8. Bid Award for Fruit Valley Road Stormwater Overflow, per Bid # 22-39

Staff Report: 169-22

Currently, there is recuring local roadway flooding within the 4800 block of NW Fruit Valley Road that occurs during severe or prolonged storm events. This creates a driving hazard when high water backs up within the roadway and flooding of adjacent properties.

On October 18, 2022, the City received 8 bids for the subject project. The bids ranged between $599,995 and $912,123. The low bidder was responsive. The bids are as follows:

SUMMARY OF BIDS	
BIDDER	***AMOUNT***
Tapani, Inc., Battle Ground, WA	*$599,995.00*
Advanced Excavating Specialists, LLC., Kelso, WA	*$620,932.00*
Western United Civil Group, LLC, Yacolt, WA	*$629,545.00*
Nutter Corporation, Vancouver, WA	*$640,551.00*
Cat Works, LLC, Vancouver, WA	*$765,766.50*
North Cascade Excavating, LLC., Woodland, WA	*$847,244.00*
Clark & Sons Excavating, Inc., Battle Ground, WA	*$894,183.00*
Lee Contractors, Battle Ground, WA	*$912,123.00*
Engineers' Estimate	*$741,340.00*

The contractor plans to meet or exceed the 3% apprenticeship goal by using 36 apprentice hours of the total 723 hours.

Request: Award a construction contract for the Fruit Valley Road Stormwater Overflow project to the lowest responsive and responsible bidder, Tapani, Inc., Battle Ground, WA, USA at their bid price of $599,995.00, which includes Washington State sales tax, and authorize the City Manager or designee to execute the same.

Mike Swanson, Civil Engineer, 360-487-7182

Motion approved the request.

9. **Bid Award for Ellsworth Water Plant Disinfection System**

Staff Report: 170-22

The Ellsworth Water Station is a 40-acre site that includes three wells, two booster pump stations and a treatment plant. The Ellsworth wells are in a deep, protected aquifer that contains elevated concentrations of naturally occurring iron and manganese. The treatment system has successfully removed iron and manganese from the water since the treatment facility began operations in 1995.

The project replaces existing chlorine gas disinfection equipment. New equipment will provide an updated disinfection system meeting current city standards. The new disinfection system utilizes salt, water and electricity to generate a low-strength sodium hypochlorite disinfection solution. All new equipment will utilize existing buildings and no new structures are required for this project. This project is our fifth sodium hypochlorite generation system installation project and continues our efforts to install disinfection systems that were selected as our standard in 2015.

On October 25, 2022, the City received four (4) responsive bids for the subject project. The bids are as follows:

SUMMARY OF RESPONSIVE BIDS	
BIDDER	***AMOUNT***
Rotschy, Inc. Vancouver, WA	*$1,223,248.87*
Pease & Sons, Inc., Tacoma, WA	*$1,458,343.08*
McClure and Sons, Inc., Mill Creek, WA	*$1,734,660.03*
Tapani, Inc., Battle Ground, WA	*$2,293,147.50*
Engineer's Estimate with Tax	*$1,400,000.00*

Rotschy, Inc. has completed projects of similar size and scope in the past and has met the requested supplemental responsible bidder criteria.

Rotschy Inc. plans to meet or exceed the City's Apprenticeship Utilization goal of 3% on this project by utilizing 300 apprenticeship hours of the 3055 total project hours.

Request: On November 14, 2022, award a construction contract for the Ellsworth Water Plant Disinfection System project to the lowest responsive and responsible bidder, Rotschy, Inc. of Vancouver, WA at their bid price of $1,223,248.87, which includes Washington State sales tax; and authorize the City Manager or designee to execute a contract with Rotschy, Inc. for the same.

Tyler Clary, Water Engineering Program Manager, 360-487-7169

Motion approved the request.

10. **Award of contract for Television Video Production, Broadcast Equipment & Related Services, per Bid # 22-40**

Staff Report: 171-22

Clark/Vancouver Television typically purchases between $200,000 and $300,000 annually of video production and broadcast equipment. The amount varies based off the video equipment needed to be replaced. The City sought bids based off of percentage discounts from video production equipment manufacturers resold by the vendor.

On October 18, 2022, the City received one bid for the subject project. The bid was advertised publicly in three separate newspapers for two weeks and also sent directly to multiple supplier rosters that included certified minority firms. The bid price was based off of the discounted amount from video equipment manufacturers' retail price, not reflective of the amount expected to be spent. The low bidder was responsive. The bids are as follows:

SUMMARY OF BIDS	
BIDDER	***AMOUNT***
Key Code Media, Inc., Seattle, WA	*$7,325.92*

Request: On November 14, 2022, award a 1-year contract for Television Video Production, Broadcast Equipment and Related Services to the lowest responsive and responsible bidder, Key Code Media, Inc. of Seattle, WA not to exceed $300,000.00, which includes Washington State sales tax, with the option to extend the contract an additional 3-years not to exceed $1,200,000 and authorize the City Manager or designee to execute the same.

Jim Demmon, Video Services Manager, 360-487-8706

Motion approved the request.

11. Amendment No. 5 to Contract C-91034 for Encampment Abatement and Cleanup Services

Staff Report: 172-22

In October 2018, the City awarded a Contract to Rapid Response Bio Cleaning, LLC for encampment abatement and cleanup services. The City intends to extend this Agreement for the fifth and final year, until December 2023. As of October 2022, there has been $260,000 of services provided under this Agreement and there is expected to be an additional $100,000-$150,000 for the final year.

Request: Increase the not-to-exceed amount for Agreement C-91034 with Rapid Response Bio Cleaning, LLC forencampment abatement and cleanup services, to the amount of $450,000.

Brian Potter, Operations Superintendent, 360-487-8323

Motion approved the request.

12. Ad Valorem Taxes for 2023

Staff Report: 173-22

AN ORDINANCE fixing and levying the amount of ad valorem taxes necessary to balance estimated revenue with estimated expenditures for the 2023/2024 Budget for the City of Vancouver; providing for an effective date.

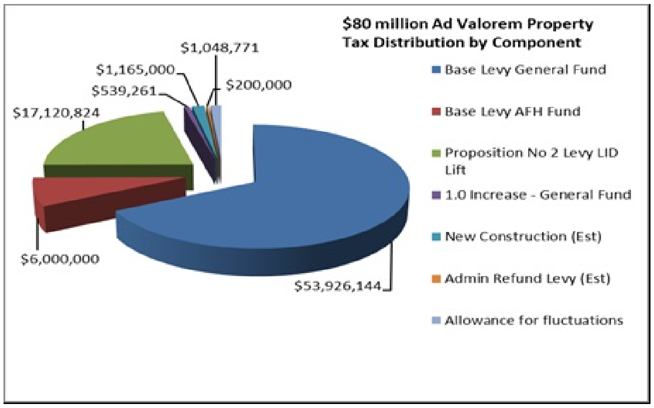
Pursuant to RCW 35.33.135, Council must approve an ordinance to fix and authorize the Clark County Assessor's Office to levy ad valorem taxes necessary to fund the City of Vancouver's 2023-2024 Biennial Budget.

An ad valorem tax (Latin for "according to value") is defined as a tax based on the value of real estate or personal property. An ad valorem tax is typically imposed at the time of a transaction(s) (a sales tax or value-added tax (VAT)), but it may be imposed on an annual basis (real or personal property tax) or in connection with another significant event (i.e. inheritance tax).

