



## Parks & Recreation Advisory Commission Meeting Agenda

September 17, 2025  
4:30 PM

### City Hall

Aspen Room  
415 W. 6th Street  
Vancouver, WA  
Online Access: [Teams Link](#)

1. **Call to Order and Roll Call - 4:30pm**
2. **Approval of Minutes - 4:35pm**
  - a. 7-16 minutes for approval
3. **Community Forum - 4:37pm**

To provide public testimony, please see instructions below.
4. **Workshop - 4:40pm**
  - a. Bagley Community Park Phase I Update
  - b. Jaggy Road Playground Update
  - c. Cultural Access Program Update
  - d. Clark County Sustainable Parks Funding Team Update
5. **Commission and Staff Reports - 5:52pm**
  - a. Department Director
  - b. Commission Chair
  - c. Evergreen School District
  - d. Vancouver Public School
  - e. Parks Foundation

## Parks & Recreation Advisory Commission

### Members

Jayne Cavaness, **President**  
Angilo Fletcher, **Vice President**

Jeremy Robbins  
Jenny Thompson  
Stephen Wille  
James Luce  
Valerie Striplin  
AJ Panter, VPS  
Cale Piland, EPS Parks Foundation  
(vacant)

**Parks, Recreation and  
Cultural Services Department**  
P.O. Box 1995 Vancouver, WA  
98668  
360-487-8311  
TTY: 711  
[cityofvancouver.us](http://cityofvancouver.us)

## 6. Open Discussion & New Business - 5:57pm

### Adjournment - 6:00pm

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#### Community Forum Instructions

The public is invited to speak regarding any issue. Members of the public testifying are asked to limit testimony to three minutes. There are three ways to provide comments:

1. In Writing: Public comments can be submitted in writing (name, address, contact information and comments) via email to [parksrecculture@cityofvancouver.us](mailto:parksrecculture@cityofvancouver.us) by 5 pm on the day before the meeting.
2. Remotely: Pre-register by phone at 360-487-8311 or email [parksrecculture@cityofvancouver.us](mailto:parksrecculture@cityofvancouver.us) by 5pm the day before the meeting
3. In Person: Pre-register by phone at 360-487-8311 or email [parksrecculture@cityofvancouver.us](mailto:parksrecculture@cityofvancouver.us) by 5pm the day before the meeting or fill out a Public Comment form in person prior to the start of the Community Communications portion of the meeting

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## Meeting Minutes

Wednesday, July 16, 2025

4:30 p.m.

Vancouver City Hall

Aspen Room

### Commissioners Present:

Cavaness, Thompson, Luce, Wille, Robbins, and Striplin

### Commissioners Absent:

Fletcher, Piland and Panter

### Staff Present:

Perlick, Snyder, Tuberville, Gutierrez, Guzman, Heath, Burton, Hull, Baynard-Cooke, Stokke, Meade, Johnson and White.

**Guests:** Robert Wright and Chris Erickson

### Item 1: Call to Order

Chair Cavaness called the Parks and Recreation Advisory Commission (PRAC) regular meeting to order at 4:30 p.m. in the Aspen Room at Vancouver City Hall and online via Microsoft Teams. Commissioners Fletcher, Piland and Panter were absent.

### Item 2: Approval of Minutes

PRAC approved the June 18, 2025, meeting minutes by consensus with no changes.

### Item 3: Public Comment

Robert White, Waterfront resident, spoke in support of installing bocce courts at Waterfront Park.

Chris Erickson, park volunteer, spoke in support of installing firepits on the beach at Wintler Park, noting the presence of sharp debris in campfire waste hidden in the beach sand. He noted that firepits were not permitted by City code but contended that containing the debris would be a more feasible solution than enforcing the fire ban.

