



Anne McEnerny-Ogle, Mayor
Bart Hansen · Ty Stober · Linda Glover
Laurie Lebowsky · Erik Paulsen · Sarah J. Fox

April 26, 2021 - Vancouver City Council Meeting Minutes

WORKSHOPS

To be conducted remotely.

Workshops were conducted remotely over video conference utilizing a GoToMeeting platform. Members of the public were invited to view the meeting via the live broadcast on www.cvtv.org and CVTV cable channels 23 or HD 323, or on the City's Facebook page, www.facebook.com/VancouverUS, or listen via the GoToMeeting conference call.

Councilmember Stober arrived at 4:27 p.m.

4:00-5:00 p.m. Operations Center Update

Dan Swensen, Interim Public Works Director, 360-487-7754; Jean Singer, Capital Projects Manager, 360-487-7755; Tim Buck, Operations Manager, 360-487-8261

Summary

Staff provided Council with an update on the status of the Operation Center replacement project.

5:00-6:00 p.m. Fire and EMS: 2020 Report on Service Levels

Chief Brennan Blue, Vancouver Fire Department, 360-487-7201; Rocco Roncarati, AMR; Dr. Lynn Wittwer, Clark County Medical Program Director

Summary

Vancouver Fire Department and AMR staff provided Council with a briefing on the 2020 levels of service for the the fire department.

COUNCIL CONSENT AGENDA MEETING

This meeting was conducted remotely over video conference utilizing a GoToMeeting platform. Members of the public were invited to view the meeting via the live broadcast on www.cvtv.org and CVTV cable channels 23 or HD 323, or on the City's Facebook page, www.facebook.com/VancouverUS. Public access and testimony on Consent Agenda items and under the Community Forum were also facilitated via the GoToMeeting conference call.

Call to Order and Roll Call

The Consent Agenda meeting of the Vancouver City Council was called to order at 6:30 p.m. by Mayor McEnerny-Ogle. This meeting was conducted remotely over video conference.

Present: Councilmembers Fox, Paulsen, Lebowsky, Glover, Stober, Hansen, Mayor McEnerny-Ogle

Absent: None

Also present on the call were the following: Eric Holmes, City Manager; Jonathan Young, City Attorney; Amanda Delapena, Assistant to the City Council; Brennan Blue, Vancouver Fire Chief; Jennifer Campos, Principal Transportation Planner; Michelle Henry, Senior Civil Engineer; Rebecca Kennedy, Long Range Planning Manager; Doug Koellermeier, Deputy Fire Chief; Ryan Lopossa, Streets and Transportation Manager; Cara Rene, Communications Director; Jean Singer, Capital Projects Manager; Dan Swensen, Engineering and Construction Manager; and members of the public.

Proclamation: Child Abuse Prevention Month

Mayor McEnerny-Ogle read and presented a proclamation to Amy Russell, Executive Director of the Children's Justice Center, proclaiming April 2021 as Child Abuse Prevention Month.

Community Communication (Items 1-6)

Mayor McEnerny-Ogle opened Community Communication and received the following testimony:

- Glen Yung, Vancouver, regarding Item 4, noted there are changes in what is described in the staff report from what was included in the City's Transportation Improvement Program, and asked for clarification and urged the City to ensure this project has a transparent planning and outreach process.

There being no further testimony, Mayor McEnerny-Ogle closed Community Communication.

Consent Agenda (Items 1-6)

Council requested items 3 and 4 be pulled from the Consent Agenda for separate discussion and consideration.

Councilmember Lebowsky stated she would recuse herself from discussion and action on Item 4, as she is employed by the Washington State Department of Transportation (WSDOT). Councilmember Lebowsky left the meeting at 6:35 p.m.

Regarding Item 4, Councilmember Stober asked staff to provide an overview of the project.

