

## **Parks & Recreation Advisory Commission Meeting Agenda**

August 21, 2024

4:30 PM

Aspen Room, City Hall - 415 W 6th Street, Vancouver, Washington 98660

[Virtual Meeting Link](#)

### **1. Call to Order and Roll Call**

### **2. Approval of Minutes**

- a. July 17, 2024

### **3. Community Communication**

**\*\*The public is invited to speak regarding any issue. Members of the public testifying are asked to limit testimony to three minutes. There are three ways to provide comments:**

- **In Writing:** Public comments can be submitted in writing (name, address, contact information and comments) via email to [parksrecculture@cityofvancouver.us](mailto:parksrecculture@cityofvancouver.us) by 5pm the day before the meeting.
- **Remotely:** Pre-register by phone at 360-487-8311 or email [parksrecculture@cityofvancouver.us](mailto:parksrecculture@cityofvancouver.us) by 5pm the day before the meeting
- **In Person:** Pre-register by phone at 360-487-8311 or email [parksrecculture@cityofvancouver.us](mailto:parksrecculture@cityofvancouver.us) by 5pm the day before the meeting or fill out a Public Comment form in person prior to the start of the Community Communications portion of the meeting.

### **4. Workshop**

- a. Bagley Master Plan Update
- b. High Level Budget Update
- c. CivicPlus Board Portal Update

### **5. Commission and Staff Reports**

- a. Department Director
- b. Commission Chair
- c. Evergreen School District
- d. Vancouver Public School
- e. Parks Foundation

## **6. Open Discussion & New Business**

## **7. Adjournment**

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# Parks and Recreation Advisory Commission

## Meeting Minutes

**Wednesday, July 17, 2024**

**4:30 p.m.**

**Vancouver City Hall**

Aspen Room

415 W. 6th Street

Vancouver, WA

### **Commissioners Present:**

Haygood, Wille, Kuntz, Thompson and Robbins

### **Commissioners Absent:**

Fletcher, Otto, Piland, and Panter

**Staff Present:** Perlick, Guzman, Snyder, Tubberville, Stokke, Heath, Cook, Nilo, Burton, Hull, and Gutierrez.

### **Item 1: Call to Order**

Chair Haygood called the Parks and Recreation Advisory Commission (PRAC) regular meeting to order at 4:31 p.m. in the Aspen Room at Vancouver City Hall and online via Microsoft Teams. Commissioners Fletcher, Otto, Piland, and Panter were absent.

### **Item 2: Approval of Minutes**

PRAC approved the May 15, 2024 meeting minutes by consensus.

### **Item 3: Public Comment**

None presented.

### **Item 4: Update on Summer Parks Projects**

David Perlick introduced the Capital repair and reinvestment program, as much of this work is done within existing master planning. Terry Snyder gave an overview of Parks Capital Projects happening in Parks, Recreation, and Cultural Services.

## Members

**Jaynee Haygood**

President

**Angilo Fletcher**

Vice President

Jeremy Robbins

Mathew Kuntz

Jenny Thompson

Stephen Wille

Kerry Otto

AJ Panter, VPS

Cale Piland, EPS

Vacant, Parks Foundation

**Parks, Recreation and  
Cultural Services  
Department**

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Community Parks updates include introducing elements of nature play at Oakbrook. We are currently working on a grant in support of Phase II of Shaffer Park. The Bagley master plan will be introduced next month, supported by ARPA (American Rescue Plan Act), to invest in communities with inequities that were strongly impacted by Covid-19. Additional funding is being reviewed and identified. We just awarded a contract for the new restrooms at Marshall, which should be in place by the end of August. At Esther Short, they will be restoring the tower and water feature.

The Burnt Bridge Creek Trail will be undergoing a bridge repair due to erosion issues. The bridge is still useable by pedestrians, and we are currently doing a feasibility study to explore the most effective solutions.

Neighborhood Park upgrades include Fruit Valley moving forward with construction designs and components, and we are aiming to get permits in by September to finish by summer 2026. We are narrowing down improvements to integrate at Evergreen and The Downs through ARPA.

Recently completed projects include Columbia Lancaster Park, Van Vleet Park, Fisher Basin Surfacing, Arnada Park, and the restrooms at Esther Short Park.

#### **Item 5: Community Outreach Update for Homestead Park**

Omar Guzman, Associate Landscape Architect, provided an update and background on the playground replacement. Homestead Park is a 6.2-acre neighborhood park serving the Cascade East and Cascade Highland neighborhoods in East Vancouver.

A community survey for neighbors revealed strong interest in the inclusion of standard swings, and in put was given on preferred concept designs. The survey had 234 total survey responses.

The final proposed master plan features ages 2-5 play area, ages 5-12 play area, swings, shadow play flower, log scramble, bench, bike rack, trash receptacle, artificial turf, wood chips, recycled wood chips, an existing path, and playground access. The play structures each include 16 different play features.