## Members

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President

**Angilo Fletcher**  
Vice President

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Jenny Thompson  
Stephen Wille  
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James Luce  
AJ Panter, VPS  
Cale Piland, EPS  
Vacant, Parks Foundation

**Parks, Recreation and  
Cultural Services  
Department**

P.O. Box 1995  
Vancouver, WA 98668  
360-487-8311  
TTY: 711  
cityofvancouver.us

**To request accommodation or other formats, please contact:**  
Alicia Nilo | 360-487-8311 | TTY: 711 | parksrecculture@cityofvancouver.us

#### **Item 4: Workshops**

##### **a. Disability Pride Month**

Melody Burton presented the background of Disability Pride Month including its flag and important civil rights milestones and walked the Commission through the City's Disability Resources available online. There will be several opportunities to celebrate Disability Pride Month including:

- July 7: Disability Pride Month Proclamation
- July 14-30: Disability Pride Flag at community centers at City Hall
- July 27: ADA Anniversary Concert at Sunday Sounds
- August 22: Barbie movie at Columbia Tech Center Park with on-screen ASL interpretation
- Get City disability stickers at community centers and City Hall

##### **b. Homestead Neighborhood Park Update**

Omar Guzman presented updates to Homestead Neighborhood Park. Homestead Park is in East Vancouver and serves the Cascade East and Cascade Highlands neighborhoods. So far this is a successful project, on time and under budget.

Guzman gave a refresher on the department's Playground Replacement Strategy and Business License Surcharge. The replacement strategy is dependent on funding availability. Common funding sources include grants, REET, and PIF. Once the funding is available, staff determine where the park falls onto the Parks Replacement Matrix. The matrix includes factors like loss severity, loss probability, the equity index score and the park's level of service.

Robbins asked if we have a matrix of parks that have parks eliminated play equipment. Guzman said there is a list of parks with removed playgrounds and said that they try to renovate two per year.

Thompson shared thanks and suggested the idea of ziplines at a future park. Cavaness inquired if we did any local jurisdiction comparisons for BLS? Perlick answered that this is a local tax, and the allocation is decided locally based on need. Right now, the 18% equates to around \$1M. Striplin asked if there is any future where BLS would be taken away. Perlick shared that is up the city council's discretion. We haven't heard any plans, but it is always a possibility. We try hard to demonstrate the benefit. Striplin added that this is a highly used park.

##### **c. Park Project Updates**

Terry Snyder and Roman Gutierrez presented updates to various park projects.

- Phase 1 improvements at Oakbrook Park are underway. This includes the wetland-themed play area, a Portland Loo and four new pickleball courts. 99<sup>th</sup> Avenue is being widened this week to facilitate street parking and new sidewalks are being installed at the same time. The Naturepaces program will install a native planting on the southwest side of the park. Next steps include finishing the play equipment installation and pour-in-place rubber, finishing the irrigation and planting the landscaping elements, and adding furnishings like bike racks, picnic tables and street lighting. Save the date for a September reopening celebration. Cavaness asked if the design for the mound changed based on lessons learned at Marshall Park. Gutierrez noted that there would be paths on both sides of the mound and that the concrete application method had changed for the better.
- The Elizabeth Austin Playground at Fruit Valley Park is going well. The playground is bird themed and includes a kid-sized play nest. The playground will have accessible rubber surfacing, a 50ft long track ride (zipline) with a full support seat and harness. Other features include a wheelchair friendly spinner, sensory spaces, a water play area, and a climber with a transfer station. The playground would not have been

possible without the funding from the Kuni Foundation. Save the date for a mid-August reopening celebration (most likely August 16 in conjunction with the movie night). Cavaness asked about the challenge of replacement parts for these newer styles of equipment. Snyder stated that the new equipment is all sourced from longstanding, reputable vendors but there have been issues with the pour-in-place rubber failures which resist patching.

**d. Vancouver Innovation Center Purchase and Sale Agreement Update**

Dave Perlick presented updates to the VIC Purchase and Sale Agreement approved by City Council. PRCS has been in negotiations and discussions for VIC for four years. Perlick reviewed the land use allocation within the approved master plan. There is a restrictive covenant that prohibits development on the heavily forested area in the northwest corner of the park. The 13-acres will be preserved as park land and an additional 0.91 acres have been acquired for a park access area adjoining the park area and proposed extension of SE 29<sup>th</sup> Street. Public outreach and master planning will kick off in the fall. Cavaness noted that the area has become increasingly overgrown and there could be additional work related to cleaning up the park site.