Staff currently estimates the 2023 real and personal property tax levy as $74 million, which includes a preliminary estimate of $1,165,000 in property tax revenue from new construction. The estimate of property tax from new construction will be updated based on the final new construction valuation provided by the Assessor's Office. The estimate of property tax revenue does not include the change in value of state-assessed utility property. Both of these amounts will not be final until December 2022.

City staff recommends that Council approve ad valorem taxes in the amount of $80 million, which is needed to fund the City's 2023-2024 biennial budget. Of the total, $74 million is for general fund purposes, and $6 million is for the affordable housing fund. Approving ad valorem taxes of $80 million allows the County Assessor's Office to levy real and personal property taxes to the full extent allowed under Washington State law. Staff anticipates that the final certified levy will be between $79 million and $79.5 million in 2023. If Council authorizes the ad valorem tax amount too low, the County Assessor's Office will only be allowed to levy up to the amount authorized by Council.

Staff recommends that City Council approve ad valorem taxes in the amount of $80 million for the 2023 real and personal property tax levy within the city limits of Vancouver. This estimated revenue source is necessary to fund the 2023-2024 Biennial Budget for the City of Vancouver.



Request: On November 14, 2022, approve ordinance on first reading, setting the date of second reading and public hearing for November 21, 2022.

Carrie Lewellen, Financial and Management Services, 360-487-8482

Mayor McEnerny-Ogle read the title of the ordinance into the record.

Motion approved the request.

13. **Property Tax Levy for 2023**

Staff Report: 174-22

AN ORDINANCE relating to the annual property tax levy; authorizing an increase of 1.0% in the City's regular levy from the amount levied the previous year; and providing for an effective date.

On November 6, 2001, Washington voters approved Initiative 747 (I-747), which limits the allowable increase in the property tax levy to 1.0%, or the rate of inflation, whichever is less. The intent of the Initiative was reaffirmed by the Legislature in November 2007. The measure of inflation used under this law is the Implicit Price Deflator (IPD). The IPD inflation rate for 2023 levy calculations is 6.457%.

Staff recommends that City Council approve a 1.0% increase in the property tax levy, which is the maximum increase allowed. Based on last year's General Fund base levy of $53,926,143.75, the increase will be $539,261.44. Authorization of this increase requires a simple majority vote of City Council.

On February 8, 2022 registered voters who reside within the City of Vancouver approved Proposition No. 2 which permanently increases the property tax levy rate by an additional $.50 per $1,000 in assessed value beginning in 2023. This money is dedicated to fire and emergency services and facilities and the 2023-2024 budget added expenditures consistent with the Proposition 2.

Staff estimates that the City's general fund base property tax levy rate (exclusive of the Proposition No.2 Levy LID Lift rate of $.50 per $1,000 of assessed value) in 2023 will range between $1.55 per $1,000 of assessed value to $1.65 per $1,000 of assessed value, compared to the actual 2022 general fund property tax levy rate of $1.852 per $1,000. The decrease in the property tax levy rate is attributed to assessed values in the City increasing by approximately 17.6% compared to the prior year. Because of the limit on property tax increases, as discussed above, the property tax levy rate declines as assessed value increases. The statutory cap for the City's levy rate is $3.325 per $1,000 of assessed value. There will be an additional $0.50 levied per $1,000 in assessed value beginning in 2023 to fund Fire operating, capital and related services and costs.

Example calculation of City Property Tax:

	2022 Rate	***2022 Property Tax***	***2023 Rate***	***2023 Property tax***	***Annual increase estimate***

Median House Falue	*421,000*		*484,150*		
General Fund Levy Rate	*1.85*	*$779*	*$1.60*	*$775*	*-$4*
Proposition 2 (voted)			*$0.50*	*$242*	*$242*
Total Property tax payable to the City		***$779***		***$1,017***	***$238***

Some citizens may qualify for tax relief or qualify for a deferral program. To find out more information about this, residents should contact the Clark County Assessor's Office at 564-397-2391 or visit their website at http://www.clark.wa.gov/assessor/taxrelief/index.html.

In addition to the base levy, the City collects new property tax revenue based on the value of new construction added to the assessment rolls during the prior year. The revenue to the City is calculated using the assessed value of new construction multiplied by the prior year's levy rate. The value of new construction is still being finalized by the County Assessor's Office and includes the value of utility new construction provided to the County Assessor by the State. The most recent estimate from the County Assessor's Office indicates more than $629 million of new construction, which translates into $1,165,000 of additional City property tax revenue, which is slightly more than the $897,000 received for new construction values for 2022 taxes. The City's ordinance states the percentage and dollar amount increase in the City's base property tax levy as required by RCW 84.55.120. The County Assessor will determine the levy amount for new construction based on their final calculations.

Request: On November 14, 2022, approve the ordinance on first reading, setting the date of second reading and public hearing for November 21, 2022.

Carrie Lewellen, Financial and Management Services, 360-487-8482

Mayor McEnerny-Ogle read the title of the ordinance into the record.

Motion approved the request.

14. **Property Tax Affordable Housing Levy for 2023**

Staff Report: 175-22

AN ORDINANCE relating to the annual property tax levy; authorizing an increase of 0.0% in the City's Affordable Housing Fund levy from the amount levied the previous year; and providing for an effective date.

Proposition 1 was approved by the citizens of Vancouver in November 2016 and authorized a $6,000,000 annual property tax levy for 7 years, beginning in 2017 and ending at the end of 2023. Information provided by the Washington State Department of Revenue states that the dollar amount stated in the ballot title is limiting amount, and the highest lawful levy amount is $6,000,000.

Staff recommends that City Council approve a 0.0% increase in the property tax levy for the Affordable Housing Levy. Based on last year's Affordable Housing Fund levy of $6,000,000, the increase will be $0.00. Authorization of no increase in the Affordable Housing Fund levy requires a simple majority vote of City Council.

Staff estimates that the City's Affordable Housing Fund property tax levy rate in 2023 will range between $0.17 per $1,000 of assessed value to $0.19 per $1,000 of assessed value, compared to the actual 2022 affordable housing fund property tax levy rate of $0.2061 per $1,000. The decrease in the property tax levy rate is attributed to assessed values in the City increasing by approximately 17.6% compared to the prior year. Because of the limit on property tax increases, as discussed above, the property tax levy rate declines as assessed value increases. The statutory cap for the City's levy rate is $3.325 per $1,000 of assessed value.

Example calculation of City Property Tax:

Assessed Value 2022 $421,000	*Levy Rate 2022 $0.206102 (per $1,000 assessed value; Affordable Housing Levy only)*	*2022 City Property Tax = $86.77*
Assessed Value 2023 $495,096 (assumes assessed value	*Estimated Levy Rate 2023 $0.1752 (per $1,000 assessed value;*	*2023 City Property Tax (hypothe = $86.77*

increases 17.6%)	*Affordable Housing Levy only)*	
AV increases 17.6%	*Levy Rate declines*	*Annual tax increase $0.00 for example taxpayer**

**If the assessed value of the resident's property as a percentage increased by less than 17.6%, the resident's annual taxes would be equal to or slightly less than the taxes paid to the city in 2022. If the assessed value of the resident's property increased by more than 17.6% from the previous year, the increase in the annual taxes would be slightly higher.*

Some citizens may qualify for tax relief or qualify for a deferral program. To find out more information about this, residents should contact the Clark County Assessor's Office at 564-397-2391 or visit their website at http://www.clark.wa.gov/assessor/taxrelief/index.html.

Request: On November 14, 2022, approve the ordinance on first reading, setting the date of second reading and public hearing for November 21, 2022.

