



CITY COUNCIL MEETING MINUTES

Vancouver City Hall – Council Chambers – 415 W. 6th Street
PO Box 1995 – Vancouver, Washington 98668-1995
www.cityofvancouver.us

Anne McEnerny-Ogle, Mayor

Bart Hansen • Bill Turlay • Alishia Topper • Ty Stober • Linda Glover • Laurie Lebowsky

August 13, 2018

WORKSHOPS

4:00-6:00 p.m. Council Policy Updates Preview

Presenters: E. Bronson Potter, City Attorney, 487-8500; Amanda Delapena, City Council Assistant, 487-8606

Summary

Staff provided Council with a series of proposed updates to City Council policies and procedures. Council provided feedback and edits for future discussion.

6:00-6:30 p.m. Executive Session re: Real Estate Transaction

Executive session postponed to later date.

COUNCIL DINNER/ADMINISTRATIVE UPDATES

Birch Conference Room – 6:00-6:30 p.m.

COUNCIL CONSENT AGENDA MEETING

Pledge of Allegiance

Call to Order and Roll Call

The consent meeting of the Vancouver City Council was called to order at 6:30 p.m. by Mayor Anne McEnerny-Ogle in the Council Chambers of City Hall, 415 W. 6th Street, Vancouver, Washington.

Present: Councilmembers Lebowsky, Glover, Stober, Topper, Turlay, Hansen, Mayor McEnerny-Ogle

Absent: None

Citizen Communication (Items 1-10)

Mayor McEnerny-Ogle opened Citizen Communication for all items, excepting Items 7 and 8, on the Consent Agenda and received the following testimony:

- Shawn Moore, Assistant Manager for Clark Regional Wastewater District, spoke in support of Item 4.
- John Peterson, representing the Discovery Clean Water Alliance, spoke in favor of Item 6.

There being no further testimony, Mayor McEnerny-Ogle closed Citizen Communication.

Consent Agenda (Items 1-10)

Council requested Items 7 and 8 be pulled from the Consent Agenda for separate consideration.

Motion by Councilmember Hansen, seconded by Councilmember Lebowsky, and carried unanimously to approve Items 1-6 and 9-10 of the Consent Agenda.

1. Construction Acceptance of the Premier Acres Sanitary Sewer Improvement Project

Staff Report 124-18

Summary

Nutter Corporation of Vancouver, Washington, has completed construction of the Premier Acres Sewer Connection Incentive Program (SCIP) project. The project will provide reliable sewer service to 72 parcels by installing 3,569 linear feet of 8-inch gravity sewer mains in NE 119th, NE 121st and NE 122nd Avenues as well as NE 35th, NE 36th, and NE 37th Streets. The contractor also installed 167 liner feet of 2-inch pressure main in the private road portion of NE 122nd Avenue.

The work was completed satisfactorily in accordance with the plans and specifications. The original contract amount, including sales tax, was \$1,185,808.22. The final project cost was \$1,195,191.04, which was \$9,382.82 (under 1%) greater than the original contracted amount. The difference between original contract amount and final contract amount can be attributed to the typical variances in quantities commonly encountered during construction.

An apprenticeship goal of 3% was required with the solicitation of this project. The contractor, Nutter Corporation, exceeded the required goal with an apprenticeship utilization of 7.16% recorded on the Apprenticeship Verification Form submitted.

Request: On August 27, 2018, accept the facilities as constructed by Nutter Corporation of Vancouver, Washington, and authorize release of the

retainage in the amount of \$56,732.20 subject to receipt of all documentation required by law.

Sheryl Hale, Senior Engineering Supervisor, 487-7151

Motion approved the request.