**e. Walk on: Ogden Neighborhood Park Acquisition**

Monica Tubberville presented a preview of a potential acquisition of a new neighborhood park near Peter S. Ogden elementary school in PIF district B. The property is owned by the Vancouver School District and was a former school-park. Negotiations to support site acquisition have been ongoing for the last two years and the fate of the site is still unknown. Other uses of the site include a non-profit that supports at-risk youth and multi-family housing, but both of those uses would be compatible with a new neighborhood park on the remaining 7 acres. PIF Area B has a 65-acre park deficit now, and a projected 200-acre deficit over the next 20 years. This project is pursuing a Clark County Legacy Lands grant, and next steps include a Clark County Council work session and hearing on project acceptance. If accepted, staff would develop an interlocal grant agreement and a purchase and sale agreement ideally by the end of the year. Robbins expressed support for the project noting that he lives close to the area and this park will support the extensive apartment construction nearby. Wille asked about the management plan for the adjacent wellfield. Tubberville explained that wellfields require significant security. Striplin suggested reaching out to the Clark County Conservation District for additional funding. Luce asked for an update on the proposal to include PIF rates applied to commercial development and Perlick noted it will be pursued as part of the City's new Comprehensive Plan.

**Item 5: Commission and Staff Reports**

**a. Director's Report**

Perlick encouraged the Commissioners to volunteer at the Vancouver Arts and Music Festival. The pool at Firstenburg will be closed for slide replacement this summer based on the vendor's timeline. Tubberville has announced her intent to retire this summer, and the commission will be invited to a celebration of her career this summer.

**b. Chair Report**

Cavaness congratulated Tubberville and gave a quick reminder that the PRCS community centers will serve as cooling centers this summer.

**c. Evergreen School District Report**

None presented.

**d. Vancouver Public School Report**

None presented.

**e. Parks Foundation Report**

Thompson announced the Park Foundation's fundraiser and gave a reminder of Give More 24 in September.

**Item 11: Open Discussion & New Business**

Wille and Luce thanked Tubberville.

**ADJOURNED**

With no further business, the meeting was adjourned at 6:02 p.m.



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# Bagley Community Park - Update

**Terry Snyder**

Capital Program Manger

Parks, Recreation and Cultural Services

September 17, 2025

# Agenda



**Project History**



**Masterplan**



**Phase 1 Plan**



**Timeline**



# Bagley Park Project History

- 2023-2024: Master planning / public outreach.
- February 2024: PRAC approved master plan
- March 2024-Sept 2025: Finalize a phase one budget
- March-Sept 2025: Worked with MIG to determine a first phase development scope.
- Sept 2025: Update PRAC with a vision for phase one development



# Bagley Park Masterplan

# \$17.4 Million



## MAP LEGEND

### Existing Features

- Park Boundary
- Trees
- Creek

### Proposed Features

- Trees
- Pathways + Trails
- Building
- New Parking
- Picnic Area
- Open Space/Events
- Wetland Restoration
- Community Garden
- Water Feature
- Play Area
- Sports/Fitness
- Games/Hangout Space

### ENTRY PLAZA

- Restroom
- Lounge Seating Area
- Games/Hangout Space
- Public Art

### EVENT SPACE

- Event space for 1000+ people
- Covered Performance Stage
- Group Picnics
- Outdoor Classroom
- Flexible Lawn Space

### PARK PROMENADE

- Wide Strolling Walkway
- Events
- Food Cart Space/Pull-ins
- Public Art

### FITNESS + SPORTS

- Teen/Adult Fitness Features
- Basketball Court
- Futsal Court
- Hangout Space

### PLAY AREAS

- Inclusive Children's Play Area
- Nature Play Area

### WATER FEATURES

- Water Play Channel
- Cooling Mist Station
- Rainwater Runnel

### FLEXIBLE LAWN AREAS

- Pick-up Sports Games
- Picnicking
- Gathering

### PICNIC AREAS

- Picnic Shelters
- Cooking Amenities + Utilities
- Picnic Groves

### WETLAND AREA

- Wetland Restoration
- Wetland Overlook Deck
- Nature Learning
- Wildlife Viewing
- Outdoor Learning Space

### WOODLAND AREA

- Wetland Restoration
- Viewpoints
- Small Nature Trail
- Outdoor Learning Space

### OFF-LEASH DOG AREA

- Fenced Dog Park

### COMMUNITY GARDEN

- Community Garden Plots
- Storage
- Limited Vehicular Access

### ACCESS + CONNECTION

- Walking Paths/Loops
- Improved Bike Access/Connections
- Additional Parking
- Safety Improvements
- Park Lighting
- Inclusive Signage

