



CITY COUNCIL MEETING MINUTES

Vancouver City Hall | Council Chambers | 415 W. 6th St.
PO Box 1995 | Vancouver, WA 98668-1995
www.cityofvancouver.us

Anne McEnery-Ogle, Mayor

Bart Hansen · Bill Turlay · Ty Stober · Linda Glover · Laurie Lebowsky · Erik Paulsen

October 7, 2019

WORKSHOPS

Vancouver City Hall - 415 W 6th Street, Vancouver WA

4:00-6:00 p.m. A Stronger Vancouver: Revenue Options Work Session

This workshop took place in the Aspen Room (1st floor) at City Hall.

Summary

Council received a final community feedback report regarding the Stronger Vancouver recommended package. Council also received an overview and discussed the details of the Stronger Vancouver revenue tools recommended by the Executive Sponsors Council and provided initial direction regarding specific elements of the recommendation that were included for Council's consideration.

COUNCIL DINNER/ADMINISTRATIVE UPDATES (6 PM)

COUNCIL REGULAR MEETING

Pledge of Allegiance

Call to Order and Roll Call

The regular meeting of the Vancouver City Council was called to order at 6:30 p.m. by Mayor McEnery-Ogle in the Council Chambers of City Hall, 415 W. 6th Street, Vancouver, Washington.

Present: Councilmembers Paulsen, Lebowsky, Glover, Stober, Turlay, Hansen, Mayor McEnery-Ogle

Absent: None

Approval of Minutes

Minutes - September 9, 2019

Motion by Councilmember Glover, seconded by Councilmember Paulsen, and carried unanimously to approve the meeting minutes of September 9, 2019.

Minutes - September 16, 2019

Motion by Councilmember Lebowsky, seconded by Councilmember Glover, and carried unanimously to approve the meeting minutes of September 16, 2019.

Minutes - September 23, 2019

Motion by Councilmember Paulsen, seconded by Councilmember Hansen, and carried unanimously to approve the meeting minutes of September 23, 2019.

Proclamation: Domestic Violence Awareness Month

Mayor McEnerny-Ogle presented a proclamation to Vancouver Police Chief James McElvain and Commander Amy Foster proclaiming October 2019 as Domestic Violence Awareness Month.

Special Presentation: Governor's Smart Communities Award

Ike Nwankwo, representing the Washington Department of Commerce, presented the Mayor and Council with the Governor's Smart Communities Award recognizing the City and its community partners for the Affordable Housing Strategy.

Citizen Communication (Items 1-7)

Mayor McEnerny-Ogle opened Citizen Communication and received the following testimony:

- Marsha Joslin, Vancouver, speaking in regards to Item 5, expressed concerns about a police officer's ability to record mental illness diagnoses in police reports without a formal diagnosis from a mental health professional.

There being no further testimony, Mayor McEnerny-Ogle closed Citizen Communication.

Consent Agenda (Items 1-7)

Motion by Councilmember Stober, seconded by Councilmember Glover, and carried unanimously to approve the Consent Agenda.

1. **SE Evergreen Hwy - Ellsworth to 112th Ave Water and Sewer - Final Construction Acceptance (Bid#18-25)**

Staff Report 137-19

Summary

C & R Tractor and Landscaping, Incorporated of Kelso, Washington, completed the construction of water and sewer utility improvements in Southeast Evergreen Highway between Ellsworth Avenue and 112th Avenue. The water utility improvements extended a new 12-inch water main 1,075 feet replacing an old high maintenance water main. The sewer utility improvements extended the sewer system 948 feet bringing sanitary sewer to the area. The existing roadway was in very poor condition and coordination between the City's Water, Sewer, and Transportation Groups lead to full reconstruction of the street. After the utility construction the entire width of Southeast Evergreen Highway between Ellsworth Avenue and 112th Avenue was repaved for an improved driving surface.

The work was satisfactorily completed in accordance with the plans and specifications. Contract costs are summarized below:

TOTAL CONTRACT COSTS	
<i>Labor, Equipment and Material</i>	<i>\$490,106.80</i>
<i>Sales Tax</i>	<i>\$28,168.77</i>
<i>Total</i>	<i>\$518,275.57</i>
<i>Retainage</i>	<i>\$24,505.34</i>

The original bid amount was \$507,155.25 compared to a final amount of \$518,275.57, an approximate 2% increase. The increase can be primarily attributed to the placement of additional rock used to stabilize loose soils found during the excavation for the utilities.