2. Award of Bid - Evergreen Airpark North Sewer Improvement Project
Staff Report 125-18

Summary

The Evergreen Airpark North project is proposed to be constructed under the Sewer Connection Incentive Program (SCIP). This project will provide reliable sewer service to 29 parcels by installing 1,975 linear feet of 8-inch gravity sewer mains in NE 139th Avenue between 9th Street and 18th Street. On July 24, 2018, the City received 6 bids for the subject project. The bids ranged between \$365,000 and \$625,000. The low bidder was responsive. The bids are as follows:

SUMMARY OF BIDS	
BIDDER	AMOUNT
Advanced Excavating Specialists, LLC, Longview, WA	\$365,232.18
Halme Excavating, Inc, Battle Ground, WA	\$387,295.31
NW Construction General Contracting, Battle Ground, WA	\$396,026.39
Nutter Corporation, Vancouver, WA	\$519,208.22
Tapani, Inc., Battle Ground, WA	\$542,371.81
Clark and Sons Excavating, Inc., Battle Ground, WA	\$621,351.51
Engineers' Estimate	\$350,200.00

This project was below the bid amount for a required minimum apprenticeship utilization.

Request: On August 27, 2018, award a construction contract for the Evergreen Airpark North Sanitary Sewer Improvement project to the lowest responsive and responsible bidder, AES, LLC of Longview, WA, at their bid price of \$365,232.18, which includes Washington State sales tax.

Sheryl Hale, Senior Engineering Supervisor, 487-7151

Motion approved the request.

3. Award of Bid - Evergreen Estates Sewer Improvement Project
Staff Report 126-18

Summary

The Evergreen Estates project is proposed to be constructed under the Sewer Connection Incentive Program (SCIP). This project will provide reliable sewer service to 99 parcels by installing 4,150 linear feet of 10-inch and 1,300 linear feet of 8-inch gravity sewer mains in NE 128th, 129th, 130th and 131st Avenues, NE 14th, 16th and 17th Streets as well as, 129th Court.

On July 24, 2018, the City received 6 bids for the subject project. The bids ranged between \$1,637,000 and \$2,206,000. The low bidder was responsive. The bids are as follows:

SUMMARY OF BIDS	
BIDDER	AMOUNT
NW Construction General Contracting, Battle Ground, WA	\$1,637,962.43
Advanced Excavating Specialists, LLC, Longview, WA	\$1,648,773.68
Rotschy, Inc., Vancouver, WA	\$1,698,968.72
Tapani, Inc., Battle Ground, WA	\$1,711,816.80
Clark and Sons Excavating, Inc., Battle Ground, WA	\$2,098,802.83
Nutter Corporation, Vancouver, WA	\$2,205,999.22
Engineers' Estimate	\$1,499,125.51

Based on the amount of the bid, this project will have a required minimum apprenticeship utilization of 4%.

Request: On August 27, 2018, award a construction contract for the Evergreen Estates Sanitary Sewer Improvement project to the lowest responsive and responsible bidder, NW Construction General Contracting, Inc. of Battle Ground, WA, at their bid price of \$1,637,962.43, which includes Washington State sales tax.

Sheryl Hale, Senior Engineering Supervisor, 487-7151

Motion approved the request.

4. Resolution Approval for the Comprehensive General Sewer Plan, Clark Regional Wastewater District

Staff Report 127-18

A RESOLUTION relating to review and approval of the December 2017 Clark Regional Wastewater District Comprehensive General Sewer Plan.

Summary

The Clark Regional Wastewater District's Comprehensive General Sewer Plan (CGSP) presents a sewer capital improvement program that supports implementation of the City's adopted comprehensive plan. The CGSP identifies the general location and size of sewer infrastructure and the estimated cost of the improvements, including a long-term plan for financing and distributing the cost and expense of the facilities and services. The capital improvements identified in the unincorporated Vancouver Urban Growth Area total \$106.6 million in investment over the 20-year planning period. Approximately \$41.4 million is forecast for restoration and replacement projects (R&R) and \$65.2 million in capital improvement projects. The grand total investment in the Plan, across the entire District, is \$147.2 million. This plan replaces the District's 2001 General Sewer Plan, adopted by the City via Resolution No. M-3353 on August 6, 2001, which was subsequently amended in 2006 and 2013.

Request: Adopt a resolution approving the Clark Regional Wastewater District Comprehensive General Sewer Plan.