Jennifer Campos, Principal Transportation Planner, provided background on the project, explaining it goes back to 2018 when the City worked on collision analysis in the Fourth Plain Corridor and noted safety concerns in this area. Before the transportation safety analysis could be finished, WSDOT had put out a call for submissions of high priority safety projects. Staff utilized the data collected to complete the submission. WSDOT then worked with the City to complete a cost-benefit analysis to determine some potential projects that could address the safety issues in the corridor. The City then submitted a grant application to WSDOT that originally contemplated removal of one lane and some other lane reconfigurations, but since the grant application was submitted, planning staff learned the City's Public Works department was planning on completing some pavement projects along Fourth Plain in 2023. In order to better collaborate potential safety improvements with the pavement management program, the City has not spent any of the WSDOT grant funds and will refocus the project and look at what opportunities may exist with that collaboration. The contract before Council is to study what improvement opportunities exist in alignment with the 2023 pavement management project for Fourth Plain, and will include extensive community outreach prior to making conclusions about any potential projects.

Councilmember Hansen noted the closure of westbound lane at SR-500 and Stapleton most likely has increased traffic and safety issues on Fourth Plain as traffic diverts. Ms. Campos agreed and said that is something that has changed since the City did its initial WSDOT grant application in 2018 and it is something that will need to be re-evaluated.

Motion by Councilmember Stober, seconded by Councilmember Glover, and carried unanimously to approve Item 4. Councilmember Lebowsky recused.

Councilmember Lebowsky returned to the meeting at 6:47 p.m..

Regarding Item 3, Councilmember Stober asked staff to provide an overview of the project.

Jean Singer, Capital Projects Manager, provided background information on the project, explaining the City has partnered with Fire District 5 to build a new fire station, Station 11. She said the project has been ongoing for several years, with permitting being completed last year, and the City recently received very favorable bids for construction. She explained construction is scheduled to start this year, with the station anticipated to be opened next year.

Mayor McEnerny-Ogle asked whether the contractor will meet a 5 percent apprenticeship requirement. Ms. Singer stated the contractor has offered to provide significantly more than what is required.

Motion by Councilmember Stober, seconded by Councilmember Fox, and carried unanimously to approve Items 1-3 and 5-6 of the Consent Agenda.

1. Award of bid for the 4th Plain Water Transmission Main and Port PS Pressure Sewer Bypass (IT B 21-14)

Staff Report 062-21

Summary

The project will install approximately 1,460 linear feet of 24-inch diameter ductile iron pipe in a section of West 4th Plain that is also identified as State Route 501, between West 26th Avenue and Mill Plain Boulevard. The new water transmission main is part of a larger project identified in the City of Vancouver's 2015 Comprehensive Water System Plan as necessary to convey additional water west to supplement future growth within the Port of Vancouver and surrounding areas. In addition, an 8-inch diameter pressure sewer main approximately 75-feet long will be installed within the project area to provide a temporary bypass that will facilitate future upgrades of the Port Sewer Pump Station. The section of roadway where the utility work will occur is slated to be repaved by WSDOT after the utility construction. The utility installation in advance of the paving project protects the future road surface from being cut and patched after it is repaved.

Five bids were opened on April 6, 2021, with the following results:

SUMMARY OF BIDS	
BIDDER	AMOUNT
<i>Nutter Corporation, Vancouver, Washington</i>	<i>\$845,460.22</i>
<i>Clark and Sons Excavating, Battle Ground, Washington</i>	<i>\$895,180.34</i>
<i>McDonald Excavating, Inc, Washougal, Washington</i>	<i>\$968,035.92</i>
<i>Engineer's Estimate</i>	<i>\$660,000.00</i>

The low bid is considerably higher than the engineer's estimate by 28%. This is likely a result of recent increases in material costs and also due to the time constraints the project has for completion prior to WSDOT's repaving of the roadway.

Nutter Corporation was the lowest responsive and responsible bidder. Nutter Corporation has successfully completed at least three similar construction projects of this size and scope in the last 10 years. The required minimum apprenticeship utilization for this project is 3%. Nutter Corporation has submitted documentation demonstrating intent and ability to reach the 3% goal.

Request: Award a contract for the construction of the 4th Plain Water Transmission Main & Port PS Pressure Sewer Bypass project to the lowest responsive and responsible bidder, Nutter Corporation

of Vancouver, Washington, at their bid price of \$845,460.22, including Washington State sales tax; and authorize the City Manager to execute a contract with Nutter Corporation for the same.