AUGUST 21, 2024



# Bagley Park Phase 1

# 6.8 Million



## MAP LEGEND

### Existing Features

- Park Boundary
- Trees
- ~ Creek

### Proposed Features

- Trees
- Pathways + Trails
- ▭ Building
- 🚗 Parking
- ▭ Footbridge/Deck
- 🚗 Picnic Area
- Open Space
- Wetland Enhancement
- Plaza/Hangout Area
- Play Area
- Flex Space

- Phase 1 playground
- Entry plaza
- Remove the softball fields
- Picnic tables, benches
- Gathering areas
- Large community event space
- Park Promenade
- Paved path system
- New trees and landscaping
- Cleanup of the woodland area
- Single-stall restrooms
- Safety lighting
- Stormwater improvements



# Bagley Community Park Timeline

**MIG Contract  
Amended and  
Notice to  
Proceed Issued**



**October 2025**

**Request Bids for  
Construction**



**Winter 2026/27**

**Construction  
Drawings and  
Permits Completed**



**Fall 2026**

**Project  
complete**



**Spring 2028**



# Discussion



# Thank You



# Jaggy Road Neighborhood Park

- Playground Replacement Update







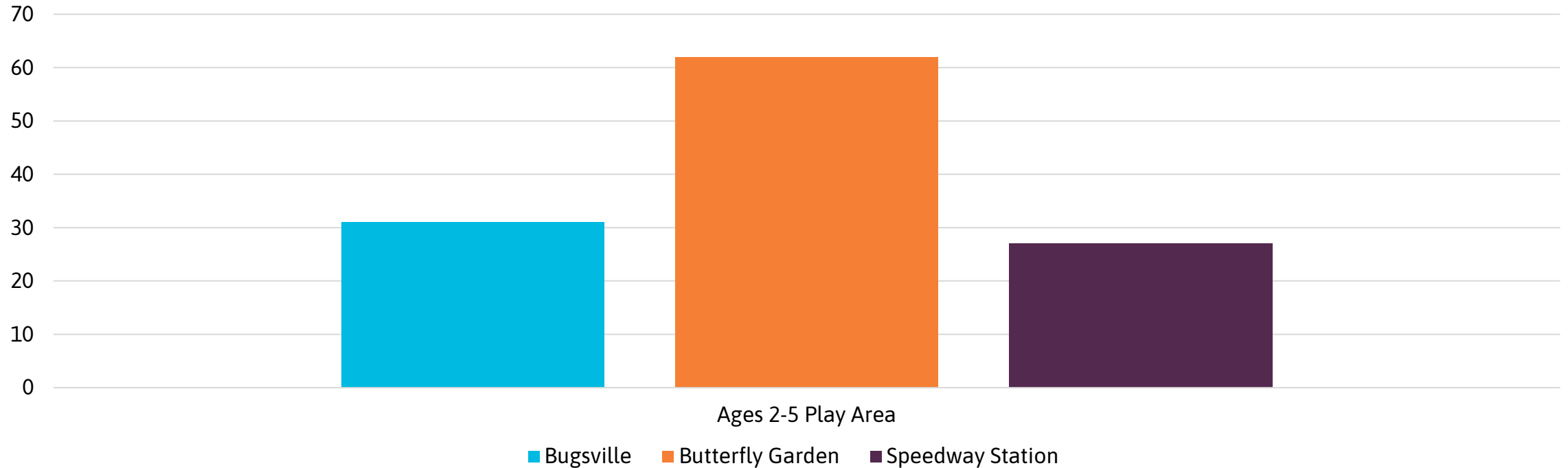
# Jaggy Road Neighborhood Park

- 3.4-acre neighborhood park
- North-Central Vancouver
- Serves the Van Mall and Walnut Grove neighborhoods
- Amenities
  - Walking paths, picnic tables, benches, playground, basketball court, drinking fountain, open irrigated lawn