Sheryl Hale, Senior Engineering Supervisor, 487-7151

Motion adopted Resolution M-3977 approving the Clark Regional Wastewater District Comprehensive General Sewer Plan.

5. Memorandum of Understanding - Washington State Utilities and Transportation Commission

Staff Report 128-18

A RESOLUTION relating to approval of a memorandum of understanding ("MOU") between the City of Vancouver and the Washington State Utilities and Transportation Commission ("UTC") concerning participation in the UTC's rail safety program.

Summary

The City currently maintains 17 at-grade railroad crossings that span the various rail lines that operate within the City limits. These rail lines include Burlington Northern/Santa Fe, the Columbia Business Center, and the Port of Vancouver. The Washington State Utilities and Transportation Commission (UTC) is charged with the regulation of all railroad crossings within the State of Washington, with specific emphasis on ensuring the safety of the rail line users and the general public that use the crossings.

The UTC has adopted rules to allow first-calls cities to request participation in the Commission's rail safety program, which includes regular inspections of the City's rail crossings, reporting of any defects and development of corrective action plans.

The attached Memorandum of Understanding sets forth the terms and conditions under which the City will participate in the UTC's rail safety program.

Request: Adopt a resolution authorizing the City Manager to execute the Memorandum of Understanding with the Washington Utilities and Transportation Commission.

Ryan Lopossa, Streets & Transportation Manager, 487-7706

Motion adopted Resolution M-3978 authorizing the City Manager to execute the Memorandum of Understanding with the Washington Utilities and Transportation Commission.

6. Interlocal agreement between City of Vancouver and Discovery Clean Water Alliance for coordination of Columbia River Water Quality Monitoring Program

Staff Report 129-18

Summary

Water quality monitoring data for the the Columbia River reach between river mile 110 and river mile 88, which encompasses Vancouver's and the Alliance's treatment plant effluent outfalls, is very limited, outdated, and not representative of overall water quality

in this 22-mile segment of the river. The last large-scale monitoring effort was conducted between 2006 and 2010, with limited sampling locations in shallow water along the river's shoreline. The data is currently in the EIM and though it is of sufficient quality for regulatory determinations it is not representative of dominant conditions in the main stem of the Columbia River. The old data set needs to be replaced with recent and credible data for state regulatory agencies to make determinations that impact wastewater discharge permit requirements.

City staff and their contractor are currently collecting samples at many sites along this Columbia River segment and compiling analytical data in preparation for submittal to the EIM. This activity will occur during the periods June through September during years 2018 and 2019.

Request: Approve the Interlocal Agreement by and between the City of Vancouver and Discovery Clean Water Alliance, as provided in the Attachment, and authorize the City Manager or his designee to execute the same.

Frank Dick, Wastewater Engineering Supervisor, 487-7179

Motion approved the request.

7. Vancouver Police Department 2016-2020 Staffing Plan – Revenue replacement plan

Staff Report 130-18

Mayor McEnerny-Ogle read the title of the ordinance into the record.

AN ORDINANCE amending Vancouver Municipal Code (VMC) Sections 5.04.020, 5.04.075, 5.04.095, 5.92.010, 5.93.010, 5.94.030, 14.04.210, 14.14.230, and 14.09.060 to amend business license fee limitations and exemptions; to increase water, sewer, and stormwater rate and taxes; and to increase solid waste taxes to fund additional police protection services; and repealing Section 5.04.096 business license fees based on square footages for commercial, industrial, and multi-family residential rental properties; providing for savings, severability, ratification, and an effective date.

Summary

In February 2017 the City Council adopted a revenue and staffing package (herein referred to as "resourcing package") to support an increase in sworn and civilian positions that would close identified gaps in key service areas of the Vancouver Police Department (VPD). The resourcing package is intended to add 42 sworn and 19 civilian positions to VPD between 2016 and 2020.

The package was designed to be implemented over a 5-year period, with staffing increases generally matched with a concurrently phased in set of revenues. The package was adopted based Community Resource Team recommendations, which were developed through a broad-based, inclusive community engagement effort over the preceding 10 months.