The playground replacement timeline has the project start and design development survey in March of 2024, followed by design refinement and permit applications in April-June of 2024. Last week, we shared the design with the community at an Open House and received positive feedback. We are currently completing the design and working to secure the contractor in August. Construction is estimated to start in September and reach completion in December of 2024.

An open discussion was held to address any questions from commissioners. Kuntz asked more about the concept design, and Guzman answered that it is an abstract theme of the sky. Haygood asked about tree removal, and Guzman shared that arborists could confirm that the design would not harm or remove the existing trees. Robbins asked if any shade structures were planned. Guzman shared that due to the nature of this park, there is a large tree canopy available surrounding the play structures.

#### **Item 6: High-Level Budget Update**

Dave Perlick highlighted an updated timeline of the biennial budget process. He highlighted that the City has a deficit in the General Fund for the next budget cycle, 2025-26 due to inflation and slowing construction. The deficit is projected at \$26 million per year, with a 20% impact on the PRCS budget. This is a challenge facing other cities as well.

Perlick noted that Parks Capital projects are based on revenues that are currently available and accessible to be used for their allotted purpose. To address this gap, we will be focusing on reducing services and overall staffing, most visibly in community events, recreation programs, and facilities.

As this reduction level will leave a strong impact, we are working to roll these changes out to the community in a transparent and mindful way. We are also exploring alternative revenue options to the extent possible. We are examining these decisions through a lens of community values and equity.

We will be submitting our recommended budget for review at the end of this week, though these decisions will likely be under review and refinement until September or October. We will do our best to address and respond to any questions that we can in the meantime.

Kuntz noted that while transparent and frequent communication will be vital, there will still be many upset responses from the community. He suggested that PRAC members advocate to demonstrate to the Council the highly negative impacts these cuts in PRCS will have on voters and the community. The purpose would be to illustrate the minimum level of funding needed to maintain our services. Haygood recommended attending upcoming City Council work sessions to testify during public comment or submitting comments electronically.

Thompson added it might be beneficial to remind Council of various ways that Parks can be creative in their approach to preserving services. An open discussion was held regarding an action plan for researching alternative funding.

Perlick confirmed that, while Grounds and Urban Forestry are both part of Public Works, there is a lot of intersection and coordination with PRCS. We will need enough support in place to continue our vital work.

Robbins expressed concern about budget impacts being a structurally recurring issue. An open discussion was held regarding remaining flexible and creative, including exploring legislative options to help fill the gap.

Thompson urged staff to continue sharing long-term strategy so that commissioners can continue to advocate in a unified and informed way.

#### **Item 6: Director's Report**

Perlick highlighted we have 3 candidates for the new City Manager position. More information is available on the City's website. Eric Holmes will continue to provide guidance as the budget is finalized and will overlap once the new candidate has started. We have 2 internal candidates and 1 external candidate with community Q&A sessions coming up this week.

Events season is underway. Perlick highlighted the Waterfront Concert Series kicking off with an estimated attendance of 2300 last Friday – the biggest event at Waterfront Park so far. This event is being embraced by the community, and we love to celebrate and enjoy the turnout this summer.

Also coming up is the second Vancouver Arts & Music Festival (VAMF). While our volunteer slots are almost full, there may be additional opportunities to volunteer. Please visit the event website for more information.

Perlick congratulated Jaynee Haygood and Jeremy Robbins on their reappointment to PRAC. Commissioner Wille has stated his intent to request reappointment at the end of his term later this year. Perlick also thanked Matthew Kuntz for his two terms of service on PRAC and hopes to collaborate on future community projects.

**Item 7: Chair Report**

Haygood attended the Homestead Open House last week and commended Melody Burton's impactful and positive communication with the community.

She will attend VAMF next month and will be assisting as a volunteer. Haygood invited other commissioners to volunteer and join, with only 5 volunteer slots left open!

**Item 8: Evergreen School District Report**

None presented.

**Item 9: Vancouver Public School Report**

None presented.

**Item 10: Open Discussion & New Business**

Haygood informed the group that the Pollinator meetings will now be held at the Library.

Wille recently had coffee with Mayor McEnery-Ogle to share concerns from community members who approached him regarding parks and water access. An open discussion was held regarding water access for plants. It was noted that some of the fencing around the parks is being chewed up by squirrels at Countryside and Fircrest Park. An open discussion was held regarding appropriate plants in natural habitats in parks in response to urbanization.

Robbins highlighted the need for accessible naturespaces, parks and trails. He has received several other reports from other community members concerned with ADA. He commended the recent successes on parks projects with accessible features, and Snyder confirmed that this is also on the radar for current and future Parks projects.

Haygood attended the Vancouver volunteer appreciation event and thanked the City.

**ADJOURNED**

With no further business, the meeting was adjourned at 5:43 p.m.



