



Anne McEnery-Ogle, Mayor
Bart Hansen · Ty Stober · Linda Glover
Laurie Lebowsky · Erik Paulsen · Sarah J. Fox

June 21, 2021 - Vancouver City Council Meeting Minutes

WORKSHOPS

Workshops were conducted remotely over video conference utilizing a GoToMeeting platform. Members of the public were invited to view the meeting via the live broadcast on www.cvtv.org and CVTV cable channels 23 or HD 323, or on the City's Facebook page, www.facebook.com/VancouverUS, or listen via the GoToMeeting conference call.

Councilmember Fox arrived at 5:10 p.m. Councilmember Lebowsky recused herself at 5:26 p.m.

5:00-6:00 p.m. Interstate Bridge Replacement Program: Vancouver's Program Priorities

Rebecca Kennedy, Deputy Director, Community and Economic Development, 360-487-7896; Katherine Kelly, Senior Transportation Policy Advisor, 360-487-7947

Summary

Staff provided Council with an overview of the program history and current process related to replacing the Interstate 5 Bridge, and sought direction on the City's proposed desired outcomes from the current program.

REGULAR COUNCIL MEETING

This meeting was conducted remotely over video conference utilizing a GoToMeeting platform. Members of the public were invited to view the meeting

via the live broadcast on www.cvtv.org and CVTV cable channels 23 or HD 323, or on the City's Facebook page, www.facebook.com/VancouverUS. Public access and testimony on Consent Agenda and Public Hearing items were also facilitated via the GoToMeeting conference call.

Call to Order and Roll Call

The regular meeting of the Vancouver City Council was called to order at 6:30 p.m. by Mayor McEnerny-Ogle. This meeting was conducted remotely over video conference.

Present: Councilmembers Paulsen, Lebowsky, Glover, Stober, Hansen, Mayor McEnerny-Ogle

Absent: Councilmember Fox

Motion by Councilmember Hansen, seconded by Councilmember Glover, and carried unanimously to excuse Councilmember Fox.

Also present on the call were the following: Eric Holmes, City Manager; Brian Carlson, Deputy City Manager; Jonathan Young, City Attorney; Amanda Delapena, Assistant to the City Council; Jennifer Belknap Williamson, Public Works Director; Lisa Brandl, Deputy Finance Director; Teresa Brum, Economic Development Division Manager; Jennifer Campos, Principal Transportation Planner; Linda Carlson, Property Management Specialist; Chad Eiken, Community and Economic Development Director; Annette Griffy, Utility Engineering Program Manager; Rebecca Kennedy, Long Range Planning Manager; Ryan Lopossa, Streets and Transportation Manager; Chris Malone, Public Works Finance and Asset Manager; Kris Olinger, Senior Civil Engineer; Natasha Ramras, Chief Financial Officer; and members of the public.

Approval of Minutes

Minutes - May 24, 2021

Motion by Councilmember Glover, seconded by Councilmember Lebowsky, and carried unanimously to approve the meeting minutes of May 24, 2021.

Minutes - June 7, 2021

Motion by Councilmember Lebowsky, seconded by Councilmember Paulsen, and carried unanimously to approve the meeting minutes of June 7, 2021.

Community Communication (Item 1-2)

Mayor McEnerny-Ogle opened Community Communication and received the following testimony:

- John Peterson, General Manager for Clark Regional Wastewater District, spoke in favor of Item 1 and thanked the City for its partnership.

There being no further testimony, Mayor McEnerny-Ogle closed Community Communication.

Consent Agenda (Item 1-2)

Motion by Councilmember Paulsen, seconded by Councilmember Lebowsky, and carried unanimously to approve the Consent Agenda.

1. Amended and Restated Coordination of Services Agreement between Clark Regional Wastewater District and the City of Vancouver

Staff Report 087-21

Summary

The City of Vancouver and Clark Regional Wastewater District (District) originally entered into the Coordination of Services Agreement on June 28, 2010, to cooperatively plan and coordinate the delivery of wastewater services for the public served by both agencies. The Agreement has served the City and the District well for many years and there have been significant accomplishments over time for the partnership.

With more than a decade passing since the original agreement was approved, staff from both agencies have worked to update the agreement within the original intent and guiding principles to address changes in the following areas:

- *Formation of the Discovery Clean Water Alliance in 2013*
- *Transfer of the Ridgefield wastewater collection system to the District in 2015*
- *Recent investment by the District in its administrative and operations center campus facilities*
- *Updates to relevant portions of RCW 35.13A (governing assumption of jurisdiction of water and sewer districts)*

Request: Authorize the Mayor to sign the Amended and Restated Clark Regional Wastewater District and City of Vancouver Coordination of Services Agreement.