This revenue package adopted by City Council included a \$20 increase in the existing per FTE business license surcharge (to a total of \$90 per FTE per year), a 3.4%

increase to the utility tax rate on City-owned utilities (sewer, water, drainage, garbage) and a new indoor space business license fee surcharge for retail, commercial and industrial businesses and a per-unit surcharge for leased multi-family residential units. The new business license surcharges were approved to become effective on 1/1/2019, while other funding components of the package have already been implemented. Of the total combined resources dedicated to police, the new business license surcharges (per square foot and per multi-family unit) represent \$6.1 million in annual revenue. This dollar amount included the costs for the City to administer the new tax, which was estimated to be approximately \$0.25 million annually; the net revenue dedicated to police would have been approximately \$5.8 million.

The Council action to adopt a multi-year funding package for police included legislative intent to consider alternative funding sources to the new surcharges in the context of a larger, more comprehensive plan for sustainable, stable and streamlined resourcing for all City services.

As a result, the City initiated an extensive community engagement effort in the spring of 2017 referred to as Vancouver Strong. Central to the Vancouver Strong engagement efforts is the Executive Sponsors Council (ESC), a nine-member advisory group composed of leaders from business, not-for-profit, diverse and volunteer communities. Since May 2017 the ESC has been engaged in developing a recommended comprehensive, long-term, streamlined funding solution to close identified gaps in core City services and to more fully implement the City's strategic plan. The first actionable component of their work is the replacement revenue source for the business license surcharge portion of the original police funding package.

On June 18, 2018, the ESC presented at a Council workshop their recommendation for replacement revenue to fund police. The ESC recommendation includes replacing the per square foot and per multi-family unit surcharge with a combination of increased utility tax on water, sewer, drainage and solid waste and an expansion of the per FTE business license surcharge to cover the not-for-profit businesses as well as eliminating the 400 FTE cap per business. Their recommendation included a recognition that Council may wish to consider phasing in implementation of the replacement revenue, as well as take into account the unique considerations of including nonprofits as subject to the FTE surcharge.

While eliminating the 400 FTE cap per business ultimately applies to a relatively small number of all businesses in Vancouver, in some instances the difference between the current cap and actual FTEs subject to the fee is substantial. By providing for a two-year phase out of the cap, the City provides a longer transition period and multiple fiscal periods for effected businesses to plan for and accommodate the change.

At the workshop, Council expressed an interest in additional engagement with the nonprofit sector to gather feedback on the recommendation to include them as subject to the surcharge. Through an online survey of almost 200 nonprofits, staff gathered feedback on the nonprofit component. This feedback is summarized in the attached memorandum dated August 21, 2018. A more detailed review of response themes is included in the attached memorandum.

In addition to the outreach to non-profits, staff conducted a finer grained analysis of the composition of the nonprofit sector in the City. Based on data from the Washington State

Department of Labor, a sensitivity analysis examined the forecasted revenue to be derived from the nonprofit component at the 4 FTEs and

above threshold, as well as at 10 and 20 FTEs and above levels. This analysis showed that at different thresholds, the following total number of nonprofits would be subject to the FTE surcharge with their associated projected revenue generation:

Non-profit FTE threshold	Number of non-profit businesses subject to surcharge	Total revenue derived from non-profit sector
4 or fewer	122	\$900,000
10 or fewer	38	\$700,000
20 or fewer	27	\$650,000

Based upon the relative amount of revenue generated at each threshold, there is an opportunity to adopt a BLS surcharge applicable to nonprofit businesses with 20 or more FTEs, minimizing the impact on the smaller nonprofit sector while capturing a significant majority of the revenue contemplated by including the non-profit sector as a whole.

Based upon the above and attached, the draft ordinance presented to City Council would phase in the expanded applicability of the per employee surcharge as well as establish a threshold of applicability to nonprofits at 20 or more employees. The proposed ordinance also includes a phasing proposal, with the cap of FTEs per business being increased from 400 to 799 per company in year 2019 and removing the cap in 2020. The City would utilize a combination of its undesignated General Fund in 2019 and savings from VPD vacancies to offset the lost revenue in 2019. The utility tax increase on water, sewer, drainage and solid waste is consistent with the Vancouver Strong recommendation to Council, increasing 2.2% in 2019 and an additional 1.8% in 2020.