# Bagley Park Master Plan

**Terry Snyder**  
Park Developer  
Parks, Recreation and Cultural Services  
August 21, 2024



**Melody Burton**  
Senior Communications Specialist  
Parks, Recreation and Cultural Services  
August 21, 2024



# Agenda

- Park overview
- Park history
- Community engagement
- Preferred concept plan
- Cost and funding
- Project timeline
- Next steps





# Park Overview

- 16.19-acre community park
- Surrounding neighborhoods
  - Bagley Downs
  - Fourth Plain Village
  - Meadow Homes
  - Maplewood



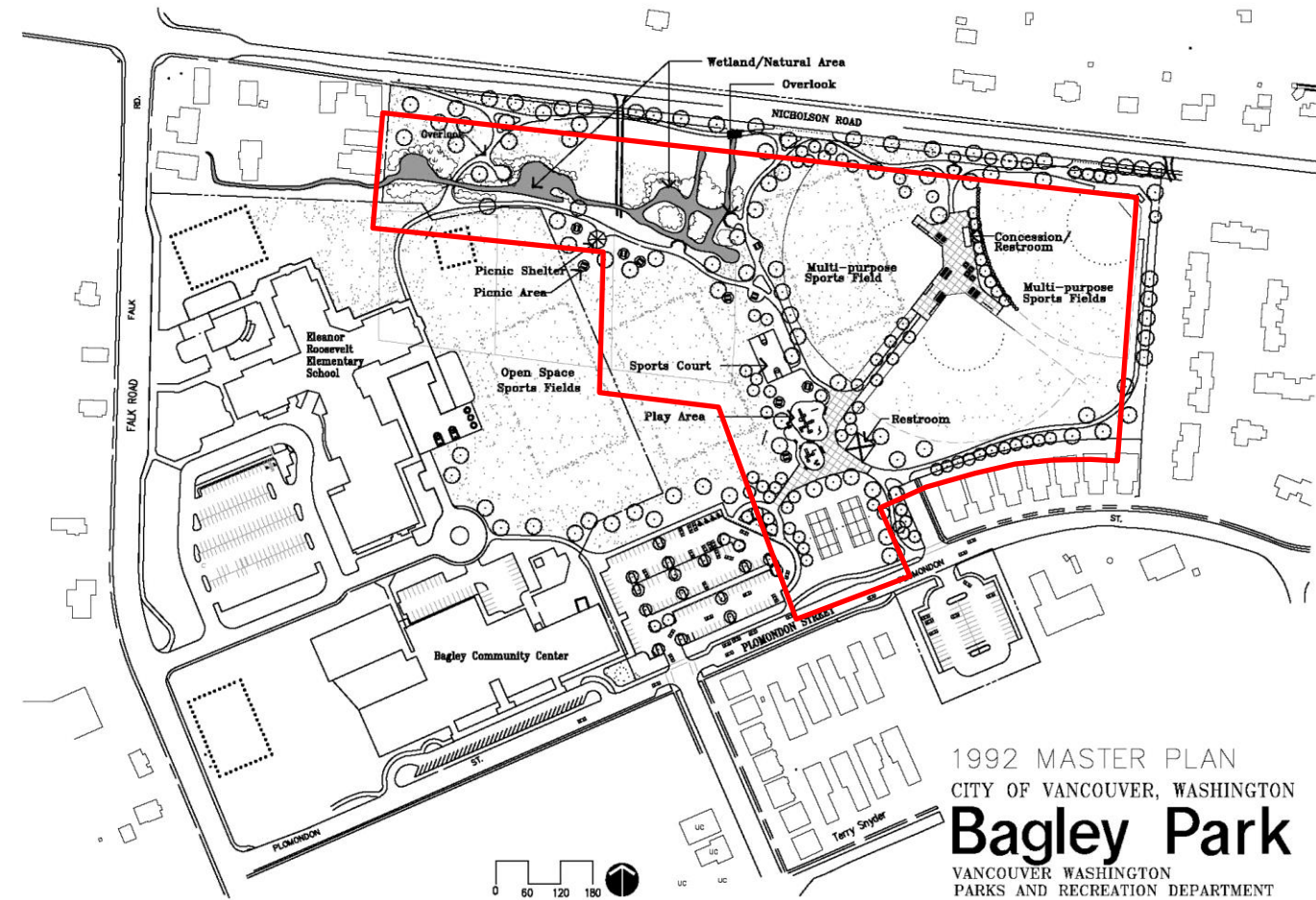
# Early History

- Native Americans
- Bagley Downs horse track
- Fairground
- Trolley stop on Nicholson
- Kaiser war housing



# Park History

- City purchased 1992
- Developed in 1994
- Softball ceased in 2020
- Hired consulting firm MIG in 2023 to assist with community outreach and planning