Carrie Lewellen, Financial and Management Services, 360-487-8482

Mayor McEnerny-Ogle read the title of the ordinance into the record.

Motion approved the request.

15. Preservation Of Levy Capacity for Exempt Property for 2023

Staff Report: 176-22

AN ORDINANCE authorizing an increase in tax levy capacity pursuant to RCW 84.55.120 and an increase in limit factor for maximum levy capacity pursuant to RCW 84.55.092.

On February 8, 2022 the voters of the City approved Proposition 2 at a special election authorizing a permanent levy lid lift of $.50 per $1,000 assessed value to fund fire and emergency services. Proposition 2 also provided that the property of qualifying seniors, veterans and others would be exempt from paying the increased property tax rate associated with the levy lid lift, pursuant to RCW 84.36.

Annually properties that qualify for the exemption allowed under RCW 84.36 will change. In order for the County Assessor's Office to calculate the highest lawful levy of all properties and include in future years the properties exempt from the tax approved by Proposition 2, pursuant to RCW 84.55.092, Council must approve an ordinance to authorize the Clark County Assessor's Office to authorize a property tax increase against the property not subject to the levy lid lift when calculating the highest lawful levy and authorize the limit factor be applied to the excluded property, which in 2023 will be 1.0%. This preserves levy capacity for the overall highest lawful levy calculation and allows the County Assessor to include the limit factor on the properties that were excluded, if they move out of the exempt status. By approving this ordinance, the exempt properties will not see their levy increased by $0.50 per $1,000 for as long as property remains eligible for exemption in accordance with state law.

By approving this ordinance, this will protect future levy capacity by protecting the levy for a future event when the property is no longer eligible for the exemption.

Request: On November 14, 2022, approve ordinance on first reading, setting the date of second reading and public hearing for November 21, 2022.

Carrie Lewellen, Financial and Management Services, 360-487-8482

Mayor McEnerny-Ogle read the title of the ordinance into the record.

Motion approved the request.

16. Ordinance amending Section VMC 20.915.050 to update Table 20.915.050-1 to incorporate the parks impact fee increase recommendation from 2019

Staff Report: 177-22

AN ORDINANCE of the City of Vancouver relating to the amendment of Park Impact Fees for 2023-2026 in a table in the Vancouver Municipal Code; amending Vancouver Municipal Code Sections 20.915.050 to update Table 20.915.050-1; providing for severability; and setting an immediate effective date.

The City of Vancouver implemented impact fees for transportation, schools and parks and open spaces in 1995 to meet the demands of future growth. The current PIF program is structured to support acquisition and development costs for Neighborhood Parks, Community Parks and Urban Natural Areas.

Quality parks and open spaces are well recognized as an essential element for a community to realize economic stability and social and physical health. The City of Vancouver population growth has been the fastest in the State of Washington. The City is poised to increase residential density in order to maximize efficient investment and use of the necessary infrastructure. The need in additional parks, trails and open spaces growth with the population increase and urbanization.

The attached ordinance implements the last four-year increases of the gradual six-year phased implementation fee increase as proposed in the PIF Technical document and discussed with Council in the context of a Stronger Vancouver conversation.

The City worked closely with the business community and other stakeholders to develop a phased implementation plan of PIF rate increases to soften any potential impact to the building community. The specific rates as well as the average current PIF rates are outlined in the table below.

Year	Park District	% Increase	Single-Family (SF)	Multi-Family (SF)
~~1-Jan-21~~	~~A, B, C~~	~~25% increase~~	~~$2,819~~	~~$2,060~~
~~1-Jan-22~~	~~A, B, C~~	~~25% increase~~	~~$3,523~~	~~$2,575~~
1/1/2023	A, B, C	35% increase	$4,757	$3,476
1/1/2024	A, B, C	10% increase	$5,232	$3,824
1/1/2025	A, B, C	10% increase	$5,756	$4,206
1/1/2026	A, B, C	6.5% increase	$6,130	$4,480

This proposal eases the adjustment for local home builders and lessens the impact to new housing units as well as any secondary impacts to existing housing stock. The rate adjustment will improve the level-of-service for future neighborhoods, although at a level below standard.

Request: On November 14, approve ordinance on first reading, setting date of second reading and public hearing for November 21.

David Perlick, Recreation Services Manager, 360-487-8314

Mayor McEnerny-Ogle read the title of the ordinance into the record.

Motion approved the request.

17. **Real Estate Excise Tax Adjustment**

Staff Report: 178-22

AN ORDINANCE of the City of Vancouver regarding the Real Estate Excise Tax (REET); amending VMC 3.20.040 to update the allocation, prioritization, and use of revenues generated from REET; providing for severability; and setting an effective date of January 1, 2023.

REET 1 revenue by state statutes may only be spent on funding of eligible public capital projects. Those projects have to be identified in the jurisdiction's Comprehensive Plan. Eligible use of funds include projects related to planning, acquisition, construction, reconstruction, repair, rehabilitation or improvement of streets, roads, parks, recreational facilities, trails, administrative and law enforcement facilities.

Current REET I revenue is split between parks and recreation, economic development and transportation. A total of 9% of tax proceeds, up to a maximum of $172,000 per year, has been set aside for neighborhood traffic safety program improvements to city streets. Sixty-eight percent (56%) of the proceeds, up to $1,956,000, is dedicated to support debt issued prior to 2008 for construction of the Firstenburg and remodel of Marshall recreational facilities. Up to a maximum of $250,000 above the other obligations set forth in this ordinance, has been dedicated for Parks and Recreation Capital. A total of 20% of the revenue, up to an annual maximum of $1,000,000, shall be used to support construction of public infrastructure to facilitate economic development in strategic reinvestment areas *of the City.*

Current composition of percentages and caps on revenue for each dollar in revenue is unnecessarily complex. The proposed language in the attached ordinance simplifies the calculation without changing the intent of the allocations in the Code. The ordinance creates a recommended waterfall for the revenue dollars and adjusts all allocations for inflation annually beginning on January 1, 2024. The proposed change to the VMC 3.20.040 will allocate the remaining proceeds from REET 1, up to $1 million per year, indexed for inflation, to funding a trail development and construction program at the City of Vancouver, with the purpose of creating interconnectivity of trails City-wide and connecting the residents to the river and other parks assets. This proposal will not impact any other allocations of REET 1 revenue.

Request: On November 14, approve ordinance on first reading, setting the date of second reading and public hearing for November 21.

Natasha Ramras, Chief Financial Officer, 360-487-8484

Mayor McEnerny-Ogle read the title of the ordinance into the record.

Motion approved the request.

18. **Ordinance amending Sections VMC 5.04.075, 5.04.090 and 5.04.095 to update the business license fee and surcharge**

Staff Report: 179-22

AN ORDINANCE of the City of Vancouver relating to the business and occupation license tax; amending Vancouver Municipal Code (VMC) Section 5.04.075 to reduce the gross income exemption threshold; amending VMC Section 5.04.090 to adjust the methodology for calculating the base business license fees; amending VMC Section 5.04.095 to adjust the methodology for calculating business license surcharge fees; providing for severability; and setting an immediate effective date.

The City currently imposes business licensing requirements and associated fees on all businesses with gross revenues above $12,000 in the City. The City's business license program is not a regulatory license, but rather a mechanism to gather data, support administrative functions associated with the licensing program and generate revenue for municipal purposes. The program currently includes two components:

- *A base business license fee of $200 per location, per year for all businesses (generates approximately $2 m. annually)*
- *Business License Surcharge (BLS) (also known as "head tax") that is a $90 annual fee per full time equivalent employee (FTE) employed by businesses with gross annual revenues over $12,000. (The surcharge generates $4.2 m annually).*

Nonprofit organizations pay the base fee per location, but are exempt from the per employee surcharge; non-profit organizations that exist solely to raise funds for other purposes and provide no direct service delivery are exempt from all fees.