In addition to the changes above, the 2017 Washington State Legislature passed a law requiring cities with business licenses to administer their business license program through the state's Business Licensing System by 2022 or File Local by 2020 and to adopt the model ordinance by October 17, 2018. The model ordinance includes a mandatory definition of "engaging in business" and a minimum threshold exception to establish when out-of-town or transient businesses are required to be licensed. The City is already administering its business license program through File Local and has current provisions compliant for the most part with the model ordinance. The model ordinance has recommended including a \$2,000 threshold level, or higher, per year for out-of-city businesses. The city's current limit is \$12,000 per year. The proposed ordinance brings the City in compliance with the model ordinance, but does not recommend changing income thresholds.

Request: Approve the ordinance on first reading, setting date of second reading and public hearing for Monday, September 10, 2018.

Natasha Ramras, Chief Financial Officer, 487-8484

City Manager Eric Holmes provided background information for context regarding this item.

Natasha Ramras, Chief Financial Officer, provided an overview of the proposed recommendation.

Councilmember Stober stated he has a lot of concerns regarding the proposal, noting that the only way nonprofit organizations will be able to cover the proposed fees would be through additional fundraising.

Mayor McEnerny-Ogle asked how many Vancouver nonprofits would be impacted by the proposal. Ms. Ramras stated 27 organizations would meet the threshold criteria of employing more than 20 FTEs.

Councilmember Topper stated she knows how difficult it is for a nonprofit organization to raise money but stated the Council is also tasked with ensuring the City's police force is well staffed, and that is currently not the case. She stated the previous proposal Council passed in 2017 is very difficult and expensive to implement. She noted that the Executive Sponsors Council includes a representative from the Community Foundation who supported the proposal. She stated she is not unsympathetic to the nonprofit organizations, but said the community is in a place where everyone needs to share responsibility for funding police services.

Mayor McEnerny-Ogle opened Citizen Communication on Items 7 and 8 and received the following testimony:

- Susan Greb, representing CDM Services, spoke in opposition to the proposal because of the new expense for nonprofit organizations and provided information about how the fees would impact the organization.
- Carol Doane, president of Woman of Wonder Scholarships, spoke in opposition to the proposal because of the new expense for nonprofit organizations.
- Angela Fadlovich, representing Support for Early Learning and Families (SELF), spoke in opposition to the proposal, and noted that SELF recently became the hiring agency for ESD 112, significantly increasing the organizations number of FTEs.
- Brittini Allen, representing YWCA Clark County, spoke in opposition to the proposal because of the new expense for nonprofit organizations.
- James Phelps, Vancouver, spoke in opposition to the proposal because of the new expense for nonprofit organizations.
- Todd Boulanger, Vancouver, spoke in opposition to the proposal because of the increase to utility taxes.
- Craig Pridemore, CEO of Columbia River Mental Health, spoke in opposition to the proposal because of the new expense for nonprofit organizations.

- Jeanne Kojis, Executive Director for the Nonprofit Network of Southwest Washington, spoke in opposition to the proposal because of the new expense for nonprofit organizations, noting nonprofits already shoulder a burden of supporting unfunded mandates and would have no way of passing on the cost of the proposed fees.

There being no further testimony on Items 7 or 8, Mayor McEnerny-Ogle closed Citizen Communication.

Mayor McEnerny-Ogle asked what phasing of implementation looks like for this proposal. Ms. Ramras explained the lifting of the FTE caps would be phased for both for-profit and nonprofit organizations.

Councilmember Stober stated he was greatly surprised to learn that PeaceHealth is a nonprofit organization and not subject to the current FTE surcharges in place. He stated he would not be surprised if a handful of large nonprofit organizations in the city look like businesses, and he stated his major concern is around how the threshold is being applied to the nonprofits.