Michelle Henry, Senior Civil Engineer, 360-487-7155

Motion approved the request.

2. Award of Bid for 2021 Joint Agency Road Preservation Project (#072821), per Clark County Bid PRJ0000974

Staff Report 063-21

Summary

Clark County and the City of Vancouver have solicited a joint bid for each agency's 2021 road preservation project. Each agency will execute a separate contract for their part of the work.

On March 16, 2021, Clark County received two bids for the 2021 Joint Agency Road Preservation Project. The bids ranged from \$2,893,732.40 to \$3,257,257.00. The low bidder was responsive. The 2021 City of Vancouver share of the joint contract is \$1,367,486.00.

SUMMARY OF BIDS		
BIDDER	VANCOUVER'S BID	COMBINED BIDS
<i>Doolittle Construction, LLC, Bellevue, WA</i>	<i>\$1,367,486.00</i>	<i>\$2,893,732.40</i>
<i>Intermountain Slurry Seal, Reno, NV</i>	<i>\$1,554,097.53</i>	<i>\$3,257,257.00</i>
<i>Engineers' Estimate</i>	<i>\$1,839,660.00</i>	<i>\$3,651,224.64</i>

There is a minimum apprenticeship goal of 4% of the utilized labor hours for this project. Doolittle Construction, LLC, Bellevue, Washington, has submitted an Apprenticeship Utilization Plan to meet or exceed this goal by using approximately 530 hours of apprentice time of the estimated 4,196 total of applicable labor hours for the project.

Request: Award a construction contract for the 2021 Joint Agency Road Preservation Project to the lowest responsive and responsible bidder, Doolittle Construction, LLC of Bellevue, Washington, at their bid price of \$1,367,486.00, which includes Washington State sales tax, and authorize the City Manager or designee to execute the same.

Chris Sneider, Senior Civil Engineer, 360-487-8239

Motion approved the request.

3. **Award of Bid for Construction of Vancouver Fire Department Fire Station 11**

Staff Report 064-21

Summary

On April 23, 2018, the City of Vancouver and Fire District 5 entered into an agreement for the purchase of land, design, construction and operation of a future fire station (Fire Station 11).

The new fire station will improve response capability to the area between existing fire stations 4 and 7, as well as improve the reliability of the entire emergency response system. The goal of this project will be to construct a new fire station, and associated site improvements, to serve the community need and future growth, based on the final design of previously constructed Fire Stations 1 and 2.

Construction will begin June 2021, and substantial completion is scheduled for September 2022.

Invitation to Bid #21-12 was issued on March 5, 2021. The City received 8 contractor bids by the bid solicitation close on March 30, 2021. City staff and key stakeholders met to review the bids and to provide a recommendation for award. The bid results are as follows:

SUMMARY OF BIDS (includes WA sales tax)	
BIDDER	BID AMOUNT
<i>Kirby Nagelhout Construction, Portland, OR</i>	<i>\$7,126,767.98</i>
<i>Corp Inc Construction, Salem, OR</i>	<i>\$7,308,509.25</i>
<i>Tapani Inc, Battle Ground, WA</i>	<i>\$7,430,536.50</i>
<i>Todd Construction, Inc, Tigard, OR</i>	<i>\$7,727,483.00</i>
<i>Banlin Construction, Vancouver, WA</i>	<i>\$7,795,117.44</i>
<i>Emerick Construction Company, Tualatin, WA</i>	<i>\$7,829,609.56</i>
<i>Patriot, Dunkirk, MD</i>	<i>\$7,982,068.00</i>
<i>2KG Contractors, Inc, Portland, OR</i>	<i>\$8,195,185.00</i>
<i>Engineer's Estimate</i>	<i>\$7,657,000.00</i>

Kirby Nagelhout Construction was determined to be the lowest responsive and responsible bidder.

The project, based on engineer's estimate, has a required apprenticeship utilization goal of 5%. The contractor has provided documentation of intent and ability to exceed this goal.