# April-May Survey Results

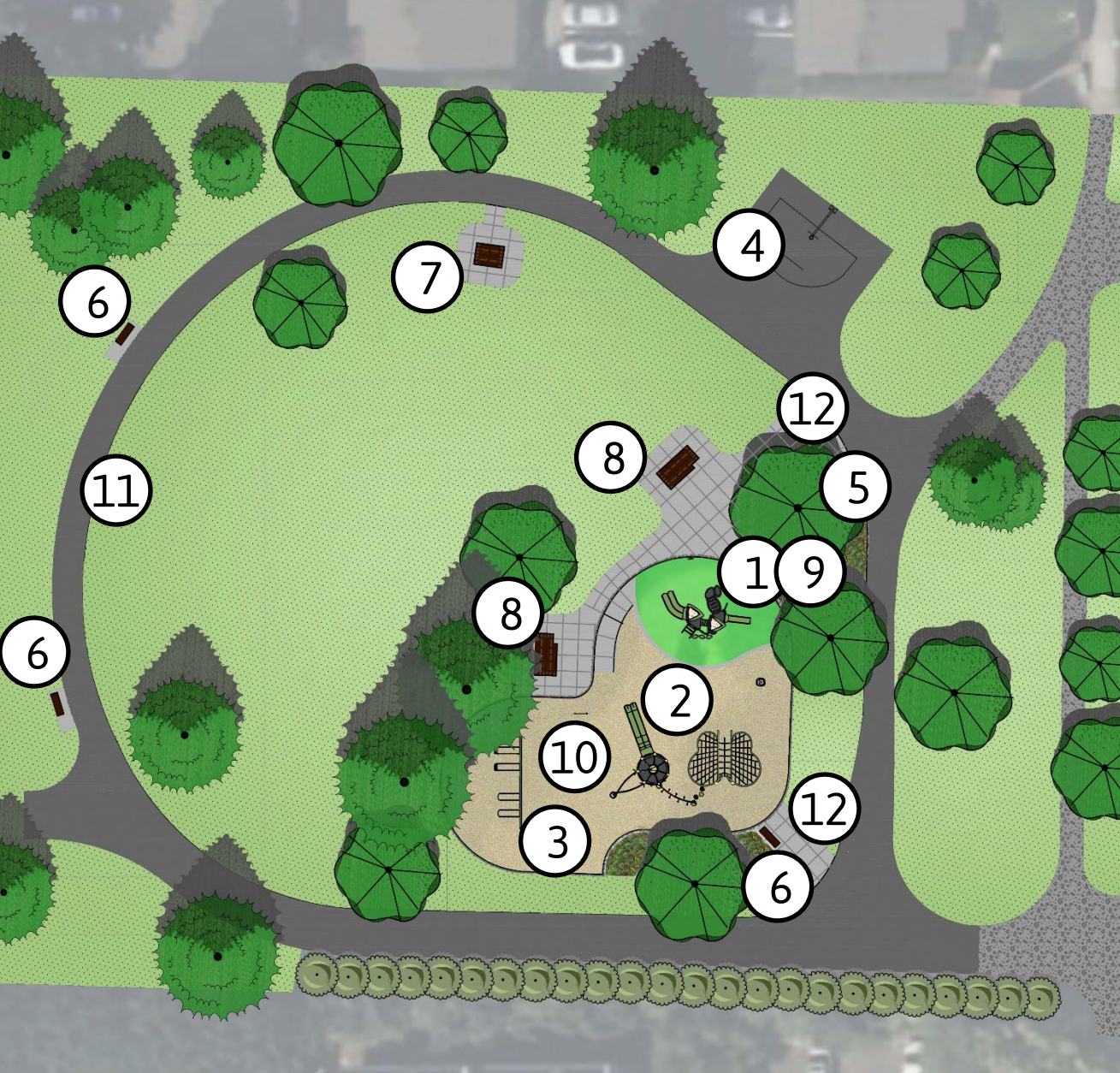
Playground theme votes



120 Total Survey Response | Strong community interest on swings and shade



# Master Plan



## Legend

- |                               |                           |
|-------------------------------|---------------------------|
| 1. Ages 2-5 Play Area *       | 8. ADA Picnic Table 10' * |
| 2. Ages 5-12 Play Area *      | 9. Artificial Turf *      |
| 3. Swings *                   | 10. Wood Chips *          |
| 4. Existing basketball court  | 11. Existing Path *       |
| 5. Existing drinking fountain | 12. Playground access *   |
| 6. Bench *                    |                           |
| 7. Picnic table 7' *          |                           |

“\*” Proposed park improvements.