The BLS was originally adopted in 2007 to fund transportation investments at a rate of $50 per FTE per year. It was amended in 2016 to add $20 dedicated to additional transportation improvements and in 2017 to add another $20 dedicated to police funding. As of 2022, the total annual fee is $90 per FTE. The cap on the maximum number of FTEs the surcharge was lifted in 2020. Since inception, the fee has not been adjusted for inflation. As part of the City's business relief pandemic response, the BLS was suspended in its entirety between Spring 2020 and March 2022 and remains suspended for businesses hardest hit by governor mandates associated with pandemic response through the end of 2022. In a "normal" year (pre-pandemic), the program generates approximately $6.2 m annually, distributed as follows: 22.7% to General Fund unrestricted revenue, 23.4% to Police and the remaining 53.9% to Transportation.

The City of Vancouver implemented business license surcharge to fund transportation and augmented the base fee and the business license surcharge to fund a 30% increase in police staffing between 2016 and 2020.

The City's tax system disproportionately relies on residential payers, since the City does not have a business and occupation tax within its city limits. Business license surcharge remains one of the major tools to engage businesses in shaping future livability of Vancouver. During the budget preparatory *period, the City engaged business leadership to determine the increased array of services desired and the potential funding mechanism. This outreach included overall budget briefings and focused roundtable discussions with business leadership organizations (Chamber of Commerce, Columbia River Economic Development Council (CREDC) and Identity Clark County (ICC)) to explore business tax options.*

The attached ordinance reflects the proposed license changes. The main components of the proposed changes include the following elements:

- *An inflationary adjustment of the fee and surcharge in 2023;*
- *Businesses making less than $2,000 in gross receipts will be required to obtain a business license, but will not owe a license fee, nor surcharge;*
- *Implementing a new, reduced, license fee of $50, increasing annually by a $1, for small business owners that generate more than $2,000, but equal to or less than $50,000 per year;*
- *Implementing a phased, gradual and predictable increase in employee surcharge from $105 per year to $245 per year by 2030. The surcharge will increase by $20 dollars annually through 2030. The proposed increases are outlined in the table below.*
- *Updating the waiver language to eliminate the complexity embedded in VMC. Staff proposed to allow for a five-year waiver of the business license surcharge for any business that brings 200 or more new full time equivalent positions to the City earning at least 125% of the median income for the Metro area.*
- *Updated definition of an employee from 2080 annual hours to 1664 per year.*
- *Simplify receipts distribution to have 18% going to Parks, Public Safety and Wellness, 40% to Streets for new capacity building and the remaining 24% to Economic Development as seed funding for an Economic Development Revolving Fund.*

The proposed increases are outlined in the table below:

	Reduced fee	***Annual License fee***	***Employee Surcharge***
2023	*$50*	*$300*	*$105*
2024	*$51*	*$315*	*$125*
2025	*$52*	*$331*	*$145*
2026	*$53*	*$347*	*$165*
2027	*$54*	*$365*	*$185*
2028	*$55*	*$383*	*$205*
2029	*$56*	*$402*	*$225*
2030	*$57*	*$422*	*$245*

These changes to the BLS program are forecasted to generate approximately $10.9 million in new revenue on full implementation by 2030 and represent an equitable approach to raising new revenue in the context of the overall tax landscape. The recommended uses of these funds address high priorities expressed by both our business community and the community at large. The total revenue from this source is forecasted to be $9 million in the 2023-24 biennium, with the following appropriation over the two-year period: $1.6 million to Parks for playground replacement, $1.6 million for Police, $3.6 million for new capacity building projects in Transportation and $2.2 million for Economic Development Funding to start creating a revolving fund for reinvesting into economic development at the City.

Request: On November 14, approve ordinance on first reading, setting date of second reading and public hearing for November 21.

Natasha Ramras, Chief Financial Officer, 360-487-8484

Mayor McEnerny-Ogle read the title of the ordinance into the record.

Motion approved the request.

19. **Water, sewer and surface water ordinance changes pertaining to utility rates for 2023 and 2024**

Staff Report: 180-22

AN ORDINANCE related to the water, sewer and surface water utility user rates, amending Vancouver Municipal Code Sections 14.04.210, 14.04.230, 14.04.230B and 14.09.060; and providing for savings, severability, and an effective date.

Each utility (water, wastewater, and surface water) is working towards a common goal of protecting Vancouver's water resources and maintaining the high level of services provided to the utility customers. The identified capital needs help address issues such as growth, aging infrastructure, climate change, public health, livability, safety, resiliency, and regulatory changes have been included in the Utilities Capital Improvement Plan. To help pay for the increased capital needs as well as keep up with the impact of inflation on city utility cost structure, staff recommends increasing the appropriate rates of each utility, consistent with the needs of that particular utility and the third-party recommendations. The water rates have sufficient capacity to fund debt service on the replacement Operations Center up to the utility share of a $125 million facility. The City is currently in the design phase with the anticipated cost unknown at this time. The related revenue is currently utilized to fund the debt reserve in anticipation of the future debt and to pay for the design costs on a pay-as-you go basis in the 2023-2024 Biennial budget.
Proposed rate increases for 2023 and 2024 are as follows:

- *Water: an annual 4.5% increase each year 2023 and 2024*
- *Sewer: an annual 6% increase each year 2023 and 2024*
- *Surface Water: an annual 8% increase each year 2023 and 2024*

This rate increase is targeting a paced reduction of the outside city multiplier for water and sewer utilities. Currently, there is a 50% differential between the cost per unit of water and sewer for customers in the incorporated area versus outside of the incorporated area. The attached ordinance proposes to reduce the multipliers from 1.5 to 1.483 in 2023 and to 1.466 in 2024 for customers in the unincorporated area that are serviced by the City water and sewer systems.

This ordinance also includes two minor miscellaneous fee corrections. The restoring water service fee and the meter reading fee are being updated to reflect current practices and cost of service. Staff will undertake a more comprehensive review of miscellaneous utility fees as part of the next rate study update.

The current rate increase proposal continues to maintain City utility rates comparable to or below those at the surrounding jurisdictions.

Request: On Monday, November 14, 2022, subject to second reading and public hearing, approve the ordinance.

Chris Malone, Public Works Finance and Asset Manager, 360-487-7711

Mayor McEnerny-Ogle read the title of the ordinance into the record.

Motion approved the request.

20. Water and sewer System Development Charge (SDC) ordinance changes

Staff Report: 181-22

AN ORDINANCE relating to system development charges, amending Section 14.04.235 of the Vancouver Municipal Code; providing for an increase to the system development charges for the water and sewer utility, indexing annual increases of the system development charge to the appropriate Consumer Price Index; and providing clauses for savings, severability, and an effective date.

The City System Development Charges are one-time charges applicable to new developments. Those charges are assessed on a per residence basis proportionate to the impact of those units on the city-wide system. Due to the one-time nature of the fees, they are utilized towards funding the costs of utility infrastructure. SDCs help the City fund increased infrastructure needs to support increase in the number of customers and system utilization.
In 2019, the City contracted with FSC Group to review utility fees and make recommendations on rates. One of the major recommendations was to update the City's connection fees to help fund capital investments into the system. This ordinance recommends adjusting the SDCs for the water and sewer utilities. The updated water SDC calculation justifies increasing the water SDC rate from $2,360 to $3,410 per meter equivalent (ME). The updated sewer SDC calculation justifies increasing the rate from $2,740 to $3,396 per EDU based on the anticipated expansion of system capacity. These increases are attributable to the addition of assets, accrual of interest, and the reduction of offsetting debt obligations. The updated SDC calculations also include a combined total of $156 – $206 million in future projects from the 20-year water and sewer capital plans that will be needed to expand those system capacities to serve growth.