Brian Carlson, Deputy City Manager, 360-487-7131

Motion approved the request.

2. **Approval of Claim Vouchers**

Request: Approve claim vouchers for June 21, 2021.

Motion approved claim vouchers for June 21, 2021, in the amount of \$10,906,243.26.

Public Hearings (Items 3-5) - see general protocol above

3. **Declaration of Real Property as Surplus - Holly Acres**

Staff Report 088-21

A RESOLUTION of the City of Vancouver declaring certain real property as surplus, directing its disposal and method of disposition.

The property proposed for surplus is an 819-square-foot section of land ("subject property") that is part of an approximately 0.38-acre City-owned parcel that houses a cul-de-sac at NE 109th Avenue (parcel #165381-000). City staff has determined that the 819 square feet of the subject property is not needed for municipal purposes.

When the abutting property owner along the south boundary purchased their property, a fence was installed to separate their property from the neighboring property to the north. The alignment of this fence was assumed to be the boundary line of the two privately owned parcels, but in fact, resulted in an unintentional encroachment by the two landowners onto City of Vancouver property. As a result of continued assumption of the fence as the property boundary, the adjacent landowners have each maintained the property.

The City has been in discussions with the adjacent property owners regarding the encroachment. City staff recommends settlement of the matter by executing a boundary line adjustment and sale of the subject property as follows: (1) adjust the boundary line so that the subject property follows the existing fence line and is incorporated into the abutting parcels and, (2) receive payment for the real property, which is 819 square feet.

The subject property is shown on the map as Exhibit C.

Council approved an ordinance (M-3923) which allows for disposition of real property. VMC Chapter 3.30 requires public hearing and adoption of a resolution declaring real property as surplus. The process has 2 steps; first council must declare the property as surplus, and then Council

may approve the disposition of the property under a separate action. This staff report is step one of the process.

Request: On Monday, June 21, 2021, subject to public hearing, adopt a resolution declaring certain real property (portion of assessor parcel 165381-000) as surplus.

Linda Carlson, Property Management Specialist, 360-487-8423

Chris Malone, Public Works Finance and Asset Manager, provided an overview of the proposed surplus disposition.

Mayor McEnerny-Ogle opened the public hearing and received the following testimony:

- Glen Yung, Vancouver, questioned whether it the City had ever intended for the subject parcel to be utilized to provide pedestrian or bicycle connectivity in the area.

There being no further testimony, Mayor McEnerny-Ogle closed the public hearing.

Motion by Councilmember Stober, seconded by Councilmember Glover, and carried unanimously to adopt Resolution M-4130 declaring the subject property surplus.

4. Approval of Comprehensive Six-Year Transportation Improvement Program (TIP) for the years 2022-2027

Staff Report 089-21

A RESOLUTION adopting the City of Vancouver's Comprehensive Six-Year Transportation Improvement Program for 2022-2027 and revising the City's Arterial Street System and Classification Map.

The 2022–2027 TIP presents a transportation development program that supports implementation of the City's adopted Comprehensive Plan. The project lists clearly identify those projects and programs that are intended to receive funding from the sources approved as part of the Street Funding Strategy. The TIP can be amended at any time by Council action, if needed.

The TIP also provides updates to the Arterial Classification Map. The arterial map update includes minor revisions such as revising the classification of some arterials to match development plans in the vicinity and change the status of some arterials from unconstructed to constructed.

More updates to the arterial map are expected as part of the upcoming Transportation System Plan update.

New in the 2022-2027 TIP is a project prioritization pilot. Staff utilized the City's Comprehensive Plan policies, financial policies, and strategic goals to define criteria to prioritize transportation projects. The process will be further refined as part of the upcoming Transportation System Plan update, but this interim process allowed staff to prioritize projects based on the City's current policies and goals. The scoring is from 0-100 and can be found on the left side of the funded and partially funded project lists.

Request: On Monday, June 21, 2021, subject to public hearing, adopt a resolution approving the proposed 2022-2027 Transportation Improvement Program.

*Chris Malone, Public Works Finance and Asset Manager,
360-487-7711*

Mr. Malone provided background information on the Transportation Improvement Program (TIP) and an overview of the proposed 2022-27 TIP.

Councilmember Stober expressed concerns about the way this year's TIP process was rolled out with the City's Transportation and Mobility Commission (TMC). He stated a lot of time has been invested in establishing that commission and it is important efforts are redoubled to bring those commissioners into a feeling that they are heard and respected and have the opportunity to provide input into this process.