Apprenticeship utilization goals of 3% were not fully met. The contractor met 2% and paid a penalty on the 1% of unmet hours in the amount of \$973.24.

Request: Authorize the City Manager or designee to accept the SE

Evergreen Hwy – Ellsworth to 112th Avenue, Water and Sewer project as constructed by C & R Tractor and Landscaping, Incorporated of Kelso, Washington, and authorize release of retainage in the amount of \$24,505.34, subject to receipt of all documentation required by law.

Michelle Henry, Senior Civil Engineer, 487-7155

Motion approved the request.

2. NE 152nd Ave and 43rd Street Sewer Realignment - Construction Acceptance

Staff Report 138-19

Summary

Folden Corporation of Vancouver, Washington, has completed construction of the NE 152nd Ave Sewer Realignment project. The project will provide reliable sewer service to the adjacent properties as well as eliminate ongoing maintenance issues.

The work was completed satisfactorily in accordance with the plans and specifications. Contract costs are summarized below:

TOTAL CONTRACT COSTS	
<i>Labor, Equipment and Material</i>	<i>\$363,011.49</i>
<i>Sales Tax</i>	<i>\$21,443.96</i>
<i>Total</i>	<i>\$384,455.45</i>
<i>Retainage</i>	<i>\$18,150.57</i>

The original contract amount, including sales tax, was \$366,066.00. The final project cost was \$384,455.45, which was \$18,389.45 (just under 5%) greater than the original contracted amount. The difference between original contract amount and final contract amount can be attributed to the typical variances in unit prices and/or quantities commonly encountered during construction.

The project cost was below the threshold of \$500,000 that would have required apprenticeship utilization.

Request: Authorize the City Manager or designee to accept the facilities as constructed by Folden Corporation of Vancouver, Washington, and authorize release of the retainage in the

amount of \$18,150.57 subject to receipt of all documentation required by law.

Sheryl Hale, Senior Engineering Supervisor, 487-7151

Motion approved the request.

3. Approval of Purchasing Authority for Software and Related Services from SHI International

Staff Report 139-19

Summary

The City of Vancouver currently piggy-backs on the Washington State contract with SHI for software and related services. The City is able to use the SHI contract to purchase software from multiple vendors, including Microsoft, Adobe, Avolve, Barracuda, Citrix, Infor, Kronos, NetMotion Wireless, OpenText, Pitney-Bowes, Qualys, RSA Security, VMware, and others. Using the Washington State contract provides the City with greater volume discounts than it could achieve independently.

Request: Authorize the City Manager or designee to approve purchases from SHI International Corp. on NASPO ValuePoint Master Agreement No: ADSPO16-130651, Washington State Master Contract No: 06016, in an amount not to exceed \$1,800,000 over the life of the contract

Patrick Gilbride, Information Technology Director, 487-7650

Motion approved the request.

4. Professional Services Agreement for Professional Planning Services for the Transportation System Plan Update

Staff Report 140-19

Summary

The City's first Transportation System Plan (TSP) was adopted in 2004 after three years of community outreach, policy development, financial and system analysis, and project prioritization. It was developed to provide the City with a vision and technical framework to guide transportation policy, facility investments, and implement decisions over the next 20 years. It was intended to establish a link between both short-and long-term transportation system designs and policies of the Comprehensive Plan, reinforcing the association between transportation system priorities and economic development.

While the plan set a 20-year transportation vision for the community, factors such as increases in population, changes in land use, effects of the unanticipated economic downturn, improved mobility options, advancements in technology, and the evolution of transportation best practices have led the City to identify the TSP update as a high priority to ensure the system operates as safely and efficiently as possible. Further, completion of subarea plans such as the Vancouver City Center Vision Plan (VCCV), Section 30, and Westside Mobility Strategy, as well as the adoption of a Complete Streets policy, have established new policy and guidance that need to be incorporated more comprehensively into the City's TSP in order to provide consistent policy implementation.

The TSP update will provide a framework to guide transportation investments over the next 20 years or more in accordance with the community's vision and goals. It will be developed through a robust, equitable, and collaborative process with stakeholders and the community to help improve safety, mobility, and quality of life for City residents. It will include both short- and long-range strategies, and specific program, policy, and project recommendations to create an integrated multimodal transportation system that facilitates the safe and efficient movement of people and goods, accommodates anticipated growth, and is environmentally and fiscally sustainable.