Proposed change:

- *Water = $3,410 per equivalent meter size*
- *Sewer = $3,396 per equivalent dwelling unit*
    - *Note: equivalent meter size and equivalent dwelling unit are equal to one single-family residence. Multi-family and commercial SDCs are increased proportionally based on their impact to the system.*

The SDC adjusting ordinance also recommends including an annual inflationary adjustment to ensure fees keep up with inflation, consistent with VMC 3.20.100, beginning in 2024.
Staff reached out to 22 developers and representatives of the business community in March, 2022. A range of questions were posed by the business community around calculation methodology, timing of payment, effective date for new rates and potential phasing, and calculation of commercial SDC rates.
City staff is not recommending a phased approach to SDC increases at this time because phasing continues ratepayer underwriting of new development and capital projects will be impacted or delayed resulting in higher costs. The City's new rates remain lower that comparably situated jurisdictions, and it has been a substantial time since the last increase.
Staff is reviewing an SDC waiver process for qualifying affordable housing projects and will come back to Council in 2023 with a proposed program that accomplishes the City's goals of encouraging affordable housing and is simple for staff to administer.

An attachment included with this item that indicates where the City of Vancouver SDC rates currently are and where they will be after the implementation of the attached ordinance.

Request: On Monday, November 14, 2022, approve ordinance on first reading, setting the date of second reading and public hearing for November 21.

Chris Malone, Public Works Finance and Asset Manager, 360-487-7711

Mayor McEnerny-Ogle read the title of the ordinance into the record.

Motion approved the request.

21. **2023-2024 City of Vancouver Biennial Operating and Capital Budget**

Staff Report: 182-22

AN ORDINANCE relating to and adopting the budget for the City of Vancouver for the 2023-2024 fiscal biennium; providing for ratification and for an effective date.

The City of Vancouver 2023-2024 Biennial Budget has been prepared for approval in a manner consistent with direction set by the City Council in Spring 2022 and informed by broad community engagement that occurred through the summer of 2022. The Recommended Budget was published by the City Manager on October 1st, 2022 and was presented to Council in workshops held on October 10th, 17th, 24th and November 7th.

The 2023-2024 Biennial Budget appropriates $1.7 billion for both operating and capital expenses, representing a 17% increase over the current 2021-2022 budget. It proposes using $70 million in existing cash reserves city-wide to fund both the capital program and one-time initiatives. A total of $1.4 billion is appropriated for all City operating funds and $0.3 billion for capital funds and related funding transfers. There are 110.35 full time equivalent (FTE) positions added, bringing the total to 1,341 FTEs by the end of 2024, representing a 9% increase over the 2022 FTE complement.

Operating Budget

Total 2023-2024 Operating budget in all city funds is $1.4 billion. Of that amount, General, Street and Fire Budget appropriation for the two-year time period is $668.8 million. The 2023-2024 Budget continues to fully fund City reserves and depreciation accounts to the levels dictated in the Council-approved financial policies, while maintaining adequate operating capital throughout the biennium. The Budget also increases staffing in key areas, including fire, police, planning, economic development, diversity and inclusion, capital project management, and support services. The Budget utilizes $6 million in existing General Fund cash reserves to fund one-time projects, including several strategic City initiatives, and a select number of capital projects.

The revenue forecast that was utilized in preparation of the 2023-2024 Biennial Budget was built anticipating slow economic growth over the biennium locally.

The Budget moves forward a large number of high priority initiatives advancing equity, climate and safety priorities of City Council and the community. Some of the highlights of the initiatives in this area are outlined below:

- *The Budget implements the service level increase in Fire supported by the voted property tax initiative. A total of 44.5 FTEs was added in Fire funded by the Proposition 2. Additional 2.0 FTEs were added in the Fire Marshall's office.*

- *Seven (7.0) new positions were added in the Police Department over the biennium and 2.0 former School Resource Officer (SRO) positions were converted into regular patrol positions during the biennium, supported by the General Fund. Expenses related to the officer camera program, new taser purchases and associated resources to support the program were included in the Recommended budget. This video camera equipment is supported by a federal grant.*

- *The Budget continues funding for coordination of the City's efforts to respond to homelessness. One new Safe Park and two additional Safe Stay sites are included, bringing the total number of Safe Park communities to two and five Safe Stay sites within city limits. An additional outreach coordinator was added to work pro-actively with the population experiencing homelessness.*

- *A dedicated new FTE is added in the CMO to further community engagement and implementation of the City's Climate Action Plan initiatives.*

- *Funding is also set aside to add solar panels to city buildings, replace lights with LED lights in City facilities, invest in construction of electric charging stations by city facilities and in key strategic areas of the City to support City's transition to electric, hybrid and alternate fuel vehicles. The City will begin replacing all fleet vehicles with electric, hybrid or alternate fuel vehicles over the next two-years.*

- *Additional 3.0 FTEs were added in the Parking fund to support anticipated weekend service and enforcement, as well as enhanced effectiveness in management of parking demand.*

- *A new position was added in the Office of Diversity, Equity and Inclusion (DEI) to work as a business partner with City departments to advance the City's DEI work. This position will primarily work with public safety and public works departments. The office that was first created in the 2021-22 Biennial Budget has grown to a team of three in support of growing the City's capacity to deliver more equitable and inclusive services to an increasing diverse population.*

- *The budget includes adding $2.5 million in ARPA funds to support the increase in costs of the Fourth Plain Commons project. The remainder of the project is funded using a combination of General Fund, CDBG funding sources, and utilizing a Section 108 Loan to round out the funding of the project. The project will serve as an incubator for new businesses to revitalize the Fourth Plain Corridor.*

- *Almost $25 million in ARPA federal funds is set aside to fund an array of projects in the Fourth Plain Corridor. The specific list will be co-developed with the community over the next several months through extensive engagement. The list will likely include new/upgraded parks, play structures, new sidewalks and other amenities that benefit the community.*

- *The budget adds funding of $1 million for a large-scale disparity study to develop a new tool with the goal of increasing diversity in future successful bidders on large scale construction projects in the City. The study is anticipated to be completed by the end of the biennium. An additional 1.0 FTE in Procurement is funded to start a proactive outreach program to small and historically disadvantaged businesses, including those owned by minority and women residents, to help them navigate state certification and become more successful in bidding on City projects.*

- *The budget is built on assumption of several revenue increases over the biennium. Those include:*

  - *The statutorily authorized 1% increase in property tax revenues, for each year of the biennium, incorporation of the $0.50 per $1,000 in assessed value increase in property tax levy approved by the voters in February of 2022 to fund an increase in Fire services;*

  - *A rate adjustment for sewer, water, surface water and garbage utilities to reflect inflation and fund depreciation costs already included in the Vancouver Municipal Code;*

  - *The blended impact of the utility rate increases is anticipated to be approximately a 6%*

annual increase over the biennium on resident's utility bills;

Phased increases in Parks Impact Fees totaling 35% in 2023 and additional 10% in 2024 to fund new park amenities for the growing city population;