# Existing Uses

- Sports fields
- Basketball court
- Playground
- Restroom
- Picnic tables



# Community Engagement

## Goals and tools

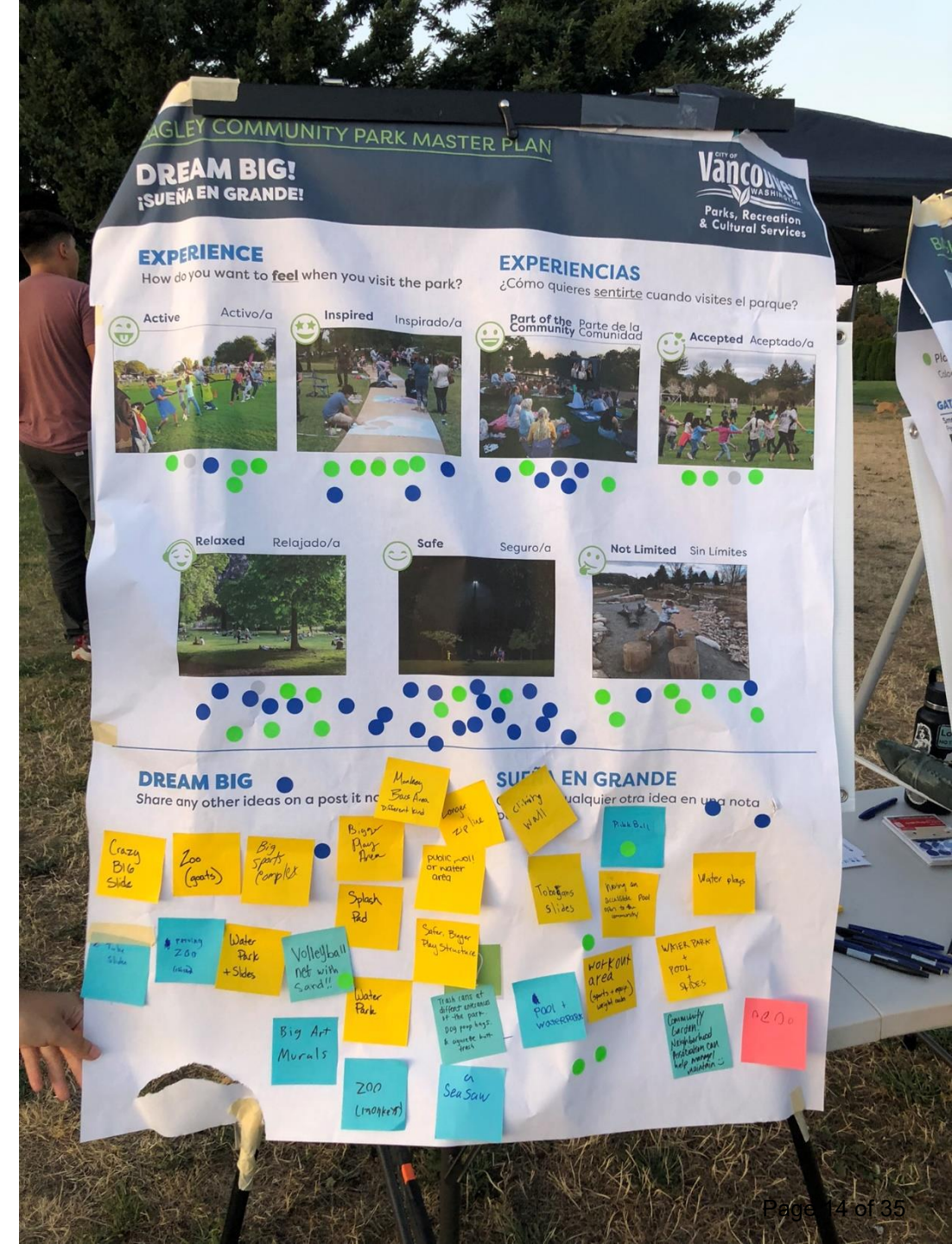
- Identify current uses of the park
- Invite neighbors to direct future planning
- Collaborate to create a master plan and phase priorities
- Build community and create connections for future outreach
- Use digital, print and in-person resources with translations



# Bagley Community Park

Attend existing community activities to invite people to participate in the park design process.

- Collect feedback
- Ask questions
- Connect people to the Be Heard Vancouver project page
- Invite ideas from the community through online questions



# Open House Activities

## Choosing a concept, playful feedback

- Presented three concepts and asked community members to provide feedback
- Met with community leaders to share materials outside the open house
- Hosted a bilingual Lotería game, to creatively imagine the new park and discuss opportunities and challenges



# Community Tabling Events

Meeting people where they are

Attend existing community gatherings and invite people to participate in the planning process

- Back to School Night at Roosevelt Elementary
- Food bank at Parsely Center
- NAACP general meeting
- Connecting Across Cultures at Clark College
- Recovery Café lunch service



# Targeted Community Engagement

## Connecting with underrepresented communities

Opportunity to seek feedback from groups we haven't heard from yet

- Fourth Plain Forward Art in the Park day at Evergreen Park
- Teen Turf Club (Boys and Girls Club SW Wash.)
- Sakura 39ers Chuukese community group