Mr. Holmes provided some process context, noting that the proposal before Council is the result of an attempt to balance the months of work by the ESC with the interests expressed by the City Council regarding rigorous analysis of the potential impacts of this proposal and the options for phasing implementation. He stated that the Council has options as far as making adjustments to the revenue scenario.

Councilmember Glover thanked the representatives from the nonprofit community present at the meeting. She stated this proposal is an attempt to balance need with resources available and requires some difficult decisions. She noted that when she was campaigning for her Council seat, the number one issue residents spoke to her about was safety. She also noted that she serves as a liaison on the ESC and stated the members of that group are very dedicated and represent a cross-section of the community, including strong representation from the nonprofit sector. She stated nonprofits are important to the community, but they also receive services from the police department and noted that increased resourcing for the police department will benefit the clients of nonprofit organizations. She stated she would like to see this proposal move forward to the next ordinance reading.

Councilmember Hansen asked if a Council decision on this proposal is time sensitive. Mr. Holmes confirmed it is, as the current revenue package adopted in 2017 will go into effect Jan. 1, 2019, and implementation of that will take some time in advance of that date.

Councilmember Topper stated it would be helpful for the Council to wait to take action on this for a couple of weeks in order to get more information about phasing options. She stated she would also like to see information regarding the City's utility tax increases and the analysis of Vancouver's rates compared to those of other regional municipalities.

Mayor McEnerny-Ogle agreed it would be helpful to see phasing options regarding to the rate scale and the schedule for implementation.

Motion by Councilmember Hansen, seconded by Councilmember Turlay, and carried unanimously to return the item to staff for further development.

Councilmember Stober stated he would also like to see some analysis regarding the nonprofit FTE thresholds and the potential for exempting a baseline number of FTEs, as well as what the impact to the utility tax would be if the threshold was raised to exempt more FTEs.

Mayor McEnerny-Ogle asked whether a workshop on the potential options and analysis would be appropriate. Mr. Holmes stated staff would bring this information back in a workshop at the earliest possible date for Council to discuss prior to bringing the item back for action.

8. Garbage, Yard Debris and Recycling Collection Rate Increases for 2019

Staff Report 131-18

Mayor McEnerny-Ogle read the title of the ordinance into the record.

AN ORDINANCE relating to the collection of solid waste, recyclable materials and yard debris, and amending certain sections of VMC 6.12 to increase rates and charges consistent with approved utility user taxes and rates and in accordance with current contracts for the coming year; providing for savings, severability and an effective date.

Summary

City Council is the rate-making authority for garbage, residential recycling, and yard debris collection services within the City of Vancouver. The City contracts with a private hauling company, Waste Connections of Washington, to provide comprehensive garbage, recycling and yard debris collection services to residents and businesses within city limits. The contract terms authorize Waste Connections to receive annual adjustments to customer rates based on changing operating conditions including: an inflation adjustment factor tied to a percentage of the CPI and fuel costs, disposal tip fees, the number of customers served and fees paid to the City to support solid waste related programs. All adjustments to rates are made in accordance with Exhibit D of the contract. Garbage rates also include the City's utility tax embedded within them. The City's utility tax does not apply to recycling or yard debris services.

For 2019, Public Works staff updated the model consistent with the contract and the anticipated increase in the utility tax and determined that garbage rates will need to increase by 6.6 percent while recycling and selected other fees, not linked to the disposal tip fee, will need to increase by 4 percent, effective January 1st. Key reasons for this increase are a 3.61 percent increase in the CPI, a 19.68 percent increase in the diesel fuel index, and a 2.7 percent increase in the disposal tip fees.

Inflation Adjustment Factor

Under the contract, collection costs for garbage, recycling and yard debris adjust at 80 percent of a blended and combined CPI (92 percent) and diesel fuel index (8 percent) factor which leads to a 3.91 percent increase for the collection cost component and other miscellaneous fees. New this year, the CPI specified in the contract (Consumer Price Index First Half for the Portland Metropolitan Area for Urban Wage Earners and Clerical Workers, All Items (Revised Series) (CPI-W, 1982-1984=100), prepared and reported in August each year by the United States Department of Labor, Bureau of Labor Statistics) is no longer being calculated by the Bureau of Labor Statistics (BLS). Therefore, the parties have agreed to a replacement index as is permissible under the contract. The

new CPI is the First Half for all items in Seattle-Tacoma-Bellevue, WA, urban wage earners and clerical workers, not seasonally adjusted (1982-84=100).