- *A rate adjustment in System Development Charges in water and sewer to adjust for inflation back to 2014 and generate capital funds for system expansion due to growing system needs;*
- *An update to the business license base fee and surcharge to adjust for inflation and generate new funds to support new capacity construction in Transportation, public infrastructure, facilitating large scale job creating development in areas with approved subarea plans, increased staffing in Police and Parks capital and major maintenance of existing city parks;*
- *The budget is also relying on transfer of 0.1% Sales Tax dollars to Transportation Capital from the Transportation Benefits District to fund new complete street features.*

Attachment B to the Ordinance outlines all changes in staffing included in the 2023-2024 Biennial Budget. The budget adds 110.35 net new positions over the biennium. The vast majority of the positions are funded by the voted increase in property taxes and sales tax, as well as related support services and capital project management. Additional capacity was added to restart annexation planning, increase grant solicitation capacity, add dedicated resources to homeless outreach and to advance the City's climate action framework. Resources were added to address staffing deficiencies in key strategic areas, like economic development, diversity and inclusion, planning and city capital program management. Attachment B updates position classifications consistent with the updated Pay Plan as presented in attachment D to the ordinance. These and all other changes in staffing are outlined in Attachment B. Attachment D to the Ordinances has been updated for a 5% annual inflationary increase to a majority of non-union pay ranges, as well as minor adjustments as recommended and supported by the market study.

2023-2024 Capital Budget
The City has an excess of $2 billion in capital assets (building, streets, land, utility lines, etc.). Stewardship of these capital assets is critical to efficient, effective, and sustainable service delivery. While the true cost to manage these assets through their lifetime is substantial, the City has been making meaningful, strategic investments in our assets without adding new debt. The same trend is evident in the 2023-2024 Biennial Budget.

Attachment C to the Budget Ordinance displays a list of all projects included in the City of Vancouver's 2023-2024 Capital Budget. The $372 million capital program includes $277 million for projects in multiple functional areas; additional appropriation of $95 million is related to funding transfers. Below are some highlights:

- *Utilities projects totaling $128 million, include:*
  - *Water fund projects totaling $53.1 million include $16.5 million for the Water Station 5 reservoir, $6.5 million for Water Station 3 improvements, $3.5 million to replace three wells in Water Station 1 and $4.6 million to continue design of the Replacement Operation Center.*
  - *Wastewater utility appropriation totaling $58.1 million includes an $8 million Sewer Connection Incentive Program (SCIP) funding, $7 million for Capital preservation and replacement, $6 million to fund East interceptor rehabilitation, $2 million for interceptor rehabilitation, $7 million for a number of upgrades at the Marine Park, including bar screens, force main, piping and UV upgrade.*
  - *Surface water appropriation of $16.9 million, representing doubling of the capital program for 2023-2024. Main investments are intended to keep up with the National Pollution Discharge Elimination System (NPDES) regulations including water quality and inspection programs.*
- *General Capital Projects total $52.6 million and include the following highlighted projects:*
  - *$3.9 million for land purchase and design for Fire station 4 and 6 replacements, Station 8 seismic remodel and Fire Station Logistics Warehouse remodel, partially funded by state grant.*
  - *$20 million in funding to remodel the new Police Headquarters on Chkalov to better accommodate the building for Police and Fire Marshall's and other city needs over the next*

decade.

- *A total of $6.8 million for pro-active management of city building assets, including HVAC controls replacement, electric panel upgrades and roof and gutter repair and replacement. Other notable projects funded in General Capital include installation of solar panels on city buildings and charging stations for electric vehicles throughout the City.*
- *The budget allocates $9.8 million in a combination of grants, Section 108 Loan, General fund and ARPA funding to the Fourth Plain Commons Project.*
- *Also included, is $3 million for the design of the conversion of the City facility, formerly leased to the regional library, to an Arts Facility, with dedicated studio and exhibit spaces for the City's burgeoning artist community.*
  - *The Budget allocates $64 million for transportation funding, including the following projects:*
  - *$10.2 million to continue funding construction on SE 1st Street – 177th Ave to 192nd Avenue, to fund the second phase of the urban arterial upgrade of an existing 2-lane rural road to increase safety, mobility and livability, and meet future subarea needs;*
  - *$16.1 million for funding 137th Ave Corridor – 49th to Fourth Plain Blvd.;*
  - *$10.2 million to replace Main Street between 5th and 15th Streets;*
  - *$5 million to replace Jefferson Street, from Evergreen to Mill Plain Blvd; Three new complete streets projects are funded for design over the next biennium, incorporating new pedestrian and bike capacity consistent with the City's Complete Streets Plan;*
  - *Various other traffic management projects and street and sidewalk improvements.*
- *Parks and Trails capital program totaling $32 million, four times higher than in 2021-2022, including park acquisitions in districts 2 & 4 using the City's Park Impact Fee resources, and major renovations and expansions at parks including Oakbrook, Vancouver Innovation Center, Bagley, anticipated to be funded by ARPA, Evergreen parks and others. A total of $3.5 million for playgrounds replacement and a new $1 million appropriation to fund a new City program and a new FTE to design, and implement over time, connections between various regional and City trails, creating a safe infrastructure for unimpeded movement of pedestrians and bikes across City and reducing their reliance on vehicles.*

The 2023-2024 Budget addresses the top priorities of the community while exercising a high level of fiscal constraint in its use of City resources. The budget is balanced by using ongoing revenues, and one-time expenses are funded by existing cash. The budget sets initiatives in place that will bear financial savings in future biennia and will temper the growth in city expenditures.

Request: On Monday, November 14, approve ordinance on first reading, setting date of second reading and public hearing for Monday, November 21.

Natasha Ramras, Chief Financial Officer, 360-487-8484

Mayor McEnerny-Ogle read the title of the ordinance into the record.

Motion approved the request.

22. Amendment of the September 12, 2022, Council Meeting Minutes

Request: Amend the minutes of September 12, 2022, to clarify the direction of the Council in regards to New Business Item 19 of the agenda as recorded by CVTV.

Sarah Dollar, Assistant to the City Council, 360-487-8641

Motion approved the request.

23. Approval of Claim Vouchers

Request: Approve claim vouchers for November 14, 2022.

Motion approved claim vouchers in the amount of $14,935,026.04.

Public Hearings (Item 24)

24. **Ordinance amending Section VMC 3.40.070 (A) authorizing the Vancouver Transportation Benefit District to establish up to one-tenth of one percent sales and use tax**

Staff Report: 156-22

AN ORDINANCE of the City of Vancouver authorizing the Vancouver Transportation Benefit District Board to establish an up to one-tenth of one percent (.1%) sales and use tax pursuant to RCW 36.73.065(4)(a)(v); adopting legislative findings; amending Section 3.40.070(A) of the Vancouver Municipal Code to reflect recent changes in state law; providing for severability; and setting an immediate effective date.

The City of Vancouver created a transportation benefit district (TBD) in 2015 to generate additional funding for transportation infrastructure in the City. Though the TBD is a separate legal entity with a governing body separate from the City Council, the members of the City Council sit as the governing board of the TBD.

At the time of the Vancouver TBD creation, state law defined the revenue options to fund TBDs as including councilmanic approval for vehicle license fees and a voted option for sales and use tax. During the 2022 legislative session, Senate Bill 5974 increased the maximum transportation benefit district sales tax authority from 0.2 to 0.3% and authorized the TBD governing board to impose 0.1% of the sales tax under councilmanic authority for up to 10 years.