Mayor McEnerny-Ogle opened the public hearing and received the following testimony:

- Glen Yung, Vancouver, thanked Councilmember Stober for noting some of the process issues with the TMC, and recommended putting the prioritization process back into the hands of the commission. He also stated some projects should not be subject to prioritization, due to their essential nature.

There being no further testimony, Mayor McEnerny-Ogle closed the public hearing.

Councilmember Lebowsky asked for confirmation that staff intends involve the TMC in a much more active role for future future TIP cycles, but that was not able to happen this year as the commissioners were seated at the beginning of the year and required orientation. Mr. Malone confirmed that was the case and there would be a more robust plan in future years. He explained the state requires cities to adopt the annual TIP by July 1 every year. He stated staff also intends to review the prioritization plan with the commission as part of the Transportation System Plan update process.

Motion by Councilmember Lebowsky, seconded by Councilmember Paulsen, and carried unanimously to adopt Resolution M-4131 approving the request.

5. 2021 First Supplemental Budget

Staff Report 086-21

AN ORDINANCE relating to the 2021-22 Biennial Budget; making various appropriations in various funds which were not and could not reasonably have been foreseen at the time of budget adoption; declaring an emergency; and setting an immediate effective date.

The first supplemental of 2021 includes mostly administrative items, such as bond refinancing, carryforwards of projects from 2020, grants related to stimulus support and one-time support from an increase in revenues that was unexpected due to the coronavirus pandemic.

The recommended expenditure appropriation increases for the City's Operating and Capital funds included in the 2021 First Supplemental Budget totals \$107.9 million. An increase of \$50.7 million relates to recommended changes in the Operating budget, with the remaining appropriation increase of \$57.2 million representing changes in capital projects and supporting funding transfers. The Supplemental will result in utilizing \$41.6 million in City resources; of that amount, the General Fund's share is \$3.5 million.

Appropriation increases to the General, Street and Fire funds total \$19.8 million over the biennium. Major items are summarized below:

- Reinstatement of budget appropriation for 20 full-time equivalent positions (FTEs) across the organization that were frozen during the Adopted budget;*
- A set-aside for future funding of public infrastructure in Section 30;*
- Professional Services in Community Planning to support the Critical Areas Code Update and Complete Streets Evaluation;*
- Carry-forward items that were appropriated in 2020, but not fully expended due to timing delays, including Mark-43 system implementation that will replace the VPD RegJIN records system, remaining appropriation in the Pavement Management program, vehicle purchases delayed due to the pandemic and a number of other smaller items;*
- Miscellaneous grants including Interstate Bridge Replacement memorandum of understanding (MOU) funding two FTEs, a grant for a mobile forensic vehicle, and multiple federal grants to fund equipment and personnel (training/overtime).*

The remaining appropriation increase relates to changes in other operating City funds. Major changes are summarized below:

- *Bond refinancing of two debt issues represents the single largest supplemental item in other funds. One of these was approved in 2020 with forward delivery in 2021 and one was approved in June of 2021. The total appropriation increase needed to complete the transaction is \$17.4 million. Refinancing will result in significant savings over the remaining life of the bonds;*
- *Federal HOME Investment Partnerships Program (HOME) and Community Development Block Grant (CDBG) stimulus grants of \$3.5 million;*
- *Contribution to Vancouver Housing Authority (VHA) from the Affordable Housing Sales Tax Fund to support purchase of a facility to house the population experiencing homelessness;*
- *Human Resources and Risk Management support of professional services to support a market study, a citywide program to reduce injuries and a citywide training program.*

The total net Capital Budget appropriation of \$57.2 million (including internal transfers) is included in the First Supplemental of 2021. Expenditures by project are outlined in Attachment C to the ordinance. Following are some of the changes to projects included in the Supplemental:

- *Parks capital projects totaling \$7.3 million for:*
 - *Heights infrastructure design, including parks, streets and utilities infrastructure design and construction drawings;*
 - *Park Impact Fee (PIF)-funded contingency to fund acquisition of new land parcels in District C.*
- *General Capital/Asset Management projects totaling \$17.2 million for:*
 - *Vancouver Fire Station 3 relocation/replacement, including land acquisition and station design;*
 - *Old library building major maintenance, including roof replacement and other items;*
 - *An increase in cost of the Tower Mall demolition project due to the timing delay and current bidding environment;*
 - *Vancouver Police Training Facility and Headquarters (Chkalov 521) building remodel;*
 - *Marshall Community Center pool resurfacing.*
- *Water, Wastewater and Streets/Transportation totaling \$11.1 million for:*
 - *Water Station 5 to Water Station 9 Transmission Piping to improve transmission capacity;*
 - *Water Station 1 Reservoirs replacement;*