Disposal Tip Fees

On January 1st, the disposal tip fee is scheduled to increase \$2.49 per ton due to growth in the CPI (Waste Connections receives 75 percent of the CPI change). This \$2.49 per ton increase in the tip fee will take the current tip fee at the transfer stations from \$93.22 per ton to \$95.71 per ton (a 2.7 percent increase). The proposed tip fee for 2019 also includes a continuance of \$1.43 per ton surcharge approved by the Clark County Council to make up for a reduction in Department of Ecology grant funds of approximately \$540,000 per year in the 2017-2019 biennium, and an additional 9 cents per ton surcharge for the acquisition and development of private land near the Central Transfer Station to be developed into a drop lane for customers entering the transfer station heading south on SR 503. Those latter improvements were deemed necessary to handle increased traffic at Central Transfer Station.

Recycling Fees

The rates proposed for January 1, 2019, include adjustments to these fees based only on the Inflation Adjustment Factor detailed above. As a result of international recycling market conditions over the past 6 to 9 months, Columbia Resource Company (the designated processor of recyclable materials collected under this contract and a wholly owned subsidiary of Waste Connections of Washington) has requested increased compensation to offset increased processing costs as well as decreased market revenue. No specific strategy or a particular surcharge has been agreed to at this time, however, the City should anticipate that with involvement of Clark County and other cities that contract for recycling collection, some further increase to the recycling fee(s) may be proposed later this year or early in 2019.

City Fee

Garbage rates were last increased in January 2018 after remaining flat since 2013. Customer rates for those operating cost factors were kept stable by offsetting Waste Connections' contractually allowed cost increases using a combination of the Solid Waste Fund's Operating and Rate Stabilization Reserve and a reduction in the franchise fee paid by Waste Connections to the City used to fund the City's solid waste program. Increases to customer rates in January 2016 and April 2017 were a pass-through of the City-imposed Utility Tax on garbage services.

These adjustments are in line with the City policy to maintain steady rates to customers with reasonable increases. For 2019, contractual rate adjustments are proposed to be passed on to the customers. The combination of tip fee increases and the inflation adjustment factor results in a proposed rate increase of approximately 6.6 percent for most customer rates. For example, the typical customer with a 32 gallon cart currently pays \$20.87 per month for garbage and recycling services. With the proposed increase, for 2019 that service would cost \$22.17 per month. Households with subscription yard debris service currently pay \$7.15 per month and with the proposed increase that rate would grow to \$7.43 per month.

Staff recommends increasing customer rates to meet the contractual obligations of adjusting collection services by the defined Inflation Adjustment Factor. Garbage rates, which include disposal costs, will increase 6.6 percent while residential recycling, yard debris and other rates, which do not include disposal costs, will increase by about 4% as

detailed on a two-page Proposed Rate Summary for 2019 (attached). All adjustments will be effective January 1, 2019.

Request: Approve the ordinance on first reading, setting date of second reading and public hearing for Monday, September 10, 2018.

Tanya Gray, Solid Waste Supervisor, 487-7163

Motion by Councilmember Hansen, seconded by Councilmember Turlay, and carried unanimously to return the item to staff for further development related to the discussion under Item 7.

9. Lodging Tax Advisory Committee Appointments

Request: Appoint Steve Bowers and Chandra Chase and reappoint Jordan Boldt, Melinda Capen, Kari Jonassen, Mike McLeod, Linda Reid and Mike Williams to the Lodging Tax Advisory Committee, terms beginning immediately and expiring September 30, 2020.

Council Committee 2 (Turlay, Topper, Lebowsky)

Motion approved the request.

10. Approval of Claim Vouchers

Request: Approve claim vouchers for August 27, 2018

(Copy available upon request.)