The Vancouver Municipal Code (VMC) chapter 3.40 established the Vancouver TBD and its associated authority. This code needs to be updated to incorporate the new authority granted to the TBD by the State in 2022 before the Vancouver TBD can consider implementing the new sales tax. The amendment to the municipal code falls under the authority of the City Council.

If the City Council approves amendment of VMC 3.40 to authorize the TBD to implement the sales tax, a separate, subsequent action by the TBD is required to implement the tax. The first reading on that action is planned following the City Council meeting on October 24.

Because this new revenue is anticipated as part of the recommended City of Vancouver 2023-24 biennial budget, it is being brought forward to Council (to amend the VMC to authorize the TBD) and the TBD (to enact) in advance of City Council's final action on the budget. This sequencing and timing supports greater predictability in budget adoption and assures procedural compliance with the City Charter and Open Public Meetings Act (OPMA) for both the City Council and the TBD.

The attached ordinance updates the relevant section of the VMC to reflect the recent change in state legislation.

Request: On November 14, 2022, subject to second reading and public hearing, approve ordinance.

Taylor Hallvik, Assistant City Attorney III, 360-487-8521

Taylor Hallvik, Assistant City Attorney, provided an overview of the Ordinance amending section VMC 3.40.070 (A) authorizing the Vancouver Transportation Benefit District to establish up to one-tenth of one percent sales and use tax.

Mayor McEnerny-Ogle opened the public hearing and received testimony from the following community members:

- Kimberlee Elbon, La Center, WA

There being no further testimony, Mayor McEnerny-Ogle closed the public hearing.

Motion by Councilmember Hansen, seconded by Councilmember Perez, and carried unanimously to approve Ordinance M-4382.

Community Forum

Mayor McEnerny-Ogle opened the Community Forum and received testimony from the following community members:

- Sandra Hungate, Vancouver
- Katherine Whitney, Vancouver
- Kimberlee Elbon, La Center, WA

There being no further testimony, Mayor McEnerny-Ogle closed the Community Forum.

Executive Session Re: Labor Negotiations (30 Minutes)

Mayor McEnerny-Ogle announced the Council would be entering executive session from 7:21-7:53 p.m. for the purpose of discussing potential acquisition of real estate.

Adjournment

7:53 p.m.

DocuSigned by:
Anne McEnerny-Ogle
6C89D9089EC5424...
Anne McEnerny-Ogle, Mayor

Attest:

DocuSigned by:
Natasha Ramras
BCF6734E40E94AE...
Natasha Ramras, City Clerk

From: City of Vancouver - Office of the City Manager
To: Dollar, Sarah
Subject: FW: Fourth Plain Project
Date: Monday, November 14, 2022 11:50:48 AM

Comment for tonight below.

City Manager's Office
CITY OF VANCOUVER
P.O. Box 1995 • Vancouver, WA 98668-1995

P: 360.487.8600 | **F:** 360.487.8625
www.cityofvancouver.us

From: Jan V [redacted]
Sent: Monday, November 14, 2022 11:31 AM
To: City of Vancouver - Office of the City Manager <CMO@cityofvancouver.us>
Subject: Fourth Plain Project

Hi,
I love your focus on mobility beyond cars.
Bike lanes from F to 62nd = fantastic.

Question: I'm frequently downtown/uptown and need to go east on my bike. Riding the sidewalks is iffy and dangerous, but better than "sharing". Usually, I'm riding eastbound beyond 62nd Ave to Andresen, however, so I'm wondering what the safety plan is from 62nd to Andersen.

Thanks,
[redacted]

From:	Delapena, Amanda
Cc:	Holmes, Eric; Brandl, Lisa; Pluckhahn, Lon; Ramras, Natasha; Dollar, Sarah; Perlick, David
Subject:	FW: Letter of Support - PRAC/CAHC
Date:	Thursday, November 10, 2022 4:14:22 PM
Attachments:	Budget 23 24 Letter of Support PRAC CAHC 11.10.22.pdf image001.png

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Council,

Attached please find a letter of support for the 2023-2024 recommended Biennial Budget from the Parks and Recreation Advisory Commission and the Culture, Arts and Heritage Commission.

For your consideration.

Amanda Delapena | Assistant to the Mayor and City Manager
Pronouns: She/Her/Hers

CITY OF VANCOUVER, WASHINGTON
Mayor/City Manager's Office
P: (360) 487-8605
www.cityofvancouver.us | www.cityofvancouver.us/socialmedia

From: Niskanen, Carrie <Carrie.Niskanen@cityofvancouver.us>
Sent: Thursday, November 10, 2022 1:21 PM
To: Delapena, Amanda <Amanda.Delapena@cityofvancouver.us>
Cc: Hull, Kirsten <Kirsten.Hull@cityofvancouver.us>; Haygood, Jaynee <Jaynee.Haygood@cityofvancouver.us>; Reid, Linda <Linda.Reid@cityofvancouver.us>; Perlick, David <David.Perlick@cityofvancouver.us>; Donovan, Stacey <Stacey.Donovan@cityofvancouver.us>
Subject: RE: Letter of Support - PRAC/CAHC

Amanda,

On behalf of the Parks and Recreation Advisory Commission and the Culture, Arts and Heritage Commission, attached is a letter of support for the City Manager's FY2023-2024 Recommended Budget.

Thank you in advance for sending this to Eric and City Council.

Carrie Niskanen | Administrative Assistant
CITY OF VANCOUVER, WASHINGTON
Parks, Recreation & Cultural Services Department
Pronouns: She/Her
P: 360-487-8310 | **TTY:** 360-487-8602

November 10, 2022

City Council Members
415 W 6th Street
Vancouver, WA 98668

Subject: Commission Support of the City Manager's FY2023-2024 Recommended Budget.

Dear City Council Members,

We are writing this letter on behalf of the Parks and Recreation Advisory Commission and the Culture, Arts and Heritage Commission to state our strong support for the City Manager's FY2023-2024 Recommended Budget.

The Vancouver Parks, Recreation & Cultural Services leadership team provided a strategic overview of the proposed budget to both commissions as part of each group's regularly scheduled October meetings. As commission chairs, we appreciate the thoughtful and balanced approach set forth in this budget, as well as the City's substantial public engagement to inform the proposed spending packages. We believe that this budget recognizes the fundamental role that parks, trails, natural areas, recreation programs, community events, arts and culture play in making Vancouver a well-rounded, exceptional place to call home.

At their October meetings, both commissions voted unanimously to recommend approval of the proposed budget. As community members who have been entrusted with a responsibility to advise City staff and aid the City Council through our commission roles, we jointly urge you to approve the budget as recommended by the City Manager. We also look forward to the work ahead as we advance the exciting opportunities this budget will create in the City of Vancouver.

Sincerely,

Jaynee Haygood, Chair
Parks and Recreation Advisory Commission

Linda Reid, Chair
Culture, Arts and Heritage Commission

CC:
Eric Holmes, City Manager
Stacey Donovan, Cultural Services Manager
Dave Perlick, Parks, Recreation and Cultural Services Interim Director

From: Wynn Grcich
To: Dollar, Sarah; Rebecca Messinger
Subject: Fwd: What's Behind the 'Tripledemic' Media Hype? + The Fake Meat Scam + More
Date: Monday, November 7, 2022 9:32:50 PM

CAUTION: This email originated from outside of the City of Vancouver. Do not click links or open attachments unless you recognize the sender and know the content is safe.