- *4th Plain Blvd. (36th to Lincoln Ave) Water Main replacement;*
 - *63rd Street Pump Station re-build/relocation;*
 - *Westside electrical design upgrade;*
 - *True-up of the SE 1st Street (177th Ave to 192nd Ave) transportation project due to an updated engineering estimate, and the related funding from the Transportation Benefit District.*
- *Capital Funding Transfers Supporting the City's Capital projects*
Budget total \$21.5M

Attachment B of the ordinance outlines changes to FTEs, with an overall new increase of 11.5 FTEs recommended in the 2021 First Supplemental. Of those, 4.0 new, unfunded FTEs were added in the General, Street and Fire funds. Major changes from Attachment B are listed below:

- *Administrative capacity due to reorganization by the following:*
 - *Add 1.5 FTEs, (Management Analyst & Support Specialist), in the newly created Economic Health & Housing Department;*
 - *Add 1.0 FTE (Administrative Assistant) in Parks, Recreation & Culture;*
 - *Align a Support Specialist from Affordable Housing Fund (-1.0 FTE) to City Manager's Office (+1.0 FTE) to support new Deputy City Manager.*
- *Positions to support grant and revenue-funded work:*
 - *Add 2.0 Limited-Term FTEs supported through the Interstate Bridge Replacement MOU, which includes 1.0 FTE (Associate Planner) in Economic Development and 1.0 FTE (Senior Traffic Engineer) in Public Works*
 - *Add 1.0 Limited-Term FTE (Associate Planner) in Economic Development working on Complete Street priorities and funded through the City's Street Funding Strategy*
 - *Extended 1.0 Limited-Term FTE (Associate Planner) working on the Commute Trip Reduction Program through the end of the biennium majority supported by the Commute Trip Reduction Grant and supplemented by General Fund for additional transportation planning efforts*
 - *Add 1.0 Limited-Term (Principal Planner) to support increased work from the American Rescue Plan HOME grant*
- *Other FTE changes to support the organization:*
 - *Reinstate 1.0 FTE (Program Coordinator) at Pearson Airport*
 - *Reinstate 0.5 FTE (Legal Secretary) for HART Diversion*
 - *Add 1.0 FTE (Capital Projects Manager) to support Citywide projects such as the Heights and Section 30*
 - *Add 1.0 FTE in Human Resources to support employee engagement, wellness, and recognition*

- *Increase 0.75 FTE (Program Coordinator) in Parks and Recreation to 1.0 FTE*
- *Increase 0.75 FTE (Program Coordinator - Law) in Legal to 1.0 FTE*

Request: On Monday, June 21, 2021, subject to second reading and public hearing, approve the ordinance.

Natasha Ramras, Chief Financial Officer, 360-487-8484

Mayor McEnemy-Ogle read the title of the ordinance into the record.

Lisa Brandl, Deputy Finance Director, provided an overview of the proposed supplemental budget.

Mayor McEnemy-Ogle opened the public hearing and, receiving no testimony, closed the public hearing.

Motion by Councilmember Paulsen, seconded by Councilmember Stober, and carried unanimously to approve Ordinance M-4337.

Communications

A. From the Council

Councilmember Stober noted that due to the pandemic, the seating and work programs of the City's Arts and Culture Commission and the Transportation Mobility Commission have experienced delays. He noted that the terms of several members of both commissions are set to expire in 2021, and he proposed that the Council offer any member from these commissions automatic reappointment if their term is set to expire during this year.

Council agreed to the proposal by consensus.

B. From the Mayor

C. From the City Manager

a. Amendments to VMC 14.26 - Water Resources Protection Ordinance

Jennifer Belknap Williamson, Public Works Director, provided Council with an overview of a proposed outreach program to businesses that will be impacted by updates to VMC 14.26 that will be required by the State Department of Ecology.

b. Impact Fee Vesting Update

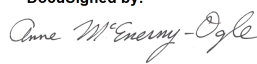
Chad Eiken, Community and Economic Development Director, provided an overview of upcoming proposed amendments to impact fee vesting regulations.

c. Disposition of Columbia Bank Garage

Mr. Eiken provided Council with background information on the Columbia Bank parking garage and an upcoming disposition proposal Council will consider at the June 28 Council meeting.

Adjournment

7:35 p.m.

DocuSigned by:

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Anne McEnerny-Ogle, Mayor

Attest:

DocuSigned by:

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Natasha Ramras, City Clerk

Meetings of the Vancouver City Council are electronically recorded on audio and video. The audio files are kept on file in the office of the City Clerk for a period of six years.