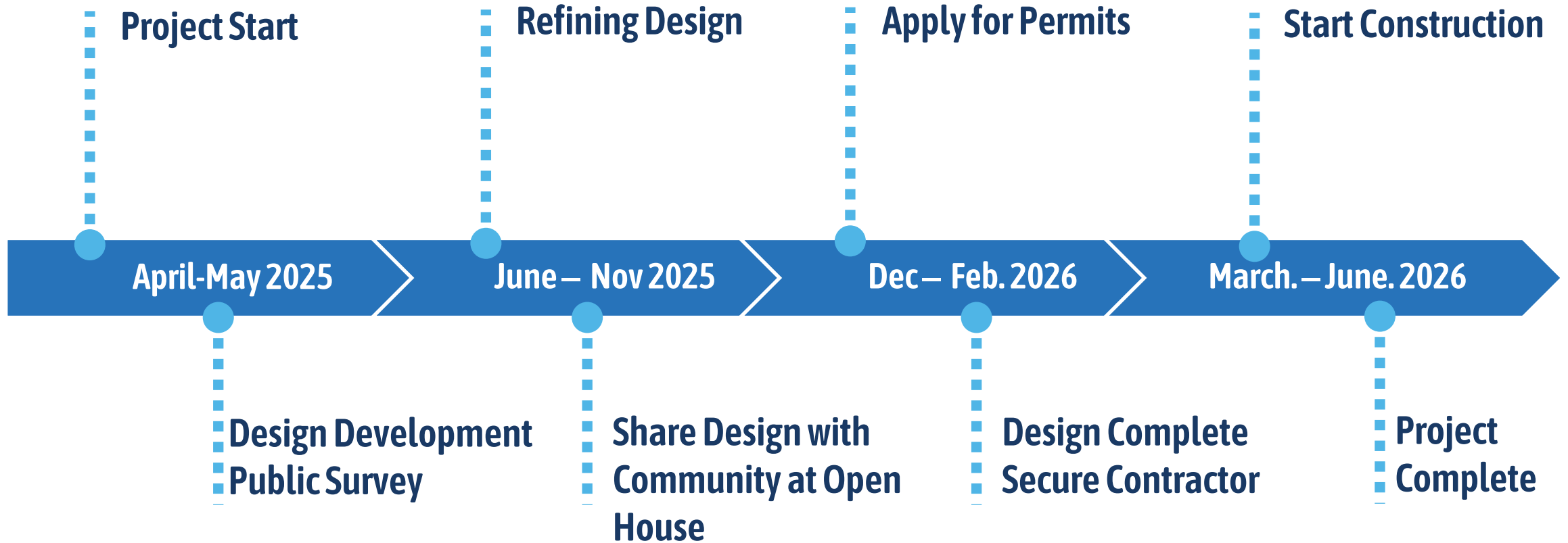








# Jaggy Road Neighborhood Park



Playground Replacement Timeline



# Questions



[Omar.Guzman@cityofvancouver.us](mailto:Omar.Guzman@cityofvancouver.us) | 360-605-9374 | [Jaggy Road Park Playground Replacement](#) | [Be Heard Vancouver](#)



# Cultural Access Program Policy Overview

**David Perlick**  
Director

Sept. 15, 2025

**Melody Burton**  
Communications Manager



# What is Cultural Access?

- A publicly funded program created in 2015 that expands community access to cultural programs in science, heritage and the arts.
- 0.1% increased sales tax adopted Dec. 2, 2024, with ordinance M-4481.
- The City collects the tax and administers the program to distribute funds.
- **ELIGIBLE** cultural non-profits and individuals with an eligible fiscal sponsor.
- **INELIGIBLE** state agencies, city governments, private foundations, radio or television broadcasting network or stations, cable communications systems, internet-based communications venture or services, newspapers, magazines.



# Public Benefits

## **Expanding Access & Engagement**

- School-based programs for K-12
- Free/low-cost admissions
- Transportation to cultural events

## **Strengthening the Cultural Ecosystem**

- Operating support for cultural non-profits
- Capital investments in accessible cultural spaces
- Long-term sustainability and outreach programs

## **Driving Economic & Community Vitality**

- Job creation in creative sectors
- Cultural tourism & business growth
- Community events foster civic pride

## **Fostering Innovation & Creativity**

- Lifelong learning and creating exploration for all ages
- Cross-sector partnerships between schools, non-profits and the City
- Platforms for diverse voices and community storytelling