Request: Authorize the City Manager or designee to execute a Professional Services Agreement with Nelson/Nygaard to provide professional planning services for the Transportation System Plan update, in an amount not to exceed \$1,091,523, and authorize the City Manager or designee to amend the contract as needed and to amend the value up to 10% of the not-to-exceed value stated here-in.

Jennifer Campos, Principal Transportation Planner, 487-7728; Rebecca Kennedy, Long Range Planning Manager, 487-7896

Motion approved the request.

Rebecca Kennedy, Long Range Planning Manager, and Jennifer Campos, Principal Transportation Planner, presented an overview of the work plan, key deliverables, and project timeline for the Transportation System Plan update.

5. Interlocal Agreement with Clark County for the Washington Association of Sheriffs and Police

Staff Report 141-19

Summary

WASPC has awarded funding to the Vancouver Police Department to partner with Clark County Crisis Services and SeaMar Community Services Northwest to enhance mental health. A total of \$314,917 will be available to these Clark County partners during the 12-month grant to support three new full-time mental health responder positions. This pilot program is designed to assist VPD officers in the field with individuals in crisis, to support pre-arrest diversion and connect individuals with additional resources, services, and treatment options.

Mental health is a critical public safety issue, and Clark County and the City of Vancouver currently have a robust crisis services network in place. The Vancouver Police Department is part of a strong network of dedicated local leaders and exceptional service organizations, which includes prosecutors and judiciary, crisis responders, behavioral health and treatment providers, and advocacy organizations.

This new initiative, which is modeled after existing successful programs already in place in Washington State, builds on the successes of the current crisis response program in Vancouver, which is highly successful in diverting individuals from the hospital or jail when other service providers are better suited to provide assistance. However, the current system is often at capacity, limiting access for field response to law enforcement calls. This grant will add resources to the current mobile outreach model and extend these services to individuals who are interacting with Vancouver Police.

Vancouver will partner with Clark County Crisis Services and SeaMar Community Services Northwest to provide pass-through funding for three new full-time mental health responder positions to assist VPD officers in the field with calls involving individuals in crisis, enhancing opportunities for early intervention and pre-arrest diversion, promoting a more effective use of criminal justice system resources and individual health and safety outcomes.

WASPC funding is effective July 1, 2019 – June 30, 2020, and will provide a total of \$314,917 to add and support three new full-time mental health responder positions to assist VPD officers in the field. All of the funding will be passed through to Clark County. No match or retention funding is required.

Request: Authorize the City Manager or designee to execute an Interlocal Agreement with Clark County to disburse grant funds to enhance mental health field response.

*James McElvain, Vancouver Police Chief, 487-7473;
Michael Githens, Police Finance & Logistics Supervisor,*

487-7498; Brenda Tryon, Management Analyst, 487-7497

Motion approved the request.

6. Appointment to Urban Forestry Commission

Request: Appoint Dylan Saito and Chuleana Wheeler to the Urban Forestry Commission, terms beginning immediately and expiring October 1, 2023.

Councilmembers Stober and Lebowsky

Motion approved the request.

7. Approval of Claim Vouchers

Request: Approve claim vouchers for October 7, 2019.

Copy available upon request.

Motion approved claim vouchers for October 7, 2019, in the amount of \$11,890,021.61.

Public Hearings (Item 8)

8. Continuation of a temporary moratorium on the acceptance and processing of applications for permits for the development of new structures; the expansion of existing structures; or subdivisions in the Tower Mall area

Staff Report 136-19

AN ORDINANCE declaring an emergency and continuing a temporary moratorium for the duration of six months upon the acceptance and processing of applications for permits for the development of new structures; the expansion of existing structures; or subdivisions in the Tower Mall area as defined herein; establishing six months as the tentative effective period of this ordinance; and establishing an immediate effective date.

The Heights District Subarea is identified as a future urban center in the City of Vancouver Comprehensive Plan. In order to establish a vision for the area and guide its future growth and development, the City of Vancouver is undertaking a subarea planning process for the Heights

District. In June 2017, the Vancouver City Council approved the purchase of an 11.83-acre parcel known as the Tower Mall site. Following the purchase of the property, Council adopted a six-month development moratorium for the site and adjacent properties in the Tower Mall area, and has adopted four subsequent ordinances continuing the temporary moratorium, in November 2017, May 2018, November 2018, and April 2019. This temporary moratorium prohibits the acceptance and processing of applications for permits for the development of new structures, the expansion of existing structures, or subdivisions in the Tower Mall area.