# Phone Interviews

## Listening and learning

Longer conversations with community leaders to learn and build opportunities for ongoing advocacy and connection

- LeQuoya Williams, Changing Hearts Foundation
- Brandi Williams, SWACH
- Pastor Damion Young, Seeds of Greatness Ministries
- Additional feedback from Fourth Plain for All outreach



# Cities Strategic Plan Alignment

## Parks support Vancouver's strategic goals

- Culture and heritage
- Vibrant and distinct neighborhoods
- Climate and natural systems
- High performing government



# Community Vision

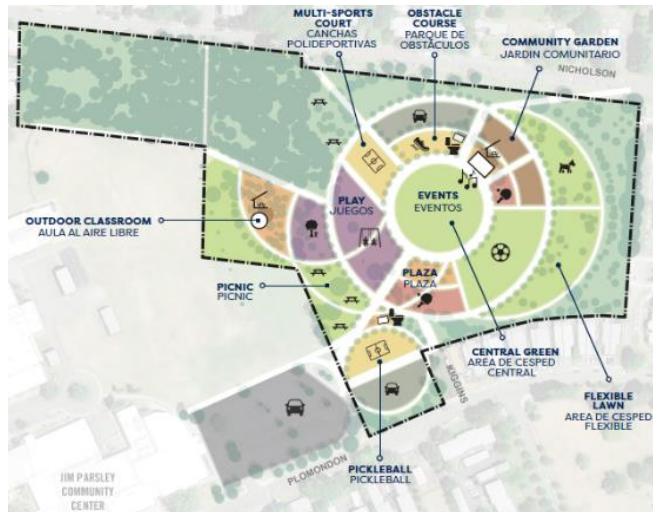
## What we heard from neighbors

- A colorful, lively park that reflects the diversity and vibrancy of cultures in this community.
- A place for people to have fun and feel a sense of belonging.
- Parks and natural areas should provide safe, welcoming spaces for families and friends to play, exercise and celebrate together.