# Eligibility

- Have a primary mission focused on arts, culture, heritage or science
- Be a 501(c)(3) non-profit incorporated in Washington or apply with a qualified fiscal sponsor
- Be located within Vancouver city limits or deliver at least 55% of programming within city limits
- Provide cultural programming directly to people who live within Vancouver city limits



# Funding Categories and Allocation

## Grant Types, Program Costs and Allocation Minimums

### **Impact Grants: \$10,000-\$75,000**

Minimum 10% of available funding

### **Innovation Grants: \$5,000-\$25,000**

Minimum 5% of available funding

### **Comprehensive Grants:**

**\$100,000-\$300,000**

Minimum 10% of available funding

### **Capital Grants: \$300,000+**

Minimum 15% of available funding

### **School Grants**

Minimum 10% of available funding

### **Program Administration**

10% of available funding

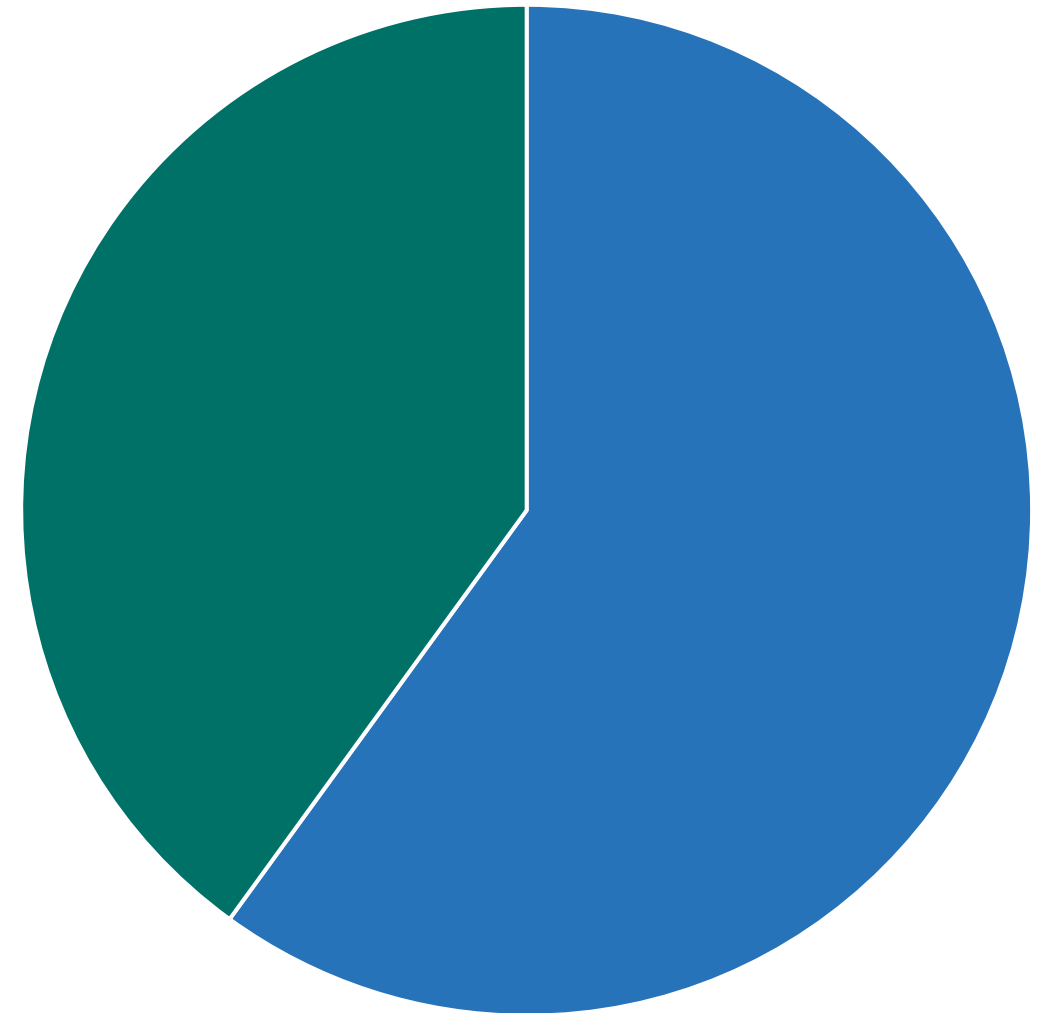


# Annual Allocation

**60% designated** to identified grant categories (est. \$4.2 million)

**40% flexible** to be directed toward opportunities for greatest public benefit (est. \$2.8 million)

Program goals and direction will be reviewed annually by the Culture, Arts and Heritage Commission