After purchase of the Tower Mall site in May 2017, the City initiated a subarea planning process for the 228-acre Heights District. Over the last nearly two years, City staff and a consultant team have conducted extensive public outreach on the future of the Heights District, including one-on-one meetings, focus groups, group presentations, large public open houses, and online surveys. Staff have heard from a variety of stakeholders, including neighborhood associations, property owners, residents, Vancouver Public Schools, C-TRAN, the faith community, social service providers, non-profit organizations, community members with mobility challenges and people with disabilities, and a 20-member Community Advisory Committee that meets monthly and helps guide project decision-making.

In addition to public outreach, the project team has completed a detailed technical analysis of existing land use, transportation, and environmental conditions, as well as a feasibility study to determine what future uses and development typologies the market will support. Information gathered through the public outreach process, technical analysis, and market study informed the development of conceptual redevelopment alternatives for the Tower Mall Area, which were presented to the public in fall 2018 for input and feedback. Based on this public engagement and guided by the project goals, a draft redevelopment concept for the Tower Mall area was developed and made available for public review starting in April 2019. The draft redevelopment concept responds to public input that highlights the need for programmable open space, safer mobility and increased connectivity, a variety of housing types, and amenities that encourage community integration and support health, equity and wellness.

Over the last several months, the project team has continued to refine the redevelopment plan for the former Tower Mall, and incorporated this into a draft Heights District Plan that includes policies and recommendations for the entire District as well as those specific to the redevelopment area. District-wide recommendations related to land use, transportation, housing, economic development, parks and open space, and sustainability are included in the draft plan.

A public comment draft of the plan will be released in October 2019, in

advance of planned workshops with the Planning Commission and the City Council, and eventual public hearings for adoption of a final plan. A draft environmental impact statement will be released on a similar timeline, which provides an analysis of environmental impacts and outlines mitigation measures. Implementation steps, including the adoption of development regulations required to implement the vision established by the plan, will be developed early next year.

Continuation of the moratorium allows staff the time to complete the subarea planning process for the area that is currently underway and is anticipated to be completed by the end of 2019. A continuation of the temporary moratorium is necessary to ensure that future development aligns with the vision articulated in the forthcoming plan. This is intended to be the final extension of the development moratorium.

Request: On October 7, 2019, subject to second reading and public hearing, approve the ordinance.

Rebecca Kennedy, Long Range Planning Manager, 487-7896

Mayor McEnerny-Ogle read the title of the ordinance into the record.

Rebecca Kennedy, Long Range Planning Manager, provided an overview of the proposed moratorium extension and a brief update on The Heights planning efforts and timeline.

Councilmember Glover thanked staff for their work on this project and recommended that, once implemented and built out, The Heights District should include one innovative element of surprise that cannot be found elsewhere.

Mayor McEnerny-Ogle opened the public hearing and, receiving no testimony, closed the public hearing.

Motion by Councilmember Glover, seconded by Councilmember Stober, and carried unanimously to approve Ordinance M-4276 extending the development moratorium for six months.

Communications

A. From the Council

B. From the Mayor

C. From the City Manager

a. Solid Waste Advisory Commission Appointment

City Manager Eric Holmes requested confirmation from Council that they would like Rich McConaghy, the City's Environmental Resources Manager, to continue to serve as the Council's representative on the Clark County Solid Waste Advisory Commission. Council provided consensus confirming this request.

b. Adoption of Draft Charter for Task Force on Council Representation

Mr. Holmes provided Council with an overview of the draft charter for the Community Task Force on Council Representation, highlighting the major components.

Motion by Councilmember Paulsen, seconded by Councilmember Glover, and carried unanimously to approve the charter for the Community Task Force on Council Representation.

Adjournment

7:56 p.m.

DocuSigned by:

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Anne McEnerny-Ogle, Mayor

Attest:

DocuSigned by:

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Natasha Ramras, City Clerk

Meetings of the Vancouver City Council are electronically recorded on audio and videotapes. The audio tapes are kept on file in the office of the City Clerk for a period of six years.