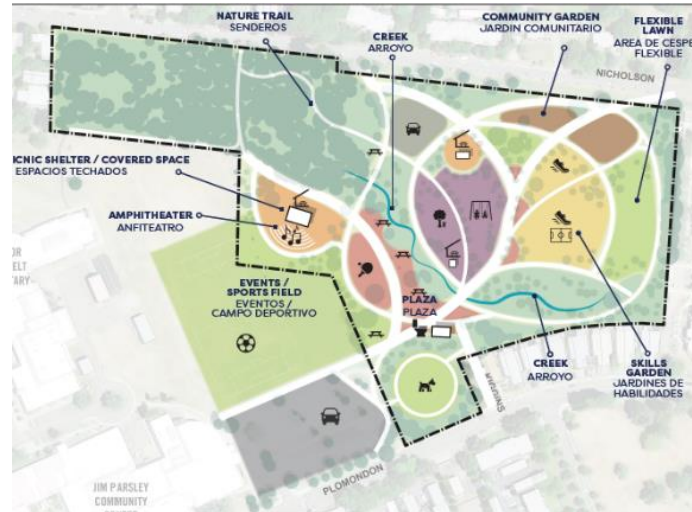
# Concept Plans

## Creating the master plan design with the community



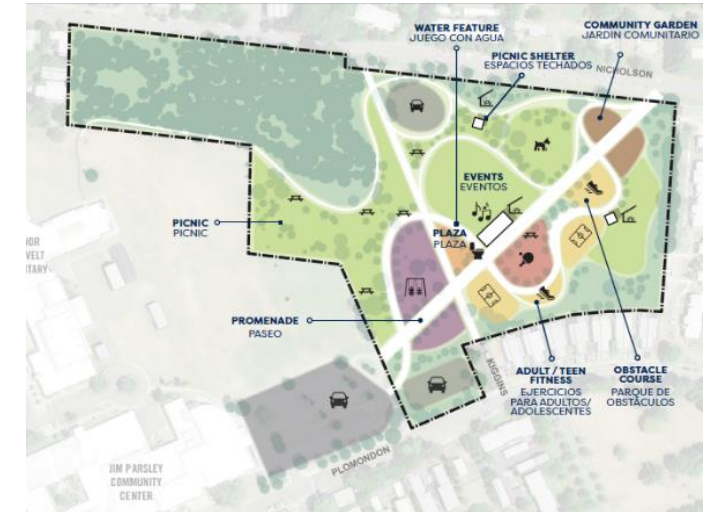
### Room to Play

The Community Backyard



### Room to Breathe

The Lungs of the City



### Room to Move

The Community Promenade



# Preferred Concept Plan

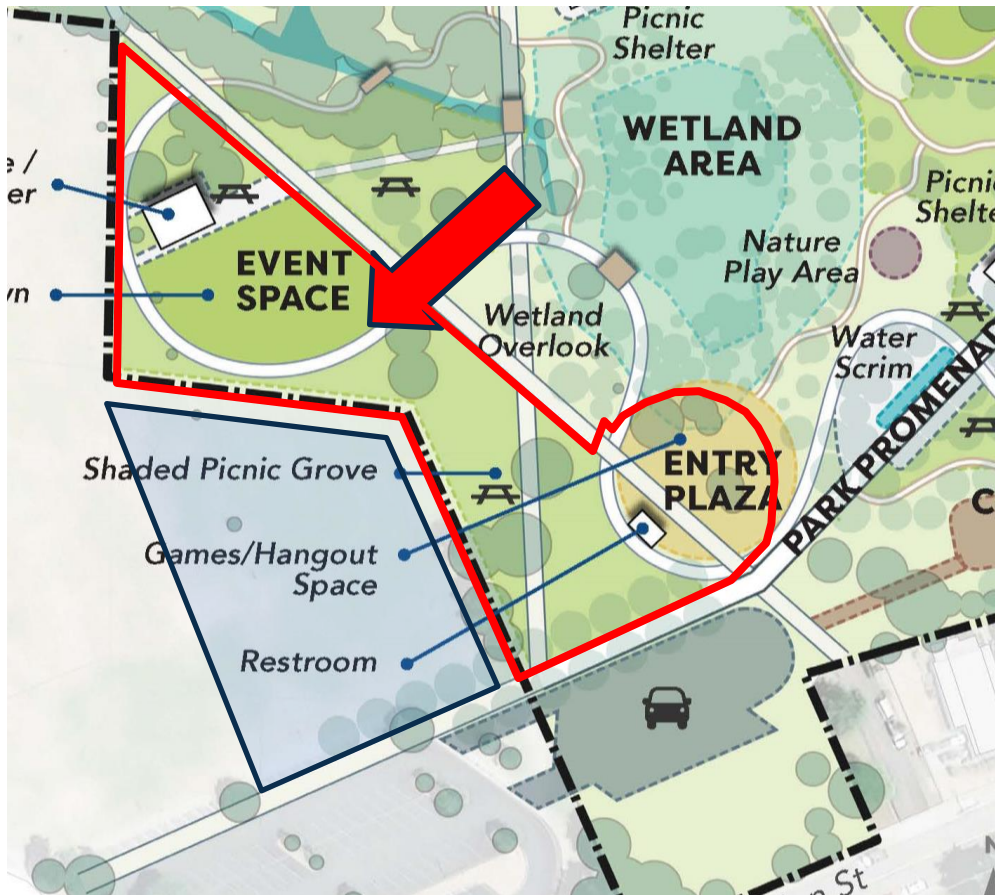


**Room to Move  
The Community  
Promenade**



# Park Experiences

## Event space and plaza



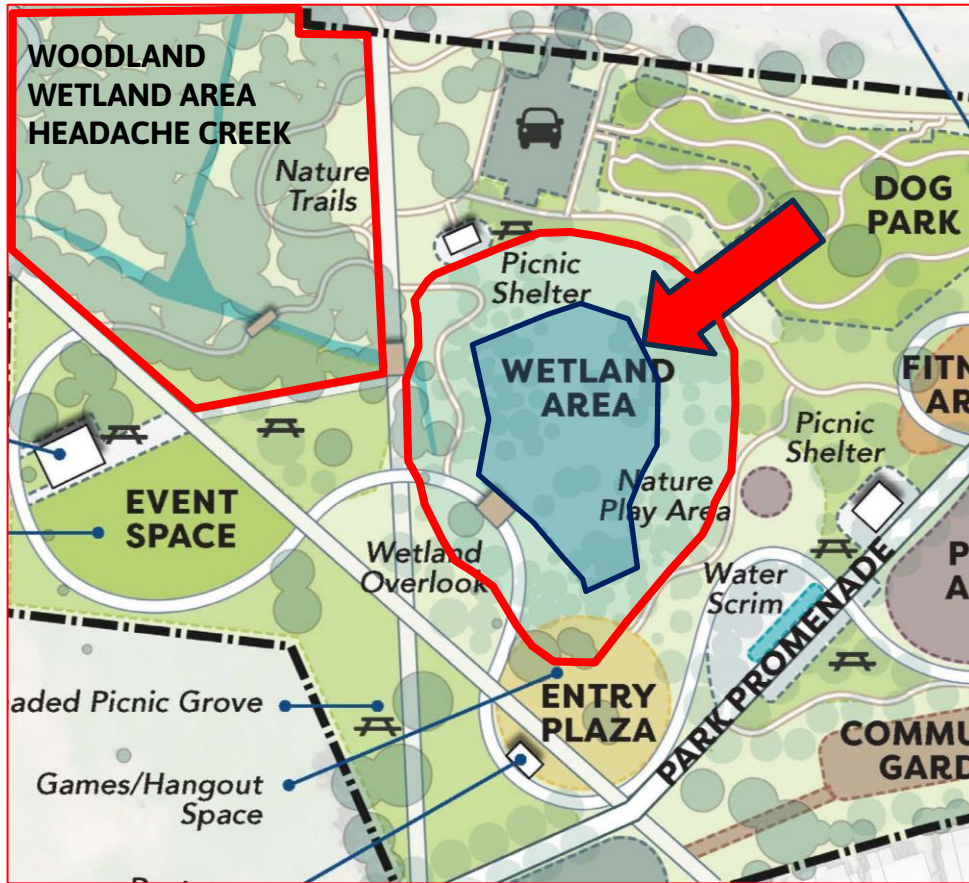