■ Designated ■ Flexible



# Program Timeline

| Q3 2025  | Q4 2025   | Q1 2026  | Q2 2026   |
|--|---|--|---|
| <ul style="list-style-type: none"> <li>• Adopt ordinance amendment</li> <li>• Policy adoption by resolution</li> </ul> | <ul style="list-style-type: none"> <li>• Program branding and identity</li> <li>• Application design</li> <li>• Establish available funding pool</li> </ul> | <ul style="list-style-type: none"> <li>• Hire program staff</li> <li>• Community outreach and education</li> <li>• Recruit and train grant review committee</li> </ul> | <ul style="list-style-type: none"> <li>• Host workshops and training</li> <li>• Year one grants open</li> </ul> |

Key milestones after the policy is adopted.





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# Clark County Parks Sustainable Funding Team

**David Perlick**, Director, Vancouver Parks, Recreation & Cultural Services

Sept. 17, 2025

# Clark County Sustainable Funding Team Concept

*To explore, identify, and recommend sustainable funding strategies for the region to preserve, maintain, and enhance public parks and natural areas, ensuring equitable access, promoting environmental stewardship, committing to health and wellness and enhancing economic vitality for current and future generations.*

History and Existing Conditions

Reviewing Standards and Needs

Understanding Funding Options

Community Expectations

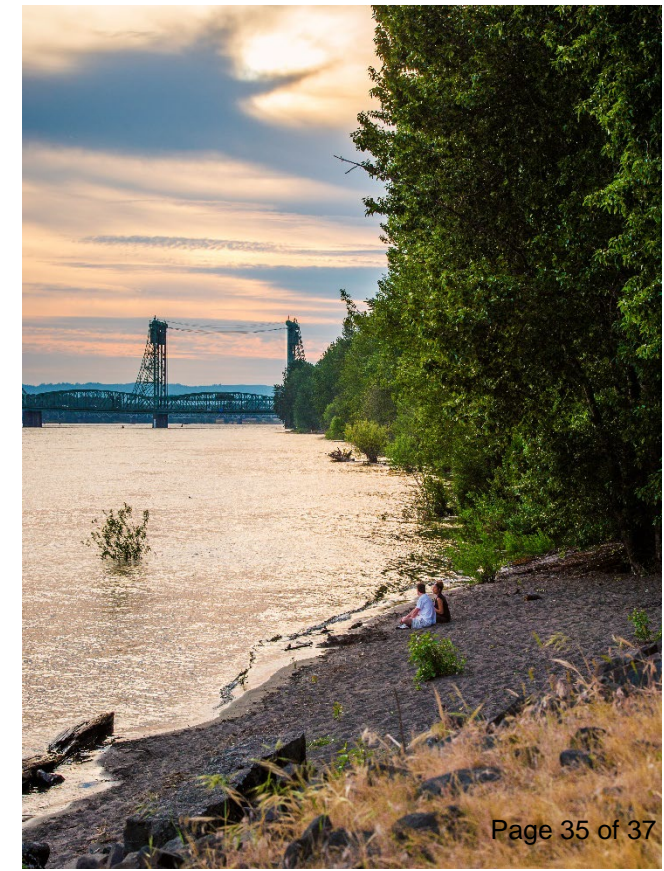
Benefits of Regional Coordination

A Path Forward?



# Discussions With All Cities

- Clark County – May 6
- City of Vancouver – June 2 & Aug. 4
- City of Battle Ground – June 3
- City of Washougal – June 9
- City of La Center – June 11
- City of Camas – July 7
- City of Yacolt –
- City of Ridgefield – Aug. 28



# Team Concept and Timeline

- Preliminary concept and timeline – will be refined as team comes together
- This is a first phase - focus on “feasibility analysis”
- Representatives from each Council and staff
- Work includes:
  - Agency overview and benchmarking
  - Recent history
  - Comparison of needs
  - Case studies and models
  - Review of potential funding tools
  - Narrowing set of options to more fully consider
- Proposed timeline is Aug. '25 through Jan. '26
- Next phases will pivot to larger community and stakeholder engagement



# Discussion