Request: Award a contract to the lowest responsive and responsible bidder, Kirby Nagelhout Construction of Portland, OR and to authorize Eric Holmes, City Manager, or his designee to execute a contract

for the construction of fire station 11, in the amount of \$7,126,767.98, which includes Washington State Sales tax.

Jean Singer, Capital Projects Manager, 360-487-7755

Motion approved the request.

4. Professional services agreement for professional planning services for the Fourth Plain Safety and Mobility Study

Staff Report 065-21

Summary

In 2018 the City of Vancouver completed its first citywide Transportation System Safety Analysis (TSSA), which evaluated transportation system safety conditions for all modes of transportation citywide. The focus of the analysis was to identify existing safety trends, high priority intersection and segments, countermeasures, project improvements, and recommendations for integrating the findings into the City's Transportation System Plan update, which is currently underway.

Using a project priority evaluation process that looked at the results of crashes per centerline mile of principal arterials, critical intersection analysis, locations with the highest density of pedestrian, young driver, and lane departure crashes, the TSSA identified a three-mile stretch of Fourth Plain Boulevard between Interstate 5 and Andresen Road as a top priority project.

The TSSA identified that between Grand Boulevard and Andresen Road, Fourth Plain Boulevard had the highest number of crashes per mile of all principal arterials in the city. Between 2012 and 2016 there were 364 total crashes on the corridor, including 13 fatalities and serious injuries. Of the total crashes, 31 crashes involved people walking or biking, and seven of the 13 fatalities or serious injuries involved people walking or biking.

Request: Authorize the City Manager or his designee to execute a Professional Services Agreement with Parametrix to provide professional planning services for the Fourth Plain Traffic Study in an amount not to exceed \$450,000, and authorize the City Manager or his designee to amend the contract as needed and to amend the value up to 10% of the not-to-exceed value stated herein.

Jennifer Campos, Principal Transportation Planner, 360-487-7728

Motion approved the request.

5. **Appointment to the Parking Advisory Committee**

The Parking Advisory Committee advises City Council on policy issues related to all city-owned on-street and off-street parking facilities, and makes recommendations on facilities and parking regulations.

Mayor McEnemy-Ogle recently interviewed two candidates for a mid-term vacancy on the Parking Advisory Committee and recommends the appointment of Ryan Morin. This appointment should begin immediately and expire July 1, 2023.

Request: Appoint Ryan Morin to the Parking Advisory Committee, term beginning immediately and expiring July 1, 2023.

Mayor McEnemy-Ogle

Motion approved the request.

6. **Approval of Claim Vouchers**

Request: Approve claim vouchers for April 26, 2021.

Motion approved claim vouchers for April 26, 2021, in the amount of \$3,442,999.01.

Community Forum - see general protocol above

Mayor McEnemy-Ogle opened the Community Forum and received the following testimony:

- Mary Elkin, Vancouver, expressed concerns about the fire department's standard of cover report, and urged the City to find the funding and resources needed for the department to improve response and plan for the future.
- Jean Avery, Vancouver, thanked the City for the Bird-Friendly Week proclamation at the last Council meeting and urged the City to protect the sensitive areas, such as Vancouver Lake and the Columbia Lowlands, that are essential bird habitat.
- Peter Fels, Vancouver, urged the City to take action now to encourage green development prior to enacting a formal climate action plan.
- Don Steinke, Vancouver, urged the City to take immediate actions to tackle climate issues and lead the community on this matter.
- Alona Steinke, Vancouver, noted that Portland residents' opinions regarding

Vancouver's climate activities matter because they share the same air space and our communities impact each other. She noted that climate justice is also a matter of social justice.

There being no further testimony, Mayor McEnerny-Ogle closed the Community Forum.

Adjournment

7:05 p.m.

DocuSigned by:

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Anne McEnerny-Ogle, Mayor

Attest:

DocuSigned by:

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Natasha Ramras, City Clerk

Meetings of the Vancouver City Council are electronically recorded on audio and video. The audio files are kept on file in the office of the City Clerk for a period of six years.