Motion approved claim vouchers for August 27, 2018, in the amount of \$4,028,893.31.

Citizen Forum

Mayor McEnerny-Ogle opened the Citizen Forum and received the following testimony:

- Al Parmantier, representing Harney Heights Neighborhood Association, expressed concerns regarding potential changes to street parking along McLoughlin Boulevard due to some potential changes to bike and pedestrian facilities along the corridor.
- Dan Packard, Vancouver, requested the City consider different options regarding bike and pedestrian upgrades along McLoughlin Boulevard. He also expressed concerns about WSDOT's safety project on SR500.
- Jim Thomas, Vancouver, spoke in support of the proposed Complete Streets project to upgrade bike and pedestrian facilities along McLoughlin Boulevard.

- Kenneth Williams, Vancouver, spoke in support of the proposed Complete Streets project to upgrade bike and pedestrian facilities along McLoughlin Boulevard.
- Patty Ingraham, Vancouver, expressed concerns regarding potential changes to street parking along McLoughlin Boulevard due to some potential changes to bike and pedestrian facilities along the corridor.
- James Conright, Vancouver, expressed concerns regarding potential changes to street parking along McLoughlin Boulevard due to some potential changes to bike and pedestrian facilities along the corridor.
- Bob Morris, Vancouver, expressed concerns regarding potential changes to street parking along McLoughlin Boulevard due to some potential changes to bike and pedestrian facilities along the corridor.
- Jane Wilson, Vancouver, expressed concerns regarding potential changes to street parking along McLoughlin Boulevard due to some potential changes to bike and pedestrian facilities along the corridor.
- Leah Jackson, Vancouver, spoke in support of Complete Streets projects that provide safety to all travelers of a corridor regardless of their mode of transportation.
- Todd Boulanger, Vancouver, spoke in support of Complete Streets projects, including that being contemplated for McLoughlin Boulevard.
- Scott Yeager, Vancouver, spoke in support of the proposed Complete Streets project to upgrade bike and pedestrian facilities along McLoughlin Boulevard.
- Brian Sutherland, Vancouver, expressed concerns regarding potential changes to street parking along McLoughlin Boulevard due to some potential changes to bike and pedestrian facilities along the corridor.
- Madeleine von Lowe, Vancouver, spoke in support of Complete Streets projects, including that being contemplated for McLoughlin Boulevard.
- Jan Verrinder, Vancouver, spoke in support of Complete Streets projects, including that being contemplated for McLoughlin Boulevard.

Council recessed at 8:26 p.m. for a break.

Council reconvened at 8:36 p.m.

- Alan Stewart, representing the Vancouver Lake Rowing Club, requested assistance from the City regarding necessary improvements to Vancouver Lake.
- Shari Bush, Vancouver, requested the Council adopt a Climate Action Plan.
- Alona Steinke, Vancouver, requested the Council adopt a Climate Action Plan.

- Don Steinke, Vancouver, requested the Council adopt a Climate Action Plan.
- Cathryn Chudy, Vancouver, requested the Council adopt a Climate Action Plan. She also requested the City submit comments opposing the U.S. Department of Energy proposal to lower the classification of the hazardous nuclear waste at the Hanford site along the Columbia River.
- Kristin Edmark, Vancouver, requested the Council adopt a Climate Action Plan.
- Gary Bock, representing Clark County Connect, thanked the Mayor for issuing a proclamation for 2018 Day of Service, and provided information about this year's event.
- Ted Pyle, Vancouver, expressed concerns about ongoing code enforcement action taken against him.

There being no further testimony, Mayor McEnerny-Ogle closed the Citizen Forum.

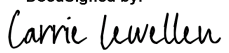
Adjournment

9:01 p.m.

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Anne McEnerny-Ogle, Mayor

Attest:

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Natasha Ramras, City Clerk
By: Carrie Lewellen, Deputy City Clerk

Meetings of the Vancouver City Council are electronically recorded on audio and videotapes. The audio tapes are kept on file in the office of the City Clerk for a period of six years.