# Park Experiences

## Park promenade



# Park Experiences

## Wetlands, Headache Creek and the natural environment



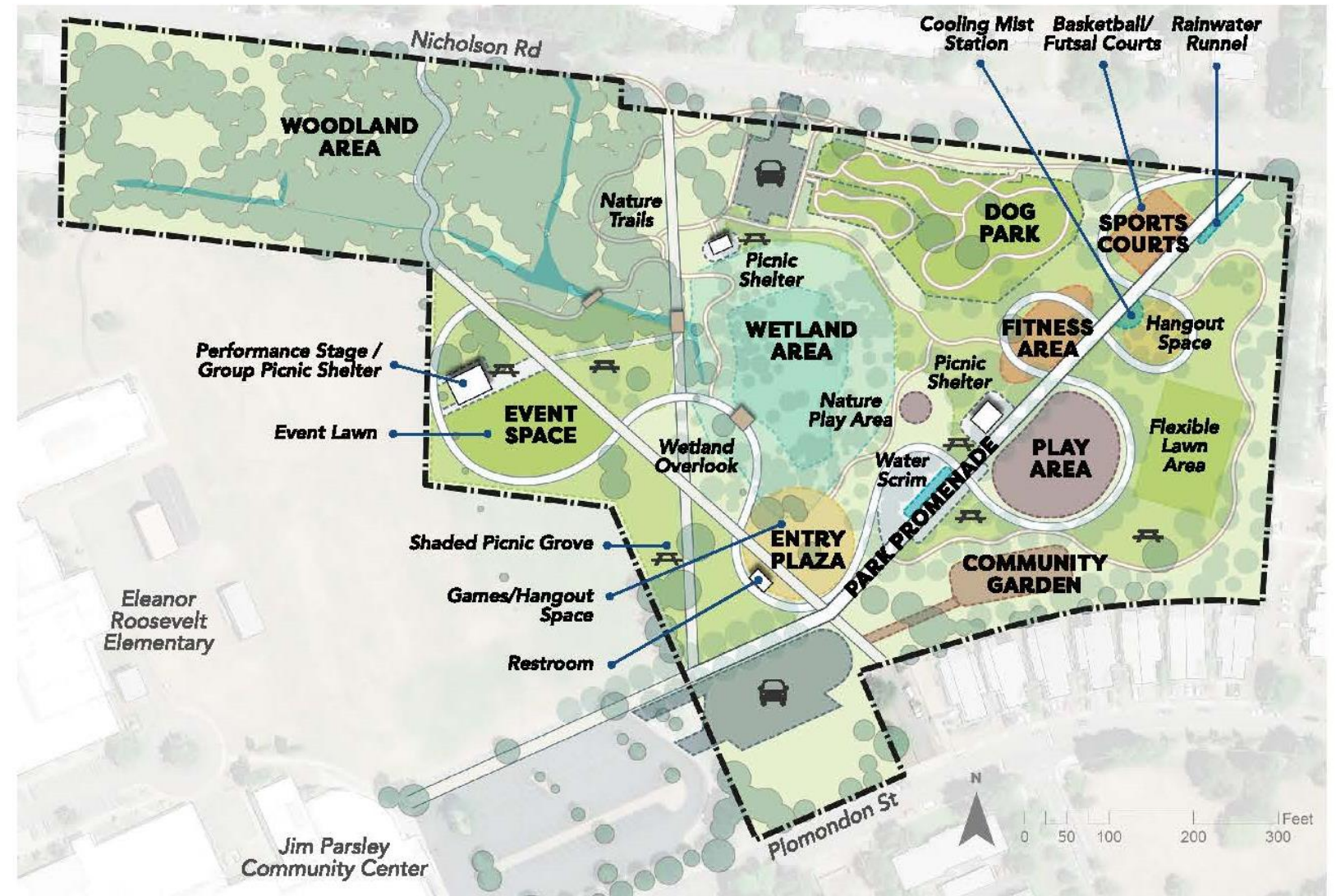
# Park Experiences

Off leash dog area, community garden, flexible spaces



# Bagley Community Park

## Preferred concept plan



# Costs/Funding

## Total cost and phasing

- Master Plan total \$12-15 million
- America Rescue Plan Act (ARPA) \$5 million for first phase