---------- Forwarded message ---------
From: **Wynn Grcich** <[redacted]
Date: Mon, Nov 7, 2022 at 9:27 PM
Subject: Fwd: What's Behind the 'Tripledemic' Media Hype? + The Fake Meat Scam + More
To:

---------- Forwarded message ---------
From: **Children's Health Defense** [redacted]>
Date: Mon, Nov 7, 2022 at 1:23 PM
Subject: What's Behind the 'Tripledemic' Media Hype? + The Fake Meat Scam + More
To: Wynn Grcich <[redacted]>
Please give this to the councils and Dr. Melneck. Confirm that you did , please. The Clark County Council claims to be a health board. Look at all the lawsuits. I sugest you subscribe to this free news letter of Senator Robert F Kennedy Jr.
Wynn Grcich

Having trouble viewing this email? **View it in your web browser**

November 7, 2022

TOP NEWS OF THE DAY

Mainstream Media Warns of ‘Tripledemic’ This Winter — What’s Really Behind the Hype?

Myocarditis and Death After COVID Vaccines: Is the Risk Greater Than Public Health Officials Claim?

A Terrible Idea — Pfizer, Moderna Developing Combined mRNA Omicron-Flu Vaccine

Amnesty for the Architects of Failed COVID Policies? Yes, But There's a Price

The Fake Meat Scam

‘Worst Yet to Come’: As COVID Spike Proteins Slowly Take Toll on Endocrine System, Expert Warns of Rise in Hormone-Related Diseases

Scientists Studied 12 Masks — Every One Contained This Cancer-Causing Compound

Zinc Cut Risk of Death and ICU Stays by Nearly 40% in Study + More

Newsom Sued Over COVID ‘Misinformation’ Law That Doctors Say Tramples First Amendment Rights + More

You Make It Possible

Children's Health Defense depends on generous donations from our community. Large or small, every donation gets us closer to achieving our goals.

Listen to what RFK, Jr. has to say.

Become a Member | **Donate Now**

Work for CHD

Children's Health Defense | **ChildrensHealthDefense.org**

Our mission is to end childhood health epidemics by working aggressively to eliminate harmful exposures, hold those responsible accountable, and establish safeguards to prevent future harm.

Children's Health Defense
852 Franklin Ave., Suite 511
Franklin Lakes, New Jersey 07417
Contact us

From: Wynn Grcich
To: Dollar, Sarah; Rebecca Messinger
Subject: Fwd: ClarkCountyToday.com - new message
Date: Tuesday, November 8, 2022 10:26:00 AM

---------- Forwarded message ---------
From: **follow.it** <[redacted]>
Date: Tue, Nov 8, 2022 at 4:08 AM
Subject: ClarkCountyToday.com - new message
To: [redacted]>
READ HOW THE JABS CAUSE HEART DISEASE IN KIDS. SEND THIS TO THE COUNCILS AND DR. MELNECK PLEASE. ALSO TAKE THE BOOSTER REMINDER OFF YOUR WEBSITES. THE CLARK COUNTY HEALTH BOARD (COUNCIL MEMBERS) LOOK LIKE MURDERS , SUGESTING TO TAKE AN EXPERIMENTAL KILL SHOT! confirm that you sent this please.
Wynn

follow.it

ClarkCountyToday.com

Edit

Unfollow

Listen to Lars Larson interview Clark County Today Editor Ken Vance during Monday's show

Poll: Murray, Smiley tied in Washington Senate race

Volunteers help preserve park heritage trees

Vancouver Police investigate shooting

High school sports report: La Center football gets close-to-home playoff game

Secretary of state write-in candidate Brad Klippert draws the ire of governor

Opinion: Long-term-care payroll tax discussion includes skepticism

FDA study finds Pfizer jab elevates myocarditis risk in kids

Washougal football celebrates rare home playoff game

You Might Like

Follow more feeds

From: Wynn Grcich
To: Harris, Rep. Paul; Dollar, Sarah; Rebecca Messinger; electmichellebelkot@gmail.com
Subject: Fwd: Fluoride - Steve Bergman
Date: Friday, November 11, 2022 11:08:54 AM

---------- Forwarded message ---------
From: **Wynn Grcich** <[redacted]>
Date: Fri, Nov 11, 2022 at 10:58 AM
Subject: Fwd: Fluoride - Steve Bergman
To:
Please give this to the city council members and Dr. Melneck. Paul Harris' HB 1684 is dead for the year 2022. My group has a meeting with him on Nov 15, to give Harris evidence of harm and death caused by fluoridation. Harris' fluoridation bill should **never** be brought back in the future. This link is to The Fluoride Deception by Christopher Bryson: book online.
https://archive.org/details/christopher-bryson-the-fluoride-deception-history-of-water-flouridation-and-why-

Please confirm you got this email and gave it to the council members
Thanks
Wynn Grcich

---------- Forwarded message ---------
From: **Wynn Grcich** [redacted]
Date: Fri, Nov 11, 2022 at 10:55 AM
Subject: Re: Fluoride - Steve Bergman
To: Steven Bergman [redacted]>

Thanks!

On Fri, Nov 11, 2022 at 10:27 AM Steven Bergman <sdb456@yahoo.com> wrote:

> Hi! More Info on Lawsuit.
>
> S.B.

From: Wynn Grcich
To: Dollar, Sarah; Rebecca Messinger; Harris, Rep. Paul; electmichellebelkot@gmail.com
Subject: vaccine injuries
Date: Friday, November 11, 2022 12:29:26 PM

https://needtoknow.news/2022/10/court-orders-cdc-to-release-data-indicating-18-million-vaccine-injuries-in-america/

Give this to the councils and DR. Melneck please. I want this on public record for your next meeting.
Thanks Wynn Grcich

From: Wynn Grcich
Subject: Fwd: Russell Blaylock: Covid Update: What is the Truth?
Date: Friday, November 11, 2022 10:58:45 PM

CAUTION: This email originated from outside of the City of Vancouver. Do not click links or open attachments unless you recognize the sender and know the content is safe.

---------- Forwarded message ---------
From: **David Steinberger** <[redacted]
Date: Fri, Nov 11, 2022 at 5:10 AM
Subject: Russell Blaylock: Covid Update: What is the Truth?
To: Wynn Grcich [redacted]>

Hey Wynn,

I just discovered this article by Russell Blaylock published in the "National Library of Medicine" on April 22, 2022 and had to share it with you.
This is the most articulate and thorough dissemination of so much of this plandemic agenda that we've been subjected to that I've read so far. It's very long and yet, I'm sure you'll have many opportunities to share it far and wide. Enjoy!

~ David

COVID UPDATE: What is the truth?

[redacted]

COVID UPDATE: What is the truth?

Sarah and Rebecca, please put this on public record and send this to the council members and Dr. Melneck. Confirm you did. Thanks
Wynn Grcich

From: Wynn Grcich
To: Dollar, Sarah; Sara.Lamnin@hayward-ca.gov; Rebecca Messinger; Harris, Rep. Paul
Subject: Fwd: Dr. Scot Youngblood at San Diego City Council Meeting
Date: Friday, November 11, 2022 11:41:51 PM

CAUTION: This email originated from outside of the City of Vancouver. Do not click links or open attachments unless you recognize the sender and know the content is safe.

---------- Forwarded message ---------
From: **LAURIE PASCUAL** [redacted]>
Date: Wed, Nov 9, 2022 at 10:52 PM
Subject: Dr. Scot Youngblood at San Diego City Council Meeting
To: [redacted]

https://www.bitchute.com/video/H3onzCie2198/

Sent from my iPhone

Please send this to the city councils and Dr. Melneck. Please put this on public record. Dr. Melneck should show this the next health board meeting. Please confirm that you sent this out.
Thanks
Wynn Grcich