# Bagley Community Park Timeline





## Next Steps

- PRAC approval of the master plan
- Determine first phase of development
- Work with the community and refine design components to celebrate the cultures reflected along the Fourth Plain corridor
- Continue to look for funding for future phases



# Discussion





# Motion to Approve

- Motion requested:

**Move to approve the  
Bagley Community Park master  
plan**



# Thank You



# Bagley Community Park

## PREFERRED DESIGN OPTION

### PARK DESIGN



### MAP LEGEND

#### Existing Features

- Park Boundary
- Trees
- ~ Creek

#### Proposed Features

- Trees
- Pathways + Trails
- Building
- 🚗 New Parking
- 🏠 Picnic Area
- 🌿 Open Space/Events
- 💧 Wetland Restoration
- 🌳 Community Garden
- 💧 Water Feature
- 🎮 Play Area
- 🏀 Sports/Fitness
- 🎮 Games/Hangout Space

### PROPOSED DESIGN ELEMENTS

#### ENTRY PLAZA

- Restroom
- Lounge Seating Area
- Games/Hangout Space
- Public Art

#### EVENT SPACE

- Event space for 1000+ people
- Covered Performance Stage
- Group Picnics
- Outdoor Classroom
- Flexible Lawn Space

#### PARK PROMENADE

- Wide Strolling Walkway
- Events
- Food Cart Space/Pull-ins
- Public Art

#### FITNESS + SPORTS

- Teen/Adult Fitness Features
- Basketball Court
- Futsal Court
- Hangout Space

#### PLAY AREAS

- Inclusive Children's Play Area
- Nature Play Area

#### WATER FEATURES

- Water Play Channel
- Cooling Mist Station
- Rainwater Runnel

#### FLEXIBLE LAWN AREAS

- Pick-up Sports Games
- Picnicking
- Gathering

#### PICNIC AREAS

- Picnic Shelters
- Cooking Amenities + Utilities
- Picnic Groves

#### WETLAND AREA

- Wetland Restoration
- Wetland Overlook Deck
- Nature Learning
- Wildlife Viewing
- Outdoor Learning Space

#### WOODLAND AREA

- Wetland Restoration
- Viewpoints
- Small Nature Trail
- Outdoor Learning Space

#### OFF-LEASH DOG AREA

- Fenced Dog Park

#### COMMUNITY GARDEN

- Community Garden Plots
- Storage
- Limited Vehicular Access

#### ACCESS + CONNECTION

- Walking Paths/Loops
- Improved Bike Access/Connections
- Additional Parking
- Safety Improvements
- Park Lighting
- Inclusive Signage

# Bagley Community Park

## PREFERRED DESIGN OPTION

### THE COMMUNITY VISION

This colorful, lively park is a reflection of the variety and vibrancy in this community's cultures, and there are so many opportunities here for people to have fun and feel a sense of belonging.

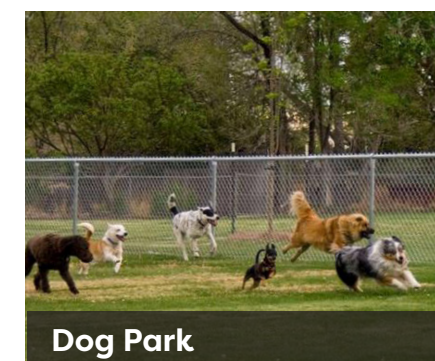
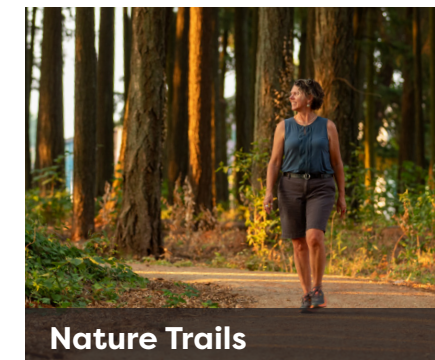
Through the center of the park is a wide promenade that acts as a stage for public life -- a linear room for strolling, sitting, playing, and group festivities. Along the promenade are spaces to picnic, play, exercise, and relax. Here, water is celebrated and in our rainy season this site comes to life in fun and interesting ways. A destination play area provides children of all ages a place for wonder and exploration. A large event space is where big groups of people can gather and celebrate. On the park's outer edges are an off-leash dog area, fitness features and sports courts, a community garden, a flexible lawn, and a large landscape buffer. In the middle of it all sits a lush, restored wetland that offers comfortable spaces to relax, learn, and experience nature.

With all the pieces together, this park acts as a safe and welcoming communal backyard where everyone is invited to relax and have fun.

### WHAT HAPPENS NEXT?

This master plan will be built in phases. After the plan is approved by the Parks and Recreation Advisory Commission, permitting and the first phase of construction can begin for the top priorities.

### PARK EXPERIENCES



SCAN HERE TO LEARN MORE



[beheardvancouver.org/  
bagley](https://beheardvancouver.org